# Flood Recovery Action Plan





Fort Collins, Colorado April 21, 1998

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April 21, 1998

Prepared by:



Community Planning & Environmental Services Affordable Housing Department 281 N College Av/PO Box 580 Fort Collins, CO 80522-0580 Tel: 970-221-6758 Email: <u>aplanning@fcgov.com</u> Web: <u>www.fcgov.com/affordablehousing</u>

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# Flood Recovery Action Plan

# **Executive Summary**

On July 28, 1997 a flash flood estimated to exceed the 500-year flood hit Fort Collins, Colorado. Fort Collins, a city of 106,000 people, is located in Northern Colorado, in Larimer County. Five lives were lost in the flood, 54 were injured and damage estimates may exceed \$200 million. Many homes and businesses were damaged in the flood, as were public facilities and infrastructure, including streets, bridges and utilities. On August 1, 1997, President Clinton declared Larimer County a disaster area, along with two other Colorado counties that also suffered flooding.

The U. S. Department of Housing and Urban Developments's (HUD) Disaster Recovery Initiative, funded in June of 1997 with an initial appropriation of \$500 million, provides disaster recovery funds for those flood-related needs which are not met by other Federal programs. This Action Plan serves as a request for funding from the Disaster Recovery Initiative, as well as a guide and plan for continuing flood recovery efforts in the upcoming months.

This plan focuses on projects that address flood-related needs eligible for funding under the categories of public services, housing, economic development and public facilities and infrastructure. A total of 44 projects were identified by area service providers and non-profit agencies, citizens of the community and City staff members. A description of each project, as well as the lead agency for the project and requested funding amount, is included in Appendix C of this plan.

While flood-related needs as presented in Appendix C exceed \$47 million, the City of Fort Collins expects to receive \$511,740 from the Disaster Recovery Initiative. The City's Community Development Block Grant (CDBG) Commission held a public hearing to gather input on the proposed projects and to review the proposed draft Action Plan. The Commission also held two public hearings to evaluate and prioritize these projects and public participation played a critical role in the hearings.

The plan proposes the following funding distribution, as recommended by the Community Development Block Grant Commission and approved by the Fort Collins City Council:

TOTAL	\$511,740
Down Payment Assistance - HOME and CDBG Programs	\$24,000
Avery Park Detention Pond Improvements - Water Utilities	\$300,000
Down Payment Assistance - Fort Collins Housing Authority (Via Lopez)	\$141,000
Housing Acquisition - Neighbor to Neighbor	\$46,740

# Flood Recovery Action Plan

### I. Background

On July 28, 1997, after hours of intense rainfall, a flash flood hit the central portion of Fort Collins, Colorado. A city of more than 106,000 people, Fort Collins is located in Larimer County, in Northern Colorado, at the base of the Foothills of the Rocky Mountains. A late-July storm moved slowly over the foothills onto the plains, unleashing the heaviest 24-hour precipitation ever recorded in the area. As swollen creeks and drainage channels overflowed, flood waters poured across the City in the late evening, forcing many people to evacuate. In addition to destroying two mobile home parks, flood waters swept four rail freight cars off their tracks and triggered an explosion at a nearby business. Nearly 160 people were rescued, many escaping through windows or clinging to the rooftops of their homes in the dark, while others were plucked from automobiles caught in the flood. Emergency shelters were quickly filled and tales of heroic rescues circulated throughout the community in the days following the flood.



The flood, estimated to be in excess of a 500-year flood, left a path of destruction through the central portion of the City. Five lives were lost, 54 were injured, and damage estimates may exceed \$200 million. Hardest hit were the Johnson Center Mobile Home Park at 1799 South College Avenue and the South College Trailer Park, at 1805 South College Avenue, which were completely destroyed. Other areas that received damage include those



areas along Spring Creek, facilities of the Poudre School District, the campus of Colorado State University, which had damage to 25 buildings, and areas along existing irrigation canals in the Old Town, Canal Importation and West Vine Drainage Basins. President Clinton declared Larimer County a major disaster area on August 1, 1997, along with two other Colorado counties that also suffered flooding.

According to Red Cross estimates, about 140 homes (including 120 mobile homes and 19 apartment units) were destroyed. Information from the Federal Emergency Management Agency (FEMA) shows 1,988 housing units were damaged. More than 100 businesses sustained some level of damage and others were completely destroyed.

In the weeks after the flood, tremendous support for flood victims came from residents of Fort Collins and the surrounding communities in Colorado. Staff of federal agencies such as FEMA, the Small Business Administration (SBA) and the U. S. Department of Housing and Urban Development (HUD) provided assistance in relief efforts locally alongside officials from the State of Colorado and agencies such as the Centennial Chapter of the American Red Cross. Now begins the even greater task of rebuilding the community after this disaster, with resources available from the federal and state government to supplement local resources.



HUD's Disaster Recovery Initiative, which is the subject of this Action Plan, was funded in June of 1997 with an initial appropriation of \$500 million. These funds are available for disaster recovery needs which are not met by other Federal programs, such as those funded by FEMA. This Action Plan serves as a request for funding from the Disaster Recovery Initiative, as well as a comprehensive guide and plan for continuing flood recovery efforts in the upcoming months.

### II. Community Profile

Fort Collins is a community that has experienced moderate growth, with the annual growth rate in excess of two percent (2%) for the past five years. Home to Colorado State University, students represent nearly 20% of the community's population of 106,000 persons. The student population significantly impacts the local housing market, as students compete with low and moderate income households for housing in the community.

The resident population of Fort Collins is predominantly White, with only 6.7% classified as a Minority. An average of approximately 30% of all Minority households in Fort Collins were below the poverty level in 1989 (most recent Census data), while about 7% of White households were below poverty level. The Area Median Income (AMI) for 1997, for a family of four, is \$50,600. AMI increased 6% between 1996 and 1997.

Unemployment in Larimer County is lower than national averages; however, 46% of those employed in Larimer County work in the retail and service sectors, which are the lowest paying sectors of the economy. Coupled with the increasing cost of housing, many low and moderate income households have had a difficult time finding affordable housing. Housing prices have increased an average of 9% for the past five years, with the average price of a house in 1996 at \$147,500.



While new housing units are being constructed in Fort Collins, many of these units will be outof-reach for those households with incomes below AMI. Recent market rents averaged over \$600.00 for a two bedroom, one bath rental unit. Steady employment growth, increased enrollment at CSU and Front Range Community College and limited construction of new rental units in the past several years have all contributed to a very low rental vacancy rate in Fort Collins; however, new rental units have been constructed and were available for rent and vacancy rates were beginning to ease prior to the flood.

The Pioneer Mobile Home Park, closed in 1996, displaced approximately 190 households, many of which found alternate housing in the community. Now, as a result of the July 28 flood, an additional 140 households lost their housing and had to seek other places to live. The vast majority of these households are low and moderate income households, which makes finding housing even more difficult. While there have been several affordable housing developments constructed in the past year, only one new mobile home park is currently planned to help replace lost mobile home spaces and should provide some relief with 240 spaces in the first phase; however, the need for housing for low and moderate income households has continued to increase and disasters such as the flood only heighten the need for additional housing units.

As Fort Collins has continued to grow, the community has also continued to place a high value on planning for its future. As a result, the City has acquired a number of properties and removed structures from hazardous areas to reduce the risk from flooding. Of note was the acquisition of a mobile home park which was removed several years ago. The site became Creekside Park, which is adjacent to the two mobile home parks destroyed in the flood. Other areas adjacent to Spring Creek remain in open space or have been incorporated into public parks. This emphasis on risk reduction, or mitigation of the potential risk from flooding, is incorporated into the City's day-to-day planning efforts and earned the City's Floodplain Management Program high marks from the Community Rating System of the National Flood Insurance Program. Floodplain management programs design storm water facilities to handle the 100-year flood. The flood that hit Fort Collins is estimated to exceed the 500-year flood - something no community can prepare for. Now, we must work together to overcome the losses from the flood and focus on rebuilding a healthy city, that provides opportunities for decent housing and employment for all of our citizens. Public participation has played a vital part in the development of this Flood Recovery Action Plan. From suggesting ideas for prospective projects, to attending public meetings and hearings on the plan, to giving written ideas to staff members, the citizens of Fort Collins have given their time and gotten involved to make this plan a true community effort.

The City's Community Development Block Grant Commission held an initial public hearing on Thursday, September 11, 1997 to take public comment on the City's letter of intent for seeking supplemental HUD funding for flood recovery. This letter included a listing of potential projects, as well as estimated budgets for each project. Notice of the hearing was widely covered in the local media and the hearing was well-attended, with more than 30 persons in attendance. The minutes of all public hearings, as well as all public comments received on the Action Plan are included in Appendix A.

The Commission distributed copies of the draft Action Plan at their October 9, 1997 meeting and discussed how the projects included in the plan would be prioritized, to determine which projects would receive funding. The Commission encouraged written and/or verbal comments on the Action Plan and proposed projects, which were considered at a public hearing held February 12, 1998. By this time, the amount of funding available from the Disaster Recovery Initiative for Fort Collins was determined to be \$511,740.

At the February 12 hearing, the Commission received public input on which projects should be funded. A subsequent public hearing was held April 9, 1998 and several additional projects were presented for funding consideration. Both public hearings were well-attended by citizens, housing and service providers and those interested in funding distribution.

The Commission made a recommendation on which projects should receive funding at the April 9 hearing, which was presented to the City Council on April 21, 1998 for approval. The recommended projects are detailed in the next section of this plan.

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### **IV. Prioritization and Recommended Projects**

The 44 projects listed in Appendix C of this plan include all prospective projects eligible for funding under the Disaster Recovery Initiative; however, the City of Fort Collins did not receive the full amount of funds necessary to do all of these projects. Therefore, the projects were prioritized to fit within the levels of available funding allocated by HUD.

The HUD Community Development and City of Fort Collins program goals for the Community Development Block Grant Program form the basis of the criteria to use to evaluate each of the projects and to establish a system of prioritization. These goals are used by the CDBG Commission, along with the selection criteria, to evaluate proposals submitted for funding during the program year. Thus, they have application for use for this Action Plan. These goals and policies are as follows:

### **HUD Community Development Goals:**

Benefit to low and moderate income persons Eliminate slum or blight conditions

Urgent community development needs that pose serious and immediate threat to safety and welfare and for which no other funding is available

### Fort Collins CDBG Program Goals and Policies:

Provide new, affordable housing units Rehabilitate sub-standard housing units Assess impact of redevelopment on low and moderate income housing units Upgrade public facilities to meet current design standards Provide equitable distribution of public facilities and services Provide employment opportunities for low and moderate income persons Provide information to inform and educate about community-wide needs

The CDBG Commission uses the following criteria to evaluate and recommend projects for funding by the CDBG program and have application to this Action Plan:

### **Higher Priority Criteria:**

1. Leveraging - ability to leverage private and non-federal funds and in particular, projects which have already received a commitment for funding.

2. Acquisition versus operations - projects that acquire and provide assets to the community are given greater priority over proposals which are operational in nature.

3. Success rate - ability to demonstrate continued success in achieving community needs.

4. Ability to complete proposal during program year - there is no program year limit on expenditure of Disaster Recovery Initiative funds.

5. Meeting community needs - ability to demonstrate community need for project.

6. Long-term impact - projects that have long-term impacts beyond the specific proposal are given greater priority.

### Lower Priority Criteria:

1. Full or partial funding - whether project can operate on less than full funding.

2. Competing projects or providers - applicants must demonstrate that the project is not a duplication of efforts, or duplication of service provision.

3. Alternate funding - full disclosure of other available funding sources is required.

### **Other Considerations:**

1. Equal competition - all proposals are considered equally, without preferences to previous recipients.

2. Sequential grant limit - no limit to number of times applicant may receive funding; also no guarantee of funding from one year to the next.

### **Considerations Specific to Flood Action Plan:**

1. Project proposes flood mitigation measures - mitigation measures reduce, or lessen the potential for flooding and flood damage in the future.

### **Recommended Projects:**

After consideration of the program goals, policies and criteria and public input received, the Community Development Block Grant Commission and the City Council recommend that the following projects and amounts be funded from Disaster Recovery Initiative Funds, which provides total funding of \$511,740:

Housing Acquisition - Neighbor to Neighbor	\$46,740
Down Payment Assistance - Fort Collins Housing Authority (Via Lopez)	\$141,000
Avery Park Detention Pond Improvements - Water Utilities	\$300,000
Down Payment Assistance - HOME and CDBG Programs	\$24,000

### V. Grant Monitoring Standards and Procedures

The City of Fort Collins will monitor all projects of the Disaster Recovery Initiative Grant using all applicable laws, policies, practices, standards and procedures, as follows:

Affirmatively further fair housing

Maintain a drug-free workplace

Refrain from lobbying

Acquisition and relocation, except as waived

Citizen participation, except as waived

Prohibiting excessive force

Compliance with anti-discrimination laws

Compliance with applicable laws

Compliance with lead-based paint abatement procedures

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## Appendix A - Public Participation (58 pages)

Disaster Declaration from FEMA and Fact Sheet
Letter of Intent
CDBG Commission Meeting Minutes of September 11, 1997 14 pages
11 Written Responses from the CDBG Commission Meeting on September 11,1997 11 pages
CDBG Commission Meeting Minutes of October 9, 1997 2 pages
Award Letter from Mr. Andrew Cuomo, Secretary of HUD1 page
CDBG Commission Meeting Minutes of April 9, 1998 3 pages
Map of Funded Projects1 page
HUD forms of Funded Projects 4 pages

# Flood Recovery Action Plan - Appendix A-2



Federal Emergency Management Agency **NEWS** 

Office of Emergency Information and Media Affairs, Washington, D.C. 20472

(202) 646-4600

Media Contacts:

Release No.: 97-194

Vallee Bunting (Washington, D.C.) (202) 646-4600 Release Date: August 1, 1997

Ed Conley (Denver, Colo.) (303) 235-4909

#### PRESIDENT DECLARES COLORADO MAJOR DISASTER AREA; THREE COUNTIES DESIGNATED FOR AID TO FLOOD VICTIMS

WASHINGTON - Three counties struck by devastating flash floods were designated for federal aid by the head of the Federal Emergency Management Agency (FEMA) following President Clinton's major disaster declaration issued for the state today.

FEMA Director James Lee Witt said the President ordered the assistance immediately after reviewing the agency's analysis of the state's request for federal relief. The declaration covers severe storm, flood, and landslide damages that started July 28.

The three counties designated by Witt for federal aid to flood-stricken residents and business owners include Larimer, Logan, and Morgan counties. Witt indicated that more designations may be made after further evaluation of damage in other areas.

The aid, to be coordinated by FEMA, can include grants to help pay for temporary housing, minor home repairs and other serious disaster-related expenses. Low-interest loans from the U.S. Small Business Administration also will be available to cover residential and business losses not fully compensated by insurance.

In addition, Witt said federal funds will be provided for the state and the affected local government in Larimer county to pay 75 percent of the eligible cost for repairing or replacing damaged public facilities, such as roads, buildings and utilities. The declaration also makes cost-shared funding available to the state for approved projects in all three counties that reduce future disaster risks.

David P. Grier, of FEMA's regional office in Denver, Colo., was named by Witt to coordinate the federal relief effort. Grier said that residents and business owners who sustained losses in the three designated counties can begin the disaster application process by calling 1-800-462-9029, or 1-800-462-7585 (TDD) for the hearing and speech impaired. The toll-free telephone numbers will be available starting Saturday, August 2, from 8 a.m. to 6 p.m. (MT) seven days a week until further notice.

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Note to Editors: Radio actualities are available on the FEMA Radio Network (1-800-323-5248). Additional information is available on the FEMA World Wide Web site (http://www.fema.gov) and from FEMA's 24-hour Fax-on-Demand system at (202) 646-FEMA.



Federal Emergency Management Agency FACT SHEET

Office of Emergency Information and Media Affairs, Washington, D.C. 20472

(202) 646-4600

#### FEDERAL AID PROGRAMS FOR COLORADO FLOOD RECOVERY

Following is a summary of key federal disaster aid programs that can be made available *as needed* under President Clinton's major disaster declaration issued for Colorado as a result of flooding that began July 28, 1997.

### Assistance for Affected Individuals and Families Can Include as Required:

• Rental payments for temporary housing for those whose homes are unlivable. Initial assistance is provided for up to three months for homeowners and at least one month for renters. Assistance may be extended if requested after the initial period based on a review of individual applicant requirements. (Source: FEMA funded and administered.)

• Grants for minimal repairs not covered by insurance to make damaged homes habitable. (Source: FEMA funded and administered.)

• Grants to help meet medical, functal, transportation and other serious disaster-related needs not covered by insurance or other federal, state and charitable aid programs. Typical grants average about \$2,500. (Source: FEMA funded at 75 percent of total eligible costs; state administered.)

• Unemployment payments up to 26 weeks for workers who temporarily lost jobs because of the disaster and who do not qualify for state benefits, such as self-employed individuals. (Source: FEMA funded; state administered.)

• Low-interest loans to cover residential losses not fully compensated by insurance. Loans available up to \$200,000 for primary residence; \$40,000 for personal property, including renter losses. Loans available up to \$1.5 million for business property losses not fully compensated by insurance. (Source: U.S. Small Business Administration.)

• Loans up to \$1.5 million for small businesses that have suffered disaster-related cash flow problems and need funds for working capital to recover from the disaster's adverse economic impact. This loan in combination with a property loss loan cannot exceed a total of \$1.5 million. (Source: U.S. Small Business Administration.)

• Loans up to \$500,000 for farmers, ranchers and aquaculture operators to cover production and property losses, excluding primary residence. (Source: Rural Economic and Community Development Services, formerly the Farmers Home Administration, U.S. Dept. of Agriculture.)

-more-

#### DISASTER AID PROGRAMS-Add One

• Other relief programs: Crisis counseling for those traumatized by the disaster; income tax assistance for filing casualty losses; advisory assistance for legal, veterans benefits and social security matters.

#### Assistance for the State and Affected Local Governments (currently in Larimer County only) Can Include as Required:

• Payment of 75 percent of the eligible costs for repairing or replacing damaged public facilities, such as roads, bridges, utilities, buildings, schools, recreational areas and similar publicly owned property, as well as certain private non-profit organizations engaged in public service activities. (Source: FEMA funded, state administered.)

• Payment of 75 percent of the approved costs for hazard mitigation projects undertaken by the state and local governments to prevent or reduce long-term risk to life and property from natural or technological disasters. (Source: FEMA funded, state administered.)

• Funding to restore damaged highways on the Federal Aid Systems. (Source: Federal Highway Administration, U.S. Department of Transportation.)

#### How to Apply for Assistance:

• Those in counties designated for aid to affected individuals, families and business owners can begin the disaster application process by calling 1-800-462-9029, or 1-800-462-7585 (TDD) for the hearing and speech impaired, from 8 a.m. to 6 p.m. (MT) seven days a week until further notice. Applicants registering for aid should be prepared to provide basic information about themselves (name, permanent address, phone number), insurance coverage and any other information to help substantiate losses.

• Application procedures for local governments will be explained at a series of federal/state applicant briefings with locations to be announced in the affected area by recovery officials. Approved public repair projects are paid through the state from funding provided by FEMA and other participating federal agencies.

City Mar



August 28, 1997

Mr. Andrew Cuomo, Secretary U.S. Department of Housing and Urban Development 451 Seventeenth Street S.W. Washington, D.C. 20410

Dear Secretary Cuomo:

At the request of the staff from HUD's Region VIII office, this letter initiates the City of Fort Collins' preapplication process for the awarding of additional HUD funds. The City of Fort Collins is requesting the assistance in the granting of additional CDBG funds which will enable the City to address the immediate and long term needs of the citizens due to the recent flood.

On July 28, 1997, the City of Fort Collins was devastated by a severe storm which caused flash flooding in low-lying areas. The storm produced record precipitation with some parts of the city receiving 14 inches of rain, equivalent to the community's annual rainfall, in just three to five hours. The flash flooding contained such a force that loaded freight train cars were swept off the tracks. Mobile homes were tossed into trees and each other resulting in the loss of five lives and injury to 40 individuals. Other homes were damaged, several businesses suffered complete or substantial loss, and public facilities and infrastructure sustained extensive damage. A total of 138 families were displaced and over 1,700 structures were damaged or destroyed. The President declared the city a major disaster area. While emergency response was timely, well-organized, and representative of the public and private sector partnership, it has been successful in only dealing with immediate and short-term remediation.

As the recovery process continues, we are faced with long-term needs and meeting the challenge of a widening discrepancy between damage assessments and available resources. Our most current estimates for the City's needs not covered by resources from FEMA and other federal agencies are as follows:

#### PUBLIC SERVICES

- \$ 30,000 Dial-A-Ride (enhancement of existing on-demand public transportation services for flood victims)
  - 50,000 Housing Counseling
  - 30,000 ServiceNet Volunteer Coordination

#### HOUSING

- \$ 750,000 Tenant Based Rental Assistance
  - 260,000 Relocation Assistance
  - 780,000 Land Acquisition/Development Costs for Replacement Housing
  - 650,000 Homeownership Assistance
  - 130,000 Rehabilitation of Battered Women's Shelter
  - 150,000 Emergency Housing Rehabilitation
  - 102,180 Administration of Tenant Base Rental Assistance
  - 40,000 CDBG Administrative Costs

#### ECONOMIC DEVELOPMENT

\$ 80,000 Small Business Micro-Loan Program (assist flood impacted small businesses with low-interest loans)

#### PUBLIC FACILITIES/INFRASTRUCTURE

- \$ 487,000 Public Facilities/Utilities
- 22,300,000 Storm Drainage Acquisition for Mitigation
- 12,500,000 Storm Drainage System Improvements for Mitigation
- 1,000,000 Storm Drainage System Repair
- 1,000,000 Improvements to Flood Warning System
- 1,000,000 25% Match to FEMA 75% Funds
- 1,750,000 Street/Bridge Repair/Improvements

HOUSING TOTAL:	\$ 2,862,180
PUBLIC FACILITIES/INFRASTRUCTURE:	\$40,370,000
ECONOMIC DEVELOPMENT:	\$ 80,000
PUBLIC SERVICES:	<b>\$</b> 110,000
GRAND TOTAL:	\$43,422,180

We have attempted to balance the necessity for citizen involvement and for expediency in compiling and submitting the enclosed information. The City will conduct a public hearing on September 11, 1997, to obtain additional comments as to the flood recovery needs of our citizens.

Having taken into consideration all available input at this time from government agencies, nonprofit service providers, business representatives, community leaders, and private citizens, the recovery needs for flooded areas and their inhabitants is shown above, knowing that additions and amendments are likely. Thus, based on estimated costs to remedy long term issues and our financial ability to use and leverage existing resources, we are requesting over \$43 million in HUD assistance to permit rebuilding of the community and of the lives of those who live here.

The City of Fort Collins possess the expertise and capacity to administer a grant of this magnitude and to implement a detailed Flood Recovery Plan, when developed. We hope to capitalize on the sense of community demonstrated in the past several weeks to obtain a continued, broad-based involvement in the recovery effort. With this momentum fueling our progress, and a substantial investment by HUD in our future, we are confident that the City of Fort Collins will overcome our losses and fulfill our shared mission of fostering a healthy city.

Our local HUD office has assisted us in the preparation of this request and you may contact Ms. Linda Williams, Community Development Representative, at (303) 672-5414 regarding any technical issue.

Sincerely,

Ann Azari

Mayor

John Fischbach City Manager

CC. Honorable Roy Romer, Governor of Colorado Senator Wayne Allard Senator Ben Nighthorse Campbell Representative Bob Schaffer Mr. Tony Hernandez, Secretary's Representative Ms. Gualalupe M. Herrera, Director, CPD Mr. Larry Kallenberger, Executive Director, DOLA City Council Members Mr. Greg Byrne, Director, Community Planning & Environmental Services Mr. Ken Waido, Chief Planner Mr. Joe Frank, Director, Advance Planning Ms. Jackie Davis, CDBG Administrator Ms. Tess Heffernan, Flood Recovery Coordinator

#### CDBG COMMISSION MEETING MINUTES September 11, 1997

City Council Liaison:	Bill Bertschy
Staff Liaison:	Ken Waido
Commission Chairman:	Holly Sample, Chair
	Home: 223-1967
	Work: 416-7037

The meeting of the CDBG Commission began at 6:30 p.m. in the Fort Collins City Council Chambers, 300 West Laporte Avenue, Fort Collins, Colorado. Commission members present included: Vi Guthrie, Tom Hartmann, Holly Sample, Andy Smith, and Joe Zimlich. Dave Gordon arrived after the start of the meeting. Staff members present: Ken Waido, Jackie Davis, Julie Smith, and Mary Hile.

Approval of the minutes was tabled pending distribution to and reading by all members of the Commission.

#### Election of Officers

Mr. Smith nominated Ms. Sample as Chair. Mr. Hartmann seconded the nomination. No other nominations were offered. Ms. Sample was elected Chair by unanimous vote.

Mr. Hartmann nominated Mr. Zimlich as Vice Chair. Mr. Smith seconded the nomination. No other nominations were offered. Mr. Zimlich was elected Vice Chair by unanimous vote.

#### **PROJECTS REVIEW**

Mr. Waido noted that two separate presentations would be made: The past programs in process or completed using the City's grant; and progress next year's program, which has already been approved by Council. Public comments and questions may be offered on both aspects.

#### Ms. Davis reviewed the following items of the 1995-1996 program year:

Pioneer Mobile Home Park Assistance. \$235,000 in funding; all but \$68,000 spent. Those funds will be used for down payment assistance for Pioneer residents to move to Parkway Townhomes. It is hoped that all funds will be expended by the end of the month.

Fort Collin Housing Authority - 1300 West Swallow. Acquisition of land has been completed, and the appropriated funds have been spent.

TRAC Affordable Housing. \$50,000 has been used for Parkway Townhomes and Pioneer residents. The remaining \$50,000 is still available.

Ms. Davis reviewed the following items of the 1996-1997 program year:

CDBG Administration. This will be completed by September 30.

Habitat for Humanity. Land acquisition is complete, and the \$30,000 has been expended.

CARE. Development site work should be completed by September 24, and all funds expended at that time.

Fort Collins Housing Authority. Acquisition of existing apartments; two duplexes have been closed on for \$75,000. The remaining \$175,000 will be addressed by Shelley Stephens, Executive Director, later in the meeting.

DDA - facade acquisitions. Rand-Scott facade is in the design process. Its maximum allocation will be \$32,000. Remaining funding has been committed to the 1997 programs, possibly to be used in the acquisition for Lee Martinez Park.

Housing Authority - \$200,000 for Tenth Street development costs. City Engineering has final construction plans for their sign-off of the draft development agreement. The document has been reviewed by Stewart and Associates. It will be returned to the City for completion and final execution. Ms. Davis is working with the Housing Authority for the environmental review.

Elderhaus. Kitchen renovation is complete.

Respite Care. Facility restoration is complete, except for spot painting. The project will be completed by September 30.

Education and Life Training. The addition is complete. The ribbon cutting took place June 7.

Crossroads Safehouse. The security system is not yet installed. A purchase order has been issued, and the project should be completed soon.

Food Distribution Center. Lighting and sprinkling have been completed. The remaining work should be completed in early October.

All public service projects will be completed by September 30.

Disabled Resources/Youth Employment program served 36 people through August 31.

Healthy Start. The August 31, the medical program served 6,384 people; the dental, 649.

Project Self-Sufficiency served 59 people in ongoing services and 283 through direct assistance.

Catholic Community Services assisted 137 people through information and referral; 1,102 with the hostel; and 1,136 assisted through Hope Job Bank.

Child Care Collaborative - Tuition Assistance. Base Camp assisted 227 persons; Sunshine School, 44; United Day-Care, 86.

Neighbor to Neighbor. 1,290 persons were assisted through comprehensive housing counseling.

#### Ms. Davis reviewed the following items of the 1997-1998 program year:

CDBG Administration: Staff is confident that the program will proceed as scheduled.

CARE Housing will be looking for a site; they have received \$300,000 for acquisition.

DDA has received \$27,000 for acquisition of additional park land, Lee Martinez Park.

Neighbor to Neighbor has received \$145,000 for the house donated by Bartran. They are looking for a site at present.

Hope Counseling has received \$17,730 for building rehabilitation.

CDBG has \$319,000 of matching moneys it has made available for the HOME down payment program, providing a total of \$638,000 to assist incomeeligible home buyers.

Crossroads Safehouse is receiving \$20,000 for storm drainage and chimney support.

Food Distribution Center is receiving \$119,000 for installation of a bulk repack area in their facility.

Funding was approved for the dental portion of Healthy Start, Inc., d/b/a the Children's Clinic.

\$16,000 was approved for the youth employment program with Disabled Resources.

New Bridges will receive \$10,000 for day shelter and human referral center.

Project Self-Sufficiency was allocated \$20,000 for continuation of their program.

Neighbor to Neighbor will receive \$25,000 for comprehensive housing counseling and case management.

Child Care Collaborative (Sunshine School, Base Camp, United Day Care, and Respite Care) will receive \$45,826.

\$18,134 was allocated to the adult literacy program at Education and Life Training.

Catholic Community Services will receive \$5,000 for its frail and homebound elderly program; and \$10,000 for shelter and support services for the homeless.

The Women's Center will receive \$7,240 for its health care program and \$2,500 its child care resource and referral program.

Lutheran Family Services will receive \$6,000 for its prevention of child abuse program.

\$7,202 remains as contingency funds.

#### HOME PROGRAM

Julie Smith reported. Two projects remain from the 1996 fiscal year programs.

Woodlands at Harmony and Shields is approximately 97 percent rented. The project has been well received by the community. This HOME program will be closed when the project has reached 100 percent rental.

Parkway Townhomes is still an open project. Two closings are due at the end of the month.

Of the 1996 home ownership program, HOME is approximately 77 percent completed with its down payment and closing costs assistance. 12 families have yet to close; 10 of those are at Parkway Townhomes. A staff decision was made to move \$35,600 of funding into disaster relief. So far, two mobile homes and two single-family homes have been found for families displaced from the trailer parks.

Eagle Tree is still under construction and will continue to be for the foreseeable future.

For 1997 projects, HOME matched the CDBG grant of \$319,000. This will aid 128 families. Nine families have signed up thus far.

No projects have been submitted for the \$159,000 in construction funding.

#### PUBLIC HEARING ON PROGRAM REVIEW

Nancy Jackson from Disabled Resource Services thanked the Commission for its work every year. She stated that funding from CDBG has helped the supportive youth employment program, which helps disabled youths from ages 14 to 21 acquire successful work experience and skills with the assistance of job coaches.

Ms. Jackson introduced Kim, a job coach with Disabled Resources. Kim explained the role of a job coach as introducing work ethics and ensuring that the youth receives a positive job experience, instilling confidence and a positive mental attitude with the employee.

Eric Voshel, who has worked at the Fort Collins Museum, was introduced as a positive, hard worker with artistic abilities and a good sense of humor.

Eric's supervisor at the Fort Collins Museum attested to the fine experience he had in working the Eric throughout the summer. Eric worked diligently at his research, summary writing, and exhibit arrangement. Eric's stack of research in the Museum project was dubbed the "Voshel Files." The Museum is short-staffed, and Eric's experience was a great help to the Museum in performing its mission for the public. In addition, Eric learned much about meaningful work, attaining work discipline, expectations of supervisors, and working from a self-motivated basis.

Eric spoke briefly. He stated that he was just a kid doing his job, that no amazement or surprise should be felt for his results, and that he had a rewarding and fun experience with his supervisor, co-workers, and his work environment.

#### **STAFF PRESENTATION OF 1997-1998 FUNDING**

Mr. Waido reviewed the events of the July 28 flood and the outpouring of Federal and State aid that was offered to the City. He noted the commendable degree of community response to the disaster. Additional Community Development Block Grant money may be available above and beyond the customary allocation.

Mr. Waido reviewed the purposes of the block grant: To be dedicated to aid low or moderate income people; or to be used to aid, eliminate, or prevent slum and blight conditions; or to be used to fund other urgent community development needs. It is under this last provision that the City hopes to use CDBG money for flood relief.

Mr. Waido noted the uses CDBG funds can be applied to: Land acquisition; public facilities and improvements; clearance activities; public services; rehabilitation and preservation activities; and economic development.

Staff does not know the amount of funds that will be available through CDBG funding, nor do they know the amount to be requested by the City. The preliminary application to HUD totals \$43 million. The highest possible sum that is speculated may be received is \$30 million. Thirteen counties in Colorado were home to areas eligible for disaster relief, so the allotment to the State will have to be shared with those other counties. The need will far exceed the grant. Staff will be pleased to receive two to three million dollars of CDBG flood relief funding.

The City has hired a consultant to aid in the drafting of an action plan to be submitted to HUD. The Commission will receive that draft at the October meeting.

The November Commission meeting should be the first at which the Commission knows how much funding will be available. Public comment would be heard at that

meeting concerning disposition of the funds. The Commission would then make its recommendation of allocation of the funds.

City Council will review the Commission's recommendations in its December meeting and make its final determination. Some question presently exists as to which December date this meeting will be held. The final action plan will then be submitted to HUD.

Public input is being sought at this meeting. In addition, letters can be sent to Staff concerning opinions on what points the action plan should focus on. The Commission will be faced, as it often is, with more demands than the available funding allows. Cuts will have to be made from the requests that are offered.

The public service category includes three items: \$30,000 for Dial-A-Ride, to help with the transportation needs of families displaced by the destruction of the mobile home park; \$50,000 for housing counseling to aid families in finding and securing living quarters; \$30,000 for Service Net, a volunteer organization that has been a major coordinator of flood aid and relief.

Mr. Waido outlined categories for housing assistance: \$750,000 for tenant-based rental assistance for families who were forced to relocate into locations where the rent exceeds their ability to pay; \$260,000 for relocation assistance to aid in the transition of families, through housing counseling, from their present situation to a more permanent one; \$780,000 for land acquisition and development costs to begin to fill the need that the loss of 120 mobile homes created; \$650,000 for home buyer assistance, in line with the present HOME program, but increasing down payment and closing costs assistance closer to \$10,000 per family; \$150,000 for contingent housing rehabilitation, to aid damaged houses that are a potential threat to the health, safety, and welfare of citizens; \$150,000 for administrative needs, as the work to be generated is beyond the already stretch capacity of the Department; \$80,000 for a small business micro loan program, for businesses damaged in the flood.

Mr. Waido continued \$500,000 for public facilities, repair and rehabilitation of trails and park; \$35 million in storm drainage rehabilitation, to be reviewed by Bob Smith later; \$1 million for storm drainage repairs; \$1 million for improvements to the flood warning system; \$1 million to provide for 25 percent of a FEMA match; \$1.3 million for street and bridge repair and improvements.

Bob Smith presented the item for storm drainage rehabilitation and mitigation. Mitigation can extend from flood-proofing properties to accomplishing structural improvements to reduce floodplains.

Mr. Smith reviewed the history of the Fort Collins basins. A number of areas have experienced flooding over the years due to the lack of improvements that are now mandatory for new developments. Expenses come from acquisition and improvements. Retrofitting older areas is much more expensive than providing improvements for newer areas. Expenses must be set off by fees, and the Staff does a balancing act to provide the maximum improvements possible using the lowest level of fees.

Mr. Smith reviewed the various basins. Properties east and west of CSU will take extensive modifications to divert water and to improve streets to provide for more effective runoff. Some areas can use flood-proofing to raise window wells, improve grading, and seal windows and doors. Perhaps an option is a grant or no-interest loan to enable households to accomplish this. Literally thousands of homes were damaged in the flood.

Tess Heffernan, flood disaster recovery coordinator, stated that she was available to answer questions. The Poudre Fire Authority is studying a proposal of a flood warning system. The system would cost approximately \$1 million. The early warning system would also entail extensive public training; most people are inclined to go into their basements when they hear warning sirens, which is counterproductive for floods.

In response to Commission questions, Mr. Smith stated that it would take 20 years to carry out the envisioned improvements under current financing plans. Accomplishing them sooner affects affordability of the project. Any warning system would have to include sophisticated data collection; in this flood, the National Weather System, even with their radar, underestimated the magnitude of the storm.

#### PUBLIC HEARING ON FLOOD MITIGATION/REHABILITATION

Sister Mary Alice Murphy, director of CARE Housing, spoke of the need to reserve funds for a modular park. CARE is doing a study on the number of modular units needed in the City; this study was begun after the Pioneer situation but before the flood. Sister Mary Alice noted that many of the homes lost in the flood were trailers housing low-income people. This has further and drastically reduced this type of housing stock. Modular units on permanent foundations are needed to provide shelter for the great number of homes that were lost in the flood. CARE will work with the City and County staff to accomplish this goal.

Beth Cross from Neighbor to Neighbor noted that, with the loss of Pioneer and the homes in the flood, how important it will be to reinstitute affordable housing stock. She also noted the trauma inflicted upon flood victims and their inability to know of all the resources available, without being afforded housing counseling. Housing counseling is one of the higher uses of funds to allow families to use their assistance to make the transition to permanently affordable housing.

Jan Bowling spoke concerning the sewage problem that occurs in the Campus West neighborhoods during times of flooding. Other times it has been a bad situation, but in this flood there were homes with as much as five feet of sewage in the basements.

Ramie Liddle, coordinator of Service Net, spoke of the efforts that that group went through in their efforts to coordinate flood relief. Service Net has one full-time and two part-time employees. Some of their efforts included: Interpreters for the Spanish-speaking population; providing sandbaggers; coordination to pump out basements; coordination for people to move furniture, contact the Red Cross, Salvation Army, and FEMA; direct people to the police and fire departments. 3300

to 3500 have been helped through the efforts of this agency, constituting a 1785 percent increase in normal activity.

Service Net has a budget of \$104,000. They are continuing in their coordination efforts for weekend help, church groups, out-of-state help, and a case management committee to evaluate needs. Many households have been aided by people with carpentry, drywall, and other skills who have been coordinated by Service Net. The organization is requesting \$30,000 to be able to hire another employee to coordinate ongoing relief, provide information and referral, and short-term emotional support for people in need.

Ms. Little related the story of the aid given a woman who was staying at Crossroads who was concerned with media in the area and who was rendered homeless due to damage at the safehouse. Service Net has contacted many people who do not have the information needed to go to the right agencies; the organization needs money to continue its efforts.

Stan Popando spoke of assistance needed for low-income families in his portion of the two at the 300 block of Locust Street. He stated that the City has expressed its intent for years to provide sewage and drainage for that sector of town. The area has received flooding since 1947. The neighborhood has asked the City to install pipe as a flood mitigation measure. His basement has been flooded four times since 1966. Not only flood-proofing is needed, but also aid in remodeling his basement.

Gary Vette, from the Board of Directors of the Woodbox Association and a member of the Avery Park Neighborhood Association Flood Steering Committee, asked Bob Smith the detail of the projects under consideration. Mr. Vette noted that a 30-inch river ran through his complex from the flood as a result of waters from the Clearview Ditch Basin and the Avery Park pond, which overflowed into New Mercer Canal. Hundreds of homes in the area were damages.

Mr. Waido noted that Staff would answer questions at the conclusion of the public hearing portion of the meeting.

Mr. Vette stated that among the items that needed to be addressed were the canal importation of storm waters, particularly the New Mercer Ditch along West Elizabeth, along Avery Park; the Clearview Ditch Basin; Springfield Avenue; and the County area along West Elizabeth.

Chris Koziol stated that he had a background as an urban planner and architect. He lives in the Old Town Basin. He noted that the safehouse had been particularly hard-hit by the flood, as well as its immediate neighbors. Bob Palmer has been working hard with citizens in dealing with this issue. Mr. Koziol advocated funds going to rehabilitate the safehouse as a facility that addresses a very important need in the city. The City needs to shore up its investment and cooperation among the government and nonprofit agencies that allowed the safehouse to come into existence.

Mr. Koziol further spoke of the plan outlined by Bob Smith and the problems that old neighborhoods presented for rehabilitation efforts. However, as those

neighborhoods become more damaged, it leads to a disinvestment process with the landlords involved in those areas to improve or maintain their homes, resulting in further deterioration. Mr. Koziol advocated investment in the infrastructure of older neighborhoods to shore them up and increase private investment in those areas.

Shelly Stephens complimented City Staff on its diligent ongoing efforts to assemble the data and put it in a presentable form for the public meeting. She stated that tenant-based rental assistance needed to be strongly considered. The CDBG has funded the Swallow project, in which both CARE and the Housing Authority participated; very fortuitously, 44 units came on-line for flood housing assistance, with the assistance of the City in providing temporary certificates of occupancy. 25 households were helped from the flood disaster displacement. The City recognized the need in an emergency situation to get people housed before all the finish work was completed on the units.

Ms. Stephens stated that she knew of about 125 households that were helped by the private sector to be placed into the community. Red Cross provided first month's rent, security deposit. The State and FEMA have both offered rental assistance. The community at large has also participated, and 150 households are in rental situations, some far greater than what they can afford under normal circumstances.

The State Division of Housing has been expedient in its aid of the Housing Authority to administer tenant-based rental assistance for a six-month rent process, excluding the other rent assistance that people will be receiving. However, this benevolence is short-term; what is needed is the long-term, stable, and affordable placement of households.

The Housing Authority has applied for additional Section 8 certificates; that application was supported by the Denver HUD office and is in Washington. The State assistance has a six-month window, and any funds which are allocated in February may be quite different than those in November. The Authority is anticipating in October about \$475 per household of a rent subsidy to address the gap between the income of a 30 percent median income household and the unit that the household is staying in. HUD allowed an extra 10 percent on fair market rates due to the stress that the flood relief would place on the rental market.

Ms. Stephens stated that the numbers needed to be carefully reviewed of the subsidy which is being received and the long-term needs in the community. The State has allocated \$150,000 thus far. Mr. Stephens will need more input as to the realistic ongoing needs. She is concerned that when the largesse dissipates in six months, there will be a secondary trauma of another wave of home displacements as people are unable to afford their units without subsidy.

Chuck Walren, of the Avery Park Neighborhood Association, stated that no one knew what all was included in the proposed \$34 million of storm water improvements. He was a flood victim due to the sewage backup at his home. He stated that the two canals in the area were key components to the flood. An emergency diversion system is needed to empty the canals.

Beth Townsend, from the Avery Park neighborhood, expressed concern about the sewage backup, which was extensive in her neighborhood. She has been told that the newer developments have surge protectors that would have alleviated the problem; older developments do not. She asked that Council consider retrofitting with those devices.

Valerie Hunter Goss, from the Avery Park neighborhood, expressed concern about the New Mercer Ditch. She received little damage, although the ditch is right behind her house. She asked when the neighborhood houses were built why was the Fort Collins Storm Water Utility allowed to use the New Mercer Ditch as the only storm water drain for the neighborhood? All area storm water seems to gather in the New Mercer Ditch which is why so many area houses were flooded.

Ms. Goss noted a letter that had been written by the President of the New Mercer Ditch Company stating that the water had been shut off Monday morning, July 28. Ms. Goss asked how long it takes from the time the water is shut off to have an effect on the neighborhood. She asked for a 24-hour line for people to call when they see flood situations developing. She cited the situation of a neighbor's house which was severely damaged by the flood to the extent that they owners no longer wish to live there. Ms. Goss expressed a need to learn more about the history of the storm drains. She cannot understand how this situation was allowed to develop.

Eric Siefers, of the Avery Park neighborhood, asked how the 500-year flood possibilities can be addressed and how the proposed storm water utility mitigation and improvements would address that issue.

No further comments were heard.

Bob Smith explained that a number of developments were built prior to the current drainage standards being implemented. There was no provision for offsite drainage, the prevailing philosophy then being that irrigation ditches would carry all runoff water.

In answer to the question concerning time from canal shutoff to water stoppage, Mr. Smith noted that the irrigation companies owning the ditch were originally set up to provide irrigation water to fields and parks. Presently, Spring Creek is the only place for these ditches to drain. It could take eight or more hours to drain the ditches once the water is shut off upstream.

Presently, the City's plan is to provide drainage sites for ditches, so that the ditch is drained by the time it leaves the basin through which it flows. The capacity would also be improved to carry larger quantities of water. A parallel system may be built for the Pleasant Valley Ditch. Widening or enlarging the ditches may also involve property acquisitions and grading. This effort would also have a potential impact on bridge structures.

Mr. Smith noted the storm that the City has designed to meet is not a 500-year storm but a 100-year. Some places in the City, such as Old Town, may have a capacity of a two-year storm. The Avery Park area is better but is nowhere near a 100-year storm design.

Mr. Smith stated that the storm water utility was first formed in 1980 and is still relatively new. He acknowledged the need to catch up in designs, but the effort will be governed by the City's ongoing ability to pay for the improvements.

In answer to questions by spectators and the Commission, Mr. Smith stated that a detailed list of the storm water utility's funding request would be provided, with cost breakdowns, to be commented on in the November meeting. He noted that the department intends to confer with the Avery Park association before the list is finalized. The intent of the improvements is to bring the systems up to the 100-year storm level.

In response to spectator comments, Mr. Waido stated that an action plan is to be prepared by the October meeting, with finalized recommendations by the November meeting. The initial list was prepared for a \$43 million wish list. Based on comments heard this evening, his office will further develop the action plan into a rough draft form containing greater detail.

The Commission, public, and Staff will review the revised action plan in October. In November, HUD will announce the size of the funding package; the funding requests will undoubtedly exceed that package. The Commission will then conduct a public hearing to make specific funding recommendations to City Council. Council will then hold a final hearing in December to make the final funding decision.

In response to questions, Mr. Waido stated that the public can submit written questions or comments at any time during this process. He noted that a special meeting may have to be called should the Commission feel the need to do so in light of the workload that will be before them.

Public comments were concluded.

#### MINUTES

The minutes from the prior meeting were reviewed. Moved by Mr. Zimlich, seconded by Mr. Gordon: To approve the minutes. Motion approved unanimously.

#### CITY COUNCIL POLICY AGENDA

Mr. Waido reviewed the memo from John Fischbach concerning the City Council's policy agenda. It is typically passed to all boards and commissions and guides City policy over the succeeding two years. Boards and commission are invited to comment on the policy; comment is not required. The Council carefully considers all input received from the City boards and commissions.

Ms. Sample noted that economic development has been a potential of HUD funds that has never been utilized and questioned whether that was a role for the CDBG Commission. Mr. Waido agreed with the assessment; CDBG funds have never been used for economic development in Fort Collins. The paper burden for that type of use is somewhat oppressive, particularly for small businesses.

Mr. Waido stated that the City philosophy has been that special funding needs of small businesses for economic development already exists for small businesses. A micro loan program exists subject to Federal regulations. There may be leniency in a disaster year, but the regulations must be addressed. The "virtual incubator" mentioned in the City Council memo does not reflect any CDBG funding.

No specific comments were offered. The Commission will continue to review the projects that come before it, placing an emphasis on the development of affordable housing. The priority will continue to be included in the Commission's processes. Projects need to be brought before the Commission so that the Council policy may begin to generate more proposals and applications.

#### APPLICATION PROCESSES

Mr. Waido stated that the customary CDBG application forms will probably not be used for flood relief applicants. The Commission will have the standard criteria upon which it normally bases its decisions; Staff will suggest other criteria in October. Mr. Waido requested Commission members to give thought to any other criteria that should be utilized in the application and evaluation process.

Mr. Waido noted that other funding sources may exist for mitigation-type efforts. Staff will attempt to bring to the Commission's attention the existence of other flood-relief programs that exist so that CDBG funds do not duplicate other efforts.

The Commission may have a Wednesday meeting for public input, followed by a Thursday meeting to make its funding recommendations. The time allowed after public hearing will be dependent on the number of people who attend. Commission consensus was to schedule meetings on November 12 and 13.

#### HOUSING AUTHORITY REQUEST TO MODIFY ALLOCATION

A letter from Ms. Stephens was distributed to the Commission. In her presentation, Ms. Stephens noted the unprecedented speed at which the State was willing to process an application to enable people into home ownership of some type. Some of the mobile home park tenants were paying \$165/month, an amount which is not feasible for home ownership. Ms. Stephens noted a prior CDBG allocation on a 33-unit project that had made 20 of the units more affordable for low-income buyers.

The lots that the Housing Authority wishes to purchase are in the TRAC lot, part of the San Cristo community. The selling price is \$140,000 for 14 lots. The residual uncommitted funds that the Housing Authority has from its CDBG acquisition grant is \$175,000. This grant, combined with available flood relief funding from the State, would help write down the cost of housing for flood-displaced households.

The Housing Authority has negotiated with a Oakwood, a housing manufacturer in Fort Morgan, to provide housing units in a range of \$39,280 - 44,880. Handicappedaccessible units can be provided as well. This housing would be ready for occupancy by this year's end. The Housing Authority needs to provide the infrastructure, the permanent pad, and then bring the housing in.
CDBG Commission Meeting - Minutes September 11, 1997 Page 13

The Housing Authority could place the least expensive unit on a lot for \$94,720. The CDBG grant would reduce the cost by \$10,000. The City rebate would provide an additional \$2,000-3,000, depending on the buyer's income. The Federal Home Loan Bank of Topeka will probably be amenable to a \$3,000/unit loan, which will further reduce the eligibility level of the applicant. City HOME funds may provide another \$4,000. Other applications will be made to the State, United Way, and Red Cross.

If the 14 lots are not acquired, the Housing Authority will be asking for \$130,000 for acquisition of 13 of the 33 lots that it presently owns. By this funding, the Housing Authority is looking to expand a project that already exists; and provide home ownership and housing opportunities for households that would ordinarily not qualify for them.

In comments and questions by the Authority, concern was expressed that the selling price represents a windfall for the landowner. Some improvements that were provided to the property by the Housing Authority will have to be repaid by the landowner. Ms. Stephens represented that the Housing Authority would work diligently to obtain the best deal possible.

In answer to further questions, Ms. Stephens stated that \$94,720 did not represent the fair market price; rather, it represented gross, unsubsidized costs to place the unit on the site. The subsidies, both expected and potential, will drop the selling price to the home buyer. The Housing Authority is targeting the 40-50 percent of median income bracket. The State grant cannot be applied for until October 10. The Federal Home Loan Bank of Topeka has an application due date of October 15.

In reply to questions regarding procedure, Mr. Waido summarized two scenarios for redirecting funds for applicants. If an applicant wishes to switch programs for funding, Staff will not administratively approve that change; rather, the applicant comes back before the Commission for review. Likewise, if an applicant does not ultimately need the grant but wishes the grant to go to another applicant directly or as a subcontractor, that issue is brought before the Commission as well.

Mr. Waido explained that Ms. Stephens is requested redirection of approved funds for the Housing Authority. If the Commission approves the request, it would not need approval by the Council. If the decision were adverse to the Housing Authority, Ms. Stephens could conceivably appeal that decision to Council.

The first portion of this grant was approved in the last funding cycle. If these units are obtained, the entire San Cristo development would be under affordable housing programs. The development has already been approved in the City's planning process. Ms. Davis noted that the lots must be appraised, and CDBG funds will only pay for appraised value, or less.

If the proposal is approved, Ms. Stephens has not yet formulated a request for the remaining CDBG funds. Mr. Waido noted that there would be further development and infrastructure costs not yet delineated.

Moved by Mr. Smith, seconded by Mr. Gordon: To approve the Housing Authority proposal as presented.

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In discussion, Mr. Smith stated that the proposal seemed to be an effective way of using funding that has come to be surplus. The money to be spent is a straight subsidy. The units will have an affordability clause to keep the units affordable for 20 years. Further discussion was had on the buy-down effect of the proposed grant, the uncertainty of the costs, and the disparity of the prices between the prior 33-lot purchase and this proposed 14-lot purchase. Ms. Stephens noted that the 33 units had been owned by the Housing Authority for eight to ten years. Ms. Davis reiterated that CDBG funding will only pay up to appraised value. No improvements presently exist on the property. Mr. Gordon emphasized the importance of getting units quickly for flood-displaced households.

# Motion passed 4-1, with one abstention.

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#### HOME PROGRAM

Ms. Smith noted that she had made a Staff decision to waive the \$5,000 limit in one case. A former resident of the trailer park is 50 years old, deaf, cannot speak, and subsists on SSI income. His sister cared for him; she died in the flood. The trailer was in her name. His family is all low-income or disabled. A trailer was located in Hickory Village; with contributions from American Baptist Church, United Way, and \$8,000 of HOME funding, the trailer was bought for him outright. He is exceedingly proud and happy to own the trailer.

The HOME program may encounter other situations arising from the flood disaster where Ms. Smith may feel that the normal ceiling should be raised. Ms. Smith and Ms. Davis have discussed a maximum of \$10,000 assistance on a case-by-case basis.

Upon motion by Mr. Hartmann, seconded by Ms. Guthrie, carried unanimously, the meeting adjourned at 9:20 p.m.

Near Jackie Davie, Van writing in regard to the flood situation of our seredence at 814 It ledber. He had 7 fh. of easter in our basementagentment. The wall of water broke out the wall to the west, place a door 4 2 large wondows The brown this fired could mak have been controlled buch we fight floading manly every summer House get a 2" min in a short teme the uniter correct rock the curled floode and sparse. It has filled the backspart uner times. The have been bucky + have been home & start billing water from the stein well to keep it from surving in. He have had terrer when it was running in the wendows which and all above gracend. Ite. Mare been threatened twee since

the big flood. Dere years ago we couldn't seep up with it 4 the carpel was coaked about 6 ft, into the living room. 2be had to replace it then. The city has been promising a new train septem buch now they say it will be 7-10 april. before we get it. there to the city plan we are the lower faint this side of College ave, To add to our problem the neighbor south of us trittely receive her drevening & has it stanted to her water will sem this direction sight to out Basement wondower Bab Amith was auch & certainly could see our problem. He had ideal as to have we calle flood proof seen property. He told see to write to you and see if the city would be y asstutionce with it. Diank your for Sincerly, melvin & Challette Thece 814 Thkedbee 482-7544

September 29, 1997

Jackie Davis c/o CDBG 141 N. College Ft. Collins, CO 80522



RE: Draft of Community Development Block HUD Grant Action Plan

Dear Jackie,

We met at the September 11th Public Hearing for the HUD grant monies and hope this letter arrives in time for the development of the 'rough draft' on projects to be considered for the HUD - CDBG program request. As a reminder, I'm on the Board of Directors for the Woodbox Condo Association [54 living units] which received extensive water **damage to 32 living units** plus common areas such as the clubhouse, water heaters, boilers, plus fencing, railroad ties, etc. to the complex in the July 28th flood that hit western Fr. Collins.

At an Avery Park Neighborhood Association Flood Steering meeting [of which I'm also a member] on September 25th we reviewed the 'Master Plan' for stormwater mitigation for the neighborhood with Bob Smith of the Stormwater Utility Department. Of specific concern are the projects detailed for the CANAL IMPORTATION BASIN [our neighborhood] and the request for \$6+ million dollars for improvements within this basin. As stated at the public hearing, the improvements for the New Mercer Canal, Clearview/Avery Park ditch, and Larimer County #2 Canal are seriously needed to mitigate flooding dangers to housing in the neighborhood!

Why? Because of the extensive stormwater damage to 100's of living units and property, including; homes, apartments, duplexes, the Woodbox condos, vehicles, fences, Avery Park, and landscaping in the neighborhood. For your review, enclosed is a report with photos showing the flood's impact on the neighborhood. The projects detailed by Stormwater Utility for the New Mercer, Larimer County #2, and Avery Park/Clearview ditch are essential for the neighborhood! If you have any questions, please feel free to call me.

Sincerely

Gary Vette 484-6598

XC: Woodbox Association Board of Directors Avery Park Neighborhood Association



# DEPARTMENT OF JOCIAL SERVICES

1501 Bite Spruce Drive Fort Collins, CO 80524-2000 (976) 498-8300 Fax (970) 498-7987

August 12, 1997

To Whom It May Concern,

I am writing on behalf of Mr. Robert L. Reeves, a victim of the recent flood in Fort Collins, CO. I am Mr. Reeves' social worker, and assist in making decisions around his health care.

Mr. Reeves is 67 years old with health complications, including diabetes and arthritis. Prior to the flood, he was living on his own in a small, old trailer in the Johnson's Mobile Home Park. His trailer was somewhat run-down, but it was his home, and he had been there for approximately 15 years. His income is \$703.00 monthly, which had always made it difficult for him to consider a move out of the park.

During the flood, Mr. Reeves was rescued by a friendly nieghbor, who pulled him up and out of the water and onto the top of a floating trailer house. It was a very traumatic time for everyone, and Mr. Reeves lost his cat to the flood. His trailer was completely ruined in the flood, and it was obvious he needed a new place.

He was able to access the Red Cross relief, by staying in their shelter, and a volunteer assisted Mr. Reeves to start an application with the Fort Collins Housing Authority. I also made an effort to advocate for Mr. Reeves at the Red Cross Disaster Center, in order to acquire necessary housing, food vouchers, etc.. Shelley Stephens, from the Ft. Collins Housing Authority worked quickly to find a handicap accessible senior apartment for Mr. Reeves. I'm happy to say that within 3 days of the flood, Mr. Reeves had keys to a new apartment in his hands.

Red Cross volunteers continued to assist Mr. Reeves in the days to follow, in order to get furniture, clothing, and household supplies. Many community individuals also stepped forward with items to donate to my client, and within just a week after the flood, his life was almost back to normal. I suppose there will always be things that he will miss about his old trailer, or things that were lost in the flood, but he was lucky enough to salvage his father's wedding ring from the wreckage, a few days later. This was his most sentimental item, and it was very comforting to find it.

Mr. Reeves is excited to be in a good apartment that is clean and easy to access. He receives home health assistance on a daily basis, and it has been much easier to provide his care in the new place, as it is handicap accessible, and practically new. His nurse feels that his new apartment will make it easier for Mr. Reeves to take an active role in his own care, as the lighting is better, the bathroom facilities are very safe, and he is closer to the grocery store and pharmacy.

Mr. Reeves is looking forward to being fitted for new dentures, a mis old set washed away in the flood, and The Women's Center in town plans to assist financially. He also has appointments for cataract surgery, and I'm certain his new apartment will make his recovery easier.

From the viewpoint of his social worker, I feel very lucky that the Fort Collins Housing Authority was so helpful in finding an affordable and safe place for my client. Quite honestly, I'm not sure what I could have done without them. My feeling is that Mr. Reeves would have been staying at The Mission, a local homeless shelter, because affordable housing in Ft. Collins is a rare commodity.

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Sincerely,

Shannon Sarrow

Shannon Garrow Social Casemanager II (970)498-5307

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9 December 1997

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UNY WILL WARE

Mr. Bill Bertschy Fort Collins City Council P.O. Box 580 Fort Collins, Colorado 80522 - 0580

#### Dear Bill:

### Re: Stormwater Drainage Inadequacies: East Plum Street

As you know many residences in the East Plum / East Locust area were severely damaged in the July '97 flood, and yet the area is not in, or near, any defined floodplain.

After the end of the storm, the accumulated floodwaters did not drain off. For example, the north-south alley in the block bounded by Whedbee, Plum, Smith, and Locust remained flooded for several days, and the water eventually had to be pumped away. We have also had standing water over a foot deep in one other storm in the last 5 years. This illustrates serious deficiencies in the city's storm-water drainage system in the area. We believe that an efficient system would have resulted in less damage in this area from the "500 year" storm, and might completely avoid damage in future smaller flood events.

About 5 years ago, in January 1993, the City distributed information on a proposal to improve storm drainage in this area, as part of the Old Town Master Drainage Basin Plan (copy attached), and asked for input on the scheduling that people preferred. We voted for the shortest of the alternative schedules defined, 9 years -- i.e. construction about the year 2002. Evidently, however, a later date for start of construction was preferred.

Now that the storm event of summer '97 has demonstrated the severity of the stormwater drainage problems in our area, we ask that the city reconsider this schedule and put the highest possible priority on the proposed improvements, especially as it appears that Federal funding assistance, via HUD or FEMA, may be available.

sincerely Ξ. M. C. Bowie P. É. Roberts

509 East Plum Street Fort Collins, Colorado 80524 493 - 8519 cc. John Fischbach City Manager

cc. Bob Smith, Manager Stormwater Utility October 6, 1997

City of Fort Collins CDBG Program Holly Sample PO Box 580 Fort Collins, Co. 80522

Dear Holly,

I represent a citizen's group in Fort Collins. Our name is, FORT COLLINS CITIZENS S.O.S. (Sirens of Safety) COMMITTEE. About a year ago some of us got together, as we were concerned that our community did not have a warning system. At that time we decided to do some research into warning systems. We contacted and visited other cities locally to discuss their systems. Also, we contacted some companies about equipment and gathered information. Our next contact was to meet with Glenn Levy, City Emergency Management Director. We did meet a few times with Glenn and he was always supportive and spoke with other officials to see what could be done. What he relayed to us, is that the City did not have the funds to put in a warning system.

Lets review what disasters could happen in Fort Collins: flooding, like Spring Creek; train derailment, hazardous spills, hail, wind, fires, crippling snow storms, tornadoes, earthquakes and a break in the four dams at Horsetooth. The flood, because of Spring Creek caused deaths and property loss. This disaster was very sad but could have been larger. If it had, what would our police and firemen done? They were taxed and could not have helped other neighborhoods. The TV cable went out in parts of the City as well. Our City has worked to recover admirably. But what happens the next time a disaster hits?

We have been told Hud will be allocating grant money for flood recovery. Our group would ask that this committee awards the money needed to purchase a "warning system" for our beautiful City. We do "Thank You" for any support this committee gives towards this outcome. This would certainly make our community a safer place to live.

Sincerely,.

Kith Devord

Ruth Sword, Co-Chairman (970) 225-1869

8-11-97 30 whom it may Concern: My name is Suganne Fausting - Camacho d'm 24 Mars Old. I have three children ge 1, 5's and g. We are flood victoms. We lost all are things We lost the mobili home lived in, we also lost Our I was homeless for about lar. 1 days. mice 3 Ul are mow M Q 3 bedroom apartment howing authority The helped up this apartment. get in Ubo The Red Cross is helping The Red Cross is paying my b months rent and deposit. The ub. first helped is get beds, sheets sod, ect. I hope we Cropp also , food , ect. a drepper Will be able to stay in this apartment. I do not know where we would go if we had to leave, I don't work to stay hame with my I year old who is handicap I don't wolk the is also deaf. I can not afford mormal ment in fort Collins. Only paid lot ment at the mobile fyme \$165 amonth. - I owned the mobile home. So I hope I will be able to Stay in the apartment. Its a nice place to Maise a family. Buzanne M. Faustino Camaino.

Sr presidente: 8-11-97 la precente va lon el fin de Solicitar Su ayuda en estas momentos Criticos para parte de la Cd. de Ford Collins. Joy mi familia Somos Victimas del désarte del 28 de Julio gracias a dios todos estamos bién d'unque perdidos materiales son muchas damos gracias a pios no fueron Humanas Lenemos mucho dobr en el brozón esto que pasó no se nos va olvidar nuncor va hacer una experience poira los niños que nunca van a orvídar yo tengo 2 hijos y mi maride yo rentaber sohnson's Mobile park en la trailo Número 23 en todo el <u>14</u> ショク parquadera nosotros eramos 26 de familia en diferentes trailas Esperamos de todo lorazón y lon ese Porazón tan grande que ud tiene y nos lo a demostrado en estos Momen fon la ayuda que ya nos a dado gracias por lo que a hecho y aun ará por su comunidad たって 7 Arcicias Reating a welling & Familia

Sr precidente: 8-11-97 Le escribo con el fin de Solicitar su ayuda: Que en estos momentos estamos necesitando parte de esta Ciudad de food Collins yo tenia mi troile en el'Johnson & Mobile park en el número 6 mi traila quedo Completamente destruida con todas mis Cosas 10. solo ture tiempo de Salir, Somos 3 mi esposo mi hija Y yo, espero su ayuda en estas momentos que tanto necesitamos del gobierno de EEUU gracias portado la que pueda hacer por Nosatros Hasta Pronto SU Servidora 4500. S. Stover #2 (2-064721)

METODOR ANGLEN (Victim) 1799. 5. College AUE #5 Ft. Collins CO 80525 8-11-97 Hi my name is Iomasa Medina . I am 28yr have s kide I was Fliving in Johnsons mobil home park A everything is gone No home: L'at least I got my kids thank Los god. 2 goa. 2 Every tody is helping us with all kinds 2 thing but as you could see you can hever you get what you have in your how (artures) (pretures) Au the things that have happen is Do 50 the worse tring is that whats of going to happen with us know we have an appaiment is 8000 we can even pay What much with Do many kido. I p or these Housing cauld help us at least <u>N-11-10</u> with have at the Rent or else I do Du not know what to do. F The only thing I am asking is I for help. Please send me + my kids an 4 Thank you 4 Thank you 4 Tomasa Medina 

I IUU YILIIII 1799 S. College # 18 Johnson's Mobile Park Aug 11, 1997 Fort Collins, Co. 80525 To whom it may Concern: L'am a flood Victim with 5 children Vam Very upset cause I last my home where I was planning to be my present and future home to raise my children in a nice quet home now don't have nothing I lost my home and my 2 rehicle I had for transportation for met my kids and not only that I lost a Soved one She was my aunt Sara Payne But now I have to Start again little by little it is coming together thank's to you and the red- cross now I'am renting a apartment but I think it is to expensive to I hope you can help mer my Children with housing assistance my new address io 4516 S. Stover # 2 my phone munker is 206-4721. Hope fully things can work out for me e my husband and my dive children , ~

and I thank God we all survived personal things can always the be replaced but not are lives. And I liked to thank you and your people for your help when we meded it. God Bless You's Sincerly,\_\_\_\_ Christina Wilson Silereo Hector David Selerio E Kids an 1997 - Santa 1997 - Santa Sa

October 29, 1997

CDBG P. O. Box 580 Ft. Collins, CO 80522

To Whom it May Concern:

Recently, several of us who reside on Fleetwood Ct. met with Mr. Glen Schleueter of the City of Ft. Colllins Stormwater Department regarding our concerns over flooding in and near our neighborhood. Mr. Schleueter was careful to explain that the July 28<sup>th</sup> flood was an unusual storm that even up-to-date and functional storm drainage designs were unable to handle. He also talked about the history of irrigation ditches and the relationship between the ditch companies and the City vis-a-vis stormwater runoff. We sincerely appreciate Mr. Schleueter meeting with us and listening to our concerns.

Our primary concern at this time is that we have suffered <u>recurrent</u> flooding of the cul-de-sac on Fleetwood Ct. Flooding occurs at the same time in the City-owned green area next to the Pleasant Valley and Lake Canal which runs just east of the homes on Fleetwood Ct. This flooding results from overflow and backup from an obsolete and inadequate retention pond located on the City's property behind the yards of 1404, 1412, 1416 and 1420 Fleetwood Ct. It is our understanding that the City of Ft. Collins' current stormwater criteria prohibit retention ponds where water has no outlet.

We know the future master plans provide for a dual ditch system to accommodate runoff, but are also aware that implementation of this plan is 15 to 20 years into the future. Since flooding takes place with even heavy thunderstorms, we believe that mitigation needs to take place before another one or two-year storm takes place. The best and most logical solution would be to make the dual ditch system a priority that would have it built in the next year, or to move the ditch to the west side of Overland Trail. If the ditch cannot be reconstructed in the next year, then the interim suggestion that was made to Mr. Schleueter that the outdated retention pond be converted into a larger, deeper *detention pond would allow overflow to drain into the ditch and not into our yards*. Also, higher embankments on the south and west sides of the ditch where the ditch turns behind the north end of the cul-de-sac would alleviate much of the overflow from the ditch that runs into the retention pond along with water from Fleetwood Ct.

Recently, stormwater has been channeled into the PV&L Canal from Overland Trail at the Ponds at Overland subdivision, and also in the ditch on the south side of Prospect Street at the Fairbrooke subdivision. We strongly believe that this is a contributing factor to the flow of water that tops the ditch, runs back into the cul-desac and into yards and houses. In fact, during the 7/28 storm, the ditch was actually running back upon itself, i.e., running north from Prospect.

We respectfully request that when the City of Fort Collins receives flood mitigation funds from CDBG, FEMA or HUD, that the dual ditch master plan be implemented as soon as possible. In the meantime, we request that the nonconforming retention pond be brought up to current standards prior to next summer's inevitable thunderstorms.

Card Duncon Joseph P. Jablets

Sincerely,

Residents of Fleetwood Court and surrounding neighborhood

Jammy & Scott Bevins Joanne & Bob Kupt Rescharge Tiad. Molander) Lastenne Olishant

#### CDBG COMMISSION MEETING MINUTES October 9, 1997

# City Council Liaison: Bill Bertschy Staff Liaison: Ken Waido Commission Chairman: Holly Sample, Chair Home: Work:

The meeting of the CDBG Commission began at 6:35 p.m. in the Community Planning Conference Room, 281 North College Avenue, Fort Collins, Colorado. Commission members present included: Holly Sample, Alfred Flores, Vi Guthrie, Bobbie Guye, Phil Majerus, Andy Smith. Dave Gordon arrived after the start of the meeting. Staff members present: Ken Waido, Jackie Davis, Julie Smith, and Mary Hile. Carrie Daggett, from the City Attorney's Office, was also present.

#### Approval of minutes

Two changes were noted: Page 5, second paragraph: The student's name is Eric Voshel. Page 7, first paragraph under "Public Hearing": change "Count" to "County." **Moved by Ms. Guthrie, seconded by Mr. Smith: To approve the minutes with the noted changes. Motion passed unanimously**.

#### Flood Recovery Action Plan

Mr. Waido distributed copies of the drafted plan. The total funds to be applied for in the draft is around \$45 million. The amount awarded will undoubtedly be less. Applicants can still suggest changes in the draft to include their needs. Those changes will be placed in the preliminary plan. HUD will eventually apprise Staff of the amount to be awarded; possibly by the next CDBG meeting, but probably not. Ms. Davis noted the letter from Ms. Sword that has been received and will be added to the packet.

Mr. Waido apprised the Commission that HUD may not have the funding amounts prepared in time for the Commission's November meeting. He suggested two possible courses of action: 1) Postpone meeting until the dollar amount is known; 2) Begin preliminary ranking of the applications. Once the dollar amount is known, two courses of action are possible at that time: 1) Draw a line where funding ceases, above which applicants are funded and below which, they are not; 2) Apportion funding recommendations across the entire range of applications, giving priority where it is felt to be due.

Meetings are presently scheduled on November 12 and November 13. If funding levels are not known by that time, the meetings may be postponed.

The Commission consensus was to be informed first of the funding levels in order to set priorities intelligently and efficiently. Mr. Waido noted the HUD national objectives; program goals and policies; and the Commission's traditional funding criteria; all as found on pages 21 and 22, delineated by the City's consultant, Sherry Albertson-Clark. Ms. Clark added another criteria, specific to the flood action plan.

CDBG Commission Meeting Minutes 10/9/97 Page 2

Mr. Waido further noted that the Commission may wish to be cautious about duplicative funding with other agencies. Some funding applications may be better addressed by other relief agencies. He encouraged the Commission to suggest other funding criteria that it deems appropriate.

In response to Commission questions, Staff noted that FEMA funding requires a certain level of matching funds; therefore, one of the proposals for funding is to provide matching funds. Ms. Albertson-Clark noted two programs that are included in the draft which may be subject to FEMA funding: Emergency notification system, and the flood-proofing program.

Marsha Helms stated that \$2.1 million of FEMA money is available, to be distributed among applicants within the State. Ten or twelve counties were affected by the flooding, so the pool of available funds for Fort Collins may be relatively small. The match that FEMA will require of the City is 12.5 percent, due to the State's verbal commitment to match the remaining 12.5 percent to satisfy FEMA requirements. FEMA has stated that it will work cooperatively with HUD in ensuring that the available funds are distributed among the higher-priority applications. Additionally, there are flood situations in Montana and North Dakota which are competing for available FEMA funds.

#### **Program Policy on Land Acquisition**

Ms. Davis explained the existing policy with CDBG Staff that full funding for grant recipients must be in place before Staff moves forward with land acquisition. It has occurred in the past year that the policy has been overlooked for the sake of expedience and the applicant has not obtained the necessary funding. Staff has concerns with this development. Carrie Daggett from the City Attorney's Office was present to help advise the Commission. Staff also invited comment from recipients, subrecipients, and others concerning what hardships a formal Commission policy may hold regarding this issue.

Ms. Daggett stated the following: Since the City is making its commitment early in the process, if the process is not handled carefully, the City's funds are at risk to some extent. Should problems arise once it has begun, the City would naturally be loath to cease funding or take remedies against the property. Ms. Daggett suggested that ways be found for the City to retain its funds as long as possible until funding was clearly defined, reliable cost estimates were completed, and the project plans were finalized to a reasonable degree. This approach would protect the City and projects from applications that either take too long to complete or suffer from management issues that endanger the project.

Staff noted that, even if land had been acquired, a project was not deemed completed until the building was complete and residents had moved in. This presents a concern when HUD inquires about incomplete projects. Although not a problem to this date, this situation could be a problem in the future. The Planning & Zoning/ development process is a further issue that can slow down a project's progress.

This issue has become prominent due to a project where Staff made an exception to its standard policy in favor of a project, issues developed that frustrated the project's development, and Staff felt criticism that the project had not been examined more thoroughly. Staff requested the Commission to adopt a policy to allow for consistent and reliable treatment of all applicants.



U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT THE SECRETARY WASHINGTON, DC 20410-0001

April 1, 1998

Honorable Ann Azari Mayor of Fort Collins P.O. 580 Fort Collins, CO 80522

Dear Mayor Azari:

Under President Clinton's Disaster Recovery Program, I am pleased to make available to the city of Fort Collins \$511,740 in disaster relief funds. With these funds, HUD is empowering you and your local partners to rebuild neighborhoods, making them stronger and more vibrant with swift and wise solutions to the challenges that lie ahead.

President Clinton designated the state of Colorado eligible for disaster funds (FEMA-DR-1186), making areas of your state eligible for a portion of a \$500 million appropriation that Congress passed in 1997. While federal funds are just part of a community's recovery expenses, HUD's Disaster Recovery Program offers a uniquely flexible tool that states and local governments can use to provide gap funding for recovery activities that other agencies cannot support. The hallmark of the program is its flexibility. Many standard program requirements have been waived, and a wide range of activities are eligible, supplementing emergency activities already funded by other agencies. These funds will supplement, not replace, Federal Emergency Management Agency (FEMA) and other federal funds.

Through this program, we hope that HUD will be a full partner in your recovery efforts. To further this partnership and to assist you in your recovery planning, we have sent your staff a copy of HUD's new Community 2020 mapping software. It will allow your city to map its disaster relief efforts – both those funded through this initiative as well as those supported by FEMA, SBA, other federal and local agencies, and the private sector. This has proved to be a powerful tool for visually displaying where and how Federal and other resources are being put to work in local communities.

A notebook that explains the program requirements is enclosed. The notebook includes the program requirements, and all of the relevant details that your city will need to submit an Action Plan for Disaster Recovery to your local HUD field office prior to the release of these funds. For further information, please contact Guadalupe M. Herrera, Community Planning and Development Director in HUD's Colorado State Office, at 303/672-5414.

The process of recovery is often long, difficult, and incomplete – some losses simply can never be replaced. However, I know this award will play a significant role in rebuilding your community with a firmer foundation for growth and opportunity.

Sincerely,

Andrew Cuomo

# CDBG COMMISSION MEETING MINUTES- <u>EXCERPT</u> April 9, 1998

City Council Liaison:	Bill Bertschy
Staff Liaison:	Ken Waido
Commission Chairman:	Holly Sample

The meeting of the CDBG Commission began at 6:30 p.m. in the Community Planning Conference Room, 281 North College Avenue, Fort Collins, Colorado. Commission members present included: Holly Sample, Linda Coxen, Al Flores, Dave Gordon, Violet Guthrie, Bobbie Guye, Philip Majerus, Andy Smith, and William Steffes. Commission members absent: Tim Ostic and Joe Zimlich. Staff members present: Ken Waido, Julie Smith, and Mary Hile.

(The following excerpt is confined to Commission discussion and voting on the Flood Recovery Plan.)

# FLOOD RECOVERY PLAN

# Amount to be disbursed - \$511,740.

### Amounts requested at the public hearing:

CARE	\$ 45,000
Neighbor to Neighbor	70,000
Housing Authority, Via Lopez	165,000 (down payment assistance)
Avery neighborhood improvements	327,000
HOME	56,000 (fund replenishment)

Concerns expressed by Commission members during the course of discussion:

- CARE is already receiving significant CDBG funding.
- Balancing needs to be accomplished between housing needs and flood relief and mitigation.
- HUD money was specified for improvements.
- Many applicants frequently receive CDGB funding; Avery neighborhood does not.
- Other funding is available for housing; flood relief/mitigation funding is more limited.
- Funding Avery neighborhood improvements is a high priority.
- Funding down payment assistance (Housing Authority and/or HOME) is needed

CDBG Commission - Minutes (Excerpt) April 10, 1998 Page 2

to provide for flood-displaced persons.

- Storm water improvement is needed to relieve chronic flooding in affected areas.
- Due to the difference in amounts requested and amounts available, reduced awards, at best, should be expected by any applicant.

Staff comments in response to Commission questioning.

- Reduction in the amount to Avery neighborhood improvements would result in either a smaller project or reliance on other funding sources. Construction on the project is to begin next fall.
- The existing surplus for the Avery neighborhood project has already been earmarked.
- The \$56,000 for HOME is to replenish funds that were used specifically for relief for flood victims at higher-than-normal limits. The new HOME funding cycle begins in October.
- The Via Lopez project is slated for completion in late July or August.

Mr. Rusty Collins comments in response to Commission questioning:

- Lowering the Neighbor to Neighbor amount to the \$45,000 range would increase the rental units from approximately \$350 to \$380; would increase the AMI target by about 3 percent, to 38 percent AMI. The funding has no bearing on the home ownership element of the proposal.
- The Neighbor to Neighbor project is giving priority to flood victims.

#### Motions by the Commission during the course of discussion:

Moved by Mr. Gordon: To recommend funding of \$300,000 to improvements in the Avery Park neighborhood. Motion failed for lack of a second.

Moved by Mr. Steffes, seconded by Mr. Majerus: To recommend funding of: Neighbor to Neighbor, \$70,000; Housing Authority, \$165,000; HOME, \$56,000; Avery Park, \$220,740. Moved to amend by Ms. Coxen, failed for lack of a second: To encourage Neighbor to Neighbor to pursue Coors foundation funding; any Federal funds released by such funding be applied to CARE. Motion failed, 4-5.

#### Final group of motions by the Commission:

Moved by Ms. Coxen, seconded by Mr. Gordon: To recommend funding of: Housing Authority, \$165,000; Avery neighborhood improvements, \$327.

Moved to amend by Mr. Steffes, failed for lack of a second: To recommend the remaining funds be applied to down payment assistance. CDBG Commission - Minutes (Excerpt) April 10, 1998 Page 3

Amended by Ms. Coxen, with consent of the second: Housing Authority, \$165,000; Avery neighborhood improvements, \$300,000; Neighbor to Neighbor, \$46,740.

At the suggestion of Ms. Guthrie, with the consent of Ms. Coxen and the second, the motion was amended to read: To recommend funding of: Neighbor to Neighbor, \$70,000; Housing Authority, \$141,740; Avery neighborhood improvements, \$300,000.

Moved to amend by Mr. Gordon, seconded by Mr. Steffes: To reduce the recommended funding to Neighbor to Neighbor to \$46,740 and Housing Authority, \$141,000; and HOME, \$24,000. **Motion to amend passed, 6-2.** 

At the suggestion of Mr. Steffes, with the consent of Ms. Coxen and Mr. Gordon, the motion was amended to recommend to City Council that the remaining \$27,000 needed for Avery neighborhood improvements be found in general fund moneys.

Final motion, with approved amendments to recommend funding of: Housing Authority, \$141,000; Avery neighborhood improvements, \$300,000; Neighbor to Neighbor, \$46,740; HOME, \$24,000. Further, to recommend to City Council that \$27,000 be appropriated from another source, such as general fund moneys, to provide complete funding for the Avery neighborhood improvements. Motion passed, 6-2.



(USER PROJECT)		Avery Park Neighborhood	Storm water improvement is needed to relieve chronic flooding in the Avery Park Neighborhood which was seriously affected by the July 28th 1997 flooding. This funding would provide improvements to the retention pond to prevent future flooding.	1	Other	\$ 300,000 \$ 0 \$ 0 \$ 0 \$ 0
Report	USER PROJECT	Project Title	Description	Project ID	Activity	Funding Community Development (CDBG) Homeless (ESG) Housing (HOME) HIV/AIDS (HOPWA) Other Funding

Type of Recipient

Eligibility

Performance

2350 People (General)

10/01/98 10/01/99

Local Government

Low / Mod Area

\$ 300,000

°\$

Prior Funding

TOTAL

Estimated Start Date Estimated Completion Date

Location Type

Addresses 1600 Clearview Avenue, 80521

Report	USER PROJECTI
USER PROJECT	
Project Title	Down payment assistance
Description	Funding will be used to provide down payment and closing costs assistance. Priority will be given to flood victims.
Project ID	
Activity	Housing
Funding Community Development (CDBG) Homeless (ESG)	\$ 27,000 \$ 0
Housing (HOME)	0.00
HIV/AIDS (HOPWA) Other Funding	5 A S
TOTAL	\$ 27,000
Prior Funding	¢ 0
Eligibility	Low / Mod Limited Clientele
Type of Recipient	Local Government
Performance	6 Households (General)
Estimated Start Date Estimated Completion Date	06/01/98 10/01/98
Location Type	Community Wide

Report	(USER PROJECT)
USER PROJECT	
Project Title	Neighbor to Neighbor
Description	Neighbor to Neighbor proposes to purchase a rental property in West Fort Collins to Increase the affordable housing in the area. Priority will be given to flood victims.
Project ID	ĩ
Activity	Housing
Funding Community Development (CDBG) Homeless (ESG) Housing (HOME)	\$ 46,740 \$ 0 \$ 0
HIV/AIDS (HOPWA) Other Funding	\$0 \$0
TOTAL	\$ 46,740
Prior Funding	0 <del>0</del>
Eligibility	Low / Mod Limited Clientele
Type of Reciplent	Subrecipient Private 570.500(c)
Performance	8 Households (General)
Estimated Start Date Estimated Completion Date	04/30/98 05/01/98
Location Type	Addresses 1620 Azalea, 80526

•

Report	IUSER PROJECTI
USER PROJECT	
Project Title	Via Lopez
Description	The Fort Collins Housing Authority is building a 33-unit owner- occupled manufactured housing development. Priority is being given to flood victims. Funding will be used to provide \$5,000 per unit for down payment and closing costs.
Project ID	
Activity	Housing
Funding Community Development (CDBG)	\$ 165,000
Homeless (ESG)	\$ 0
Housing (HOME) HIV/AIDS (HOPWA)	\$0 \$0
Other Funding	\$ 0
TOTAL	\$ 165,000
Prior Funding	\$0
Eligibility	Low / Mod Limited Clientele
Type of Recipient	Subrecipient Public 570.500(c)
Performance	33 Households (General)
Estimated Start Date Estimated Completion Date	06/01/98 09/30/98
Location Type	Addresses 600 10th Street, 80524

- 1294 -- •

# Appendix B - Bibliography

The following reports, articles and publications were used in the preparation of this plan:

Centennial Chapter of American Red Cross, Damage Estimates, July 30, 1997.

City of Fort Collins CDBG Program, Analysis of Impediments to Fair Housing Choice, Fort Collins, Colorado, May 1997.

City of Fort Collins CDBG Program, CDBG Selection Guidance System.

City of Grand Forks, North Dakota, Strategic Plan for Flood Recovery Utilizing CDBG Funding, Grand Forks, North Dakota, 1997.

Denver Post, Perspective: Stemming the Tide - One storm away from disaster, Penelope Purdy; Risk reduction pays off, Mike Armstrong; Girding for floods, Marsha Hilmes; Torrent of help rushes in, Mark Obmascik, September 7, 1997.

Federal Emergency Management Agency, Damage by City, FEMA-1186-DR-CO, FEMA Adams Inspection History, October 10, 1997.

Fort Collins Coloradoan, Flood of '97 Series, Articles published July 29 - October 1, 1997.

U. S. Department of Housing and Urban Development, The HUD Disaster Recovery Initiative Program Guide, Office of Community Planning and Development, August 1997.

The following individuals provided information, written and/or verbal, that was vital to the preparation of this plan:

Judy Ahrikencheikh, Transfort Jennifer Christensen, Red Cross Jackie Davis, Advance Planning/CDBG Stewart Ellenberg, Risk Management Tess Heffernan, Neighborhood Resources Marsha Hilmes, Water Utilities Glenn Levy, Poudre Fire Authority Martin McNeese, FEMA Doug Moore, Advance Planning Bob Smith, Utilities Julie Smith, Advance Planning/HOME Phil Wernisch, FEMA Frank Bruno, City Manager's Office Beth Cross, Neighbor to Neighbor Georgiana Deines, Current Planning Craig Foreman, Park Planning Randy Hensley, Transportation Services Ramie Liddle, ServiceNet Claire Mannato, Crossroads Safehouse Robert Palmer, Facility Services Shelly Stephens, Housing Authority Candace Tangye, HUD Ken Waido, Advance Planning/CDBG Linda Williams, HUD The photographs included in this plan were provided courtesy of:

Channel 4 News City of Fort Collins Transportation Services City of Fort Collins Water Utilities The Coloradoan Poudre Fire Authority Residents of Fort Collins

# Appendix C - Proposed Disaster Recovery Initiative Projects

The following pages describe the specific projects eligible and proposed for funding under the HUD Disaster Recovery Initiative, as a supplement to Community Development Block Grant funds. Each description includes the lead agency for the project, as well as the amount of funding requested. This listing of 44 projects is a broad and comprehensive listing of the flood-related recovery needs that have been identified in Fort Collins. These needs have been identified by area service providers and non-profit agencies, citizens of the community and City staff members.







The proposed projects include housing and public service needs, as well as other eligible community development needs, such as infrastructure repair or replacement, drainage improvements and mitigation measures and economic development needs.



Several of these projects have been identified and requested for partial funding by FEMA, however, FEMA funding has not yet been determined for any eligible projects. Any project funded by FEMA will not be funded by Disaster Recovery Funds. These projects, as well as proposed funding levels and sources, are identified in this section of the Action Plan.

The proposed projects are under by the following categories:

- Public Services
- Housing
- Economic Development
- Public Facilities and Infrastructure

All potential projects that are eligible for funding through HUD's Disaster Recovery Initiative, have been included in this section of the Action Plan. These projects are not prioritized, nor are they in any particular order. Prioritization and projects recommended for funding are discussed in Section Four of this plan.

**C-1. Public Service Projects -** these projects include those that offer a service to the community, such as transportation, counseling, or volunteerism which addresses a community need related to the flood and flood recovery effort.



# Project 1: Dial-A-Ride On-Demand Transportation - Transportation Services Amount Requested: \$30,000

**Description:** Dial-A-Ride, operated by the City of Fort Collins, currently provides on-demand, door-to-door transportation services for those persons who are ADA paratransit eligible and persons over the age of 60. Many flood victims lost vehicles that were used for transportation to and from their place of employment and cannot afford to replace lost vehicles. Transportation is also needed to area agencies that can provide disaster assistance to them, as well as for general purpose trips in the community. Transportation was provided by City bus for flood survivors immediately following the flood.

This project proposes to provide free, on-demand door-to-door service to flood survivors for a period of three months. Service would be available from 6:30 A.M. - 6:30 P.M., Monday through Saturday. Also included in the project cost is funding to cover advertising.

# Project 2: Housing Counseling - Neighbor to Neighbor Amount Requested: \$50,000

**Description:** Neighbor to Neighbor is a non-profit agency that provides housing counseling referral services to residents of Larimer County. Services includes counseling and information on such things as home ownership, mortgage default counseling, landlord/tenant counseling and rental deposit guarantees. Approximately 140 households were displaced by the flood and are at risk of a secondary displacement when housing assistance is no longer available. Coordination of resources is particularly critical for those displaced, since some lost housing as well as their means of income from a home-based business.

This project proposes to provide housing counseling to flood survivors. Funding would cover a full-time staff person at Neighbor to Neighbor to administer the program, as well as an interpreter to work with Spanish-speaking households and all program costs for a period of 18 months.



# Project 3: Volunteer Coordination - ServiceNet Amount Requested: \$30,000



a staff of 2.25 full time employees.

**Description:** ServiceNet is a partnership of FortNet and The Women's Center of Larimer County. ServiceNet provides information, referral and short-term emotional support to residents of Larimer County, connecting people with resources. After the flood, ServiceNet assumed a key role in the disaster recovery process for Fort Collins. ServiceNet coordinated the work of over 2,800 volunteers and saw a tremendous increase in the volume of calls it receives during the three weeks immediately following the flood - all with

This project would fund a full-time volunteer coordinator/resource specialist and related program costs at ServiceNet for one year to continue the coordination of volunteer assistance to flood survivors and service providers; provide a single point of information about available services; provide long-term contact and coordinated effort for volunteers; provide a case manager to work with the Resource Coordination Committee to address unmet needs; and to develop a report on systems used to provide services and related outcomes.

# **Summary of Public Service**

Total Public Service Requests	\$110,000
3. Volunteer Coordination - ServiceNet	\$30,000
2. Housing Counseling - Neighbor to Neighbor	\$50,000
1. Dial-A-Ride On-Demand Transportation - City of Fort Collins Trans. Services	\$30,000

**C-2. Housing Projects -** these projects include those that address housing, which is a community need related to the flood.

# Project 4: Tenant Based Rental Assistance - Fort Collins Housing Authority Amount Requested: \$852,180

**Description:** Rental assistance is being provided by a combination of funding from the Red Cross, State of Colorado and FEMA for up to six months for those who were displaced by the flood. When this funding runs out, some families and individuals may find themselves displaced a second time, due to the high rents prevalent in Fort Collins.

This project would provide rental assistance for an additional six months, to be administered by the Fort Collins Housing Authority and includes administrative costs. An estimated \$500 would be available per qualified household, on a monthly basis, as a rent gap subsidy.







# Project 5: Relocation Assistance - Neighbor to Neighbor Amount Requested: \$280,000

**Description:** There are approximately 140 households living in temporary housing as a result of the flood. As permanent housing is found, there will be relocation costs for moving to the permanent housing.

This project will provide approximately \$2,000 in relocation assistance (\$1,900 to applicant and \$100 for administration) for 140 households and will be administered by Neighbor to Neighbor.



# Project 6: Housing Development - Fort Collins CDBG Program Amount Requested: \$780,000

**Description:** Affordable housing has been in very limited supply in Fort Collins for the past several years. In 1996, the Pioneer Mobile Home Park was closed, leaving 190 households to find housing in the area. The need for affordable housing has again increased with the displacement of approximately 140 households as a result of the flood. The vast majority of these households are low and moderate income families and individuals. Several affordable housing developments are in process in the City. The Fort Collins Housing Authority plans 33 single family lots for home ownership in the second phase of San Cristo Planned Unit Development (known as Via Lopez). CARE Housing is planning two housing projects, including the 36 units at Eagle Tree and a site on South Shields Street. Kaufman and Broad is planning approximately 70 housing units for seniors. These developments would benefit from assistance in meeting development fee costs and other affordable housing developments are expected in the next year, as well.
This project will provide funding to assist in paying development fees and related costs, as well as land acquisition for affordable housing projects. The CDBG Program will administer this project as part of the City's Affordable Housing Program, as additional incentives to encourage the provision of additional affordable housing units in the community.

# Project 7: Downpayment Assistance - City of Fort Collins HOME and CDBG Programs Amount Requested: \$56,000

**Description:** The HOME Program currently operates a down payment assistance program, which provides up to \$5,000 in home buyer assistance for the purchase of single family homes and mobile homes.

This project will provide grants of up to \$5,000 for down payment for approximately 11 qualified flood survivor households, to assist them in the purchase of homes. The HOME and CDBG Programs will jointly administer this project.

#### Project 8: Rehabilitation of Crossroads Safehouse - City of Fort Collins Facility Services Amount Requested: \$130,000

**Description:** Crossroads Safehouse is a non-profit agency providing services for victims of domestic violence, in particular, battered women and their children. The agency provides emergency housing for up to 12 families. During 1996, Crossroads provided shelter for 143 women and 168 children at the safehouse, as well as counseling for residents. This City-owned

facility sustained heavy damage during the flood, resulting in uninsured damages to a client's property stored in the basement, as well as temporary relocation of individuals and families that were residing at the safehouse.

This project will include installation of a concrete pan in the center of the alley behind the safehouse, sump pumps and piping to divert drainage flows away from the safehouse. Installation of the pan will improve drainage for this site, as well as for properties in the vicinity of the site. Other drainage improvements to the area have



already been funded and are scheduled to begin in October of this year. This request would also cover the uninsured damages to property stored in the basement.

# Project 9: Emergency Housing Rehabilitation - City of Fort Collins CDBG Program Amount Requested: \$160,000

**Description:** At the present time, there is no emergency repair program available for tenants or homeowners.

This project will provide grants of up to \$5,000 for emergency rehabilitation and repairs for low and moderate income households that had flood damage, who do not have other sources of funding available for such rehabilitation or repairs. The project will be administered by the CDBG Program.

# Project 10: Sewer Surge Protector Systems - City of Fort Collins CDBG Program Amount Requested: \$21,000

**Description:** As a result of the heavy rains and flooding experienced in parts of the City, some households had their sanitary sewer systems back up, bringing raw sewage into their homes. Approximately 95 households have contacted the City's Water and Waste Water Utility about this problem.

This project will provide funding for approximately 100 homes to have sewer surge protector systems installed. Each surge protector costs \$100 and installation, including excavation and installation of a small manhole to access the surge protector for maintenance purposes, is expected to cost about \$2,000. Low income households would receive grants under this program, while moderate income households would be eligible for low or no interest loans.

#### Project 11: Housing Development - CARE Housing, Inc. Amount Requested: \$50,000

**Description:** The need for additional units of affordable housing is great in Fort Collins and has become even more critical with the loss of existing housing units to the flood.

Care Housing is acquiring a site for the development of affordable housing in Fort Collins. This project would provide \$50,000 in funds toward the acquisition of a \$345,000 site for affordable housing in Fort Collins. CDBG funding of \$300,000 has been committed to this project, which would provide fifty housing units, 10 of which are planned for seniors. The site is in close proximity to services, including the Senior Center. Priority would be given to any flood survivor in need of affordable housing.

#### Project 12: Housing Acquisition - Neighbor to Neighbor Amount Requested: \$70,000

**Description:** The need for additional units of affordable housing has become even more critical with the loss of existing low and moderate income housing units to the flood.

This project will provide \$70,000 of additional funding for the acquisition of an existing 8-plex condominium. Four of the units will be for home ownership and 4 will be rental units at rents of approximately \$350 per month. Purchase price is \$430,000. CDBG funding of \$145,000 has already been committed to the acquisition of 4 of the units. The additional \$70,000 would enable these 4 units to be acquired and rented at a similar cost as was being paid by those living in the trailer parks that were destroyed by the flood. Funding Partners is a participant in this project, as a lender and a limited partner in ownership of the 4 home ownership units. All units are expected to be available to families earning 35% of AMI. Priority would be given to flood survivors to purchase or rent these units.

# Project 13: Down Payment Assistance (Via Lopez) - Fort Collins Housing Authority Amount Requested: \$165,000

**Description:** Affordable housing units are in even greater demand as a result of the flood and home ownership opportunities for those of low and moderate incomes are limited in Fort Collins.

The Fort Collins Housing Authority will be developing Via Lopez (second phase of the San Cristo PUD), which will provide 33 single family homes on individual lots for home ownership for those earning between 40 and 60% AMI. This project will provide down payment assistance of \$5,000 per home for the 33 homes planned at Via Lopez. Priority will be given to flood survivors for purchase of these homes.

# **Summary of Housing Projects**

4. Tenant Based Rental Assistance - Fort Collins Housing Authority	\$852,180
5. Relocation Assistance - City of Fort Collins CDBG Program	\$280,000
6. Housing Development - Fort Collins Housing Authority	\$780,000
7. Downpayment Assistance - City of Fort Collins HOME and CDBG Programs	\$56,000
8. Rehab of Crossroads Safehouse - City of Fort Collins Facility Services	\$130,000
9. Emergency Housing Rehab - City of Fort Collins CDBG Program	\$160,000
10. Sewer Surge Protector Systems - City of Fort Collins CDBG Program	\$21,000
11. Housing Development - CARE Housing, Inc.	\$50,000
12. Housing Acquisition - Neighbor to Neighbor	\$70,000
13. Down Payment Assistance (Via Lopez) - Fort Collins Housing Authority	\$165,000

#### TOTAL HOUSING PROJECT REQUESTS

\$2,564,180

**C-3. Economic Development Projects** - these projects include those that address businesses which were impacted by the flood.

#### Project 14: Small Business Micro-Loan Program - City Manager's Office Amount Requested: \$80,000

**Description:** Approximately 100 businesses in Fort Collins sustained some type of damage as a result of the flood. Many have received loans from the SBA or FEMA to cover flood-related losses, but may not have the financial capability for providing future development and/or expansion of their business once they are again operating at normal capacity. Others may not be eligible for SBA or other funding.



This project would provide low interest loans to qualified small businesses that sustained losses from the flood and which have interest in expansion and development of products. Loans would range from \$1,000 - \$10,000 and could be used for product or process development to generate new potential sources of employment and/or business development, or to cover flood-related losses that were not eligible under any other existing program.

#### **Summary of Economic Development Projects**

14. Small Business Micro-Loan Project - City Manager's Office	\$80,000
TOTAL ECONOMIC DEVELOPMENT PROJECTS	\$80,000

**C-5. Public Facilities and Infrastructure Projects -** these projects include those that address public facilities and infrastructure damaged during the flood, as well as projects which provide mitigation, to reduce the risk of future flooding. The scheduled date included in many of these projects is the anticipated time when the project may be funded using current funding sources and if no other funding were to be received. If funding is obtained from the Disaster Recovery Initiative, projects would be able to be scheduled and completed sooner.





# Project 15: Emergency Notification System - Poudre Fire Authority Amount Requested: \$500,000 (partial funding received from FEMA)

**Description:** The City of Fort Collins does not have an early warning emergency notification system. The current means of notifying citizens of an emergency uses cable television and local radio stations. A two-tiered system that provides both early detection, and notifies and informs citizens about what to do, is needed. Early detection can be accomplished through a series of real-time precipitation and streamflow gauges and data analysis software. The warning component of the system would include some type of communication system. A broad-based effort, including citizens, community leaders, emergency responders, and City staff, is already

beginning to look for a way to notify the community of all types of emergencies, at any time of the day or night. This effort will evaluate all types of notification systems available, considering operation and maintenance costs, system limitations, application to different types of emergencies, etc. Work on this project began prior to the flood, but has now become even more critical as a result of this recent disaster.

This request is for \$500,000 to supplement the \$1,000,000 requested from FEMA mitigation funds, to fund an emergency notification system. Funding will also provide for an educational program about the emergency notification system which can be used in local schools, as well as throughout the community.

#### Project 16: Remington Street Bridge - City of Fort Collins Transportation Services Amount Requested: \$86,000

**Description:** Flooding severely damaged the Remington Street Bridge which crosses Spring Creek. During the flood, the existing bridge became clogged with debris, which increased the damage to the surrounding area, which includes residences, a private school, fire station and neighborhood park. While the existing bridge can be repaired, increasing its size will lessen the likelihood of debris blockage and damage in the future.

This project will provide matching funds for FHWA money for construction of a larger bridge, to minimize future flooding potential, at the Remington Street crossing of Spring Creek. The total cost to construct a larger bridge is \$350,000 and matching funds require \$86,000. This is the only street in the City that remains closed after the flood.

# Project 17: Match for FEMA Funding (12.5% Match) Amount Requested: \$500,000

**Description:** Public facilities such as streets, bridges, stormwater and recreational facilities were damaged in the flood, at an estimated total of \$4 million. FEMA reimburses up to 75% of the cost of damage to these facilities and the State of Colorado has pledged another 12.5%. The remaining 12.5% must be matched with local funds. The City of Fort Collins has an emergency contingency fund which could provide this match; however, state law requires that the contingency fund be replenished within one year. Damage to other street and bridge projects in the City will be funded by the Federal Highway Administration (FHWA), which does not require any matching funds.

### Project 18: Welch Street at Spring Creek - City of Fort Collins Transportation Services Amount Requested: \$70,000

**Description:** During the flood, Spring Creek topped Welch Street and caused a significant amount of damage at the creek crossing. The existing box culvert was not sized to carry the 100-year storm without topping the roadway, which is a current City design standard. The estimate to repair and improve this crossing to current design standards is \$400,000. The FHWA will fund all but \$70,000 of this project.

This request will provide the remaining \$70,000 needed to repair and improve the Welch Street crossing of Spring Creek.

#### Project 19: Flood Proofing Grants - City of Fort Collins Water Utilities Amount Requested: \$500,000 (partial funding received from FEMA)

**Description:** Many households had water in basements and other flood-related damage. Flood proofing measures, such as improvements to grading and window wells and water-proofing entrances to structures below water surface elevations can minimize or eliminate future flood damage in areas in the floodplain or in known hazard areas and can improve existing housing stock. While these improvements may not be costly, those living on fixed incomes cannot afford such improvements. In some cases, improvements may also be needed for existing businesses that may not be able to afford flood proofing.

This project will provide a grant pool to use for flood proofing of individual properties and businesses, based on income levels. This item has also been included in a request for funding from FEMA and if funded by FEMA, will be removed from this Disaster Recovery request.

#### Project 20: Flood Amount Requested: \$300,000 Proofing Loans - City of Fort Collins Water Utilities

**Description:** Similar to the Flood proofing grants, this project will provide funding for no interest loans for flood proofing measures for those individuals that do not meet the income qualifications for receiving a flood proofing grant. These loans can minimize or eliminate the potential for flood damage in the future and improve the quality of housing in the community.

# Project 21: Spring Creek Stabilization - City of Fort Collins Water Utilities Amount Requested: \$500,000

**Description:** Many areas along the Spring Creek Channel were severely eroded by the flood. These damaged channel banks need to be stabilized to reduce future hazards.



**Old Town Basin Projects:** (those stormwater projects that have a scheduled date included are based upon the anticipated date the project could be funded, given the City's current funding sources and levels)

#### Project 22:

# Locust Outfall, Poudre River to Stover - City of Fort Collins Water Utilities Amount Requested: \$1,458,600

**Description:** Reconstruction and regrading of existing streets and acquisition of two properties related to this project. This project is scheduled for 2006, given current funding sources and levels.

#### Project 23: Locust Outfall, Stover to Mathews - City of Fort Collins Water Utilities Amount Requested: \$695,400

**Description:** This project includes reconstruction and regrading of existing streets. This project is scheduled for 2006 - 2008, given current funding sources and levels.

# Project 24: West Old Town Intersections - City of Fort Collins Water Utilities Amount Requested: \$475,900

**Description:** This project consists of lowering the crown of streets to allow drainage flows to pass. This project is scheduled for 2017 - 2020, given current funding sources and levels.

**Canal Importation Basin Projects:** (those stormwater projects that have a scheduled date included are based upon the anticipated date the project could be funded, given the City's current funding sources and levels)

#### Project 25:

# Avery Park Detention Pond Improvements - City of Fort Collins Water Utilities Amount Requested: \$327,000

**Description:** This project would enlarge the existing Avery Park Detention Pond, providing benefit to those residences downstream from the existing pond.

#### Project 26: Larimer No. 2 Improvements, Prospect to Elizabeth - City of Fort Collins Water Utilities Amount Requested: \$3,042,652

**Description:** This project consists of construction of a new canal parallel to the existing canal to carry stormwater flows. The existing canal would continue to carry irrigation water. This project has been scheduled for 2008 - 2013, given current funding sources and levels.

#### Project 27: Larimer No. 2 Improvements, Elizabeth to Mulberry - City of Fort Collins Water Utilities Amount Requested: \$2,875,000

**Description:** This project consists of construction of a new canal parallel to the existing canal to carry stormwater flows. The existing canal would continue to carry irrigation water. This **pasjbee**n scheduled for 2008-2013, given current funding sources and levels.

# Project 28: Plum Street Channel - City of Fort Collins Water Utilities Amount Requested: \$5,650,000

**Description:** Improvements would be made to the channel to increase capacity. This project includes acquisition of 28 properties related to the project. The project has not been scheduled.

#### Project 29: Pleasant Valley & Lake Canal Rodeo Detention Pond - City of Fort Collins Water Utilities Amount Requested: \$601,215

**Description:** This projects includes construction of a new detention pond adjacent to Hughes Stadium. The project is expected to occur in 2018, given current funding sources and levels.

# Project 30: Pleasant Valley & Lake Canal Parallel Ditch - City of Fort Collins Water Utilities (Spring Creek to Overland Trail) Amount Requested: \$1,860,135

**Description:** This project consists of construction of a parallel ditch west of the Pleasant Valley & Lake Canal to intercept storm flows and carry them to Spring Creek. The project is expected to occur between 2015 - 2018, given current funding sources and levels

# Project 31: Pleasant Valley & Lake Canal Parallel Ditch - City of Fort Collins Water Utilities (Overland Trail to Elizabeth) Amount Requested: 1,619,380

**Description:** This project consists of construction of a parallel ditch west of the Pleasant Valley & Lake Canal to intercept storm flows and carry them to Spring Creek. The project is expected to occur after 2018, given current funding sources and levels.

#### Project 32: Clearview Channel Improvements - City of Fort Collins Water Utilities Amount Requested: \$3,800,000

**Description:** This project consists of channel improvements to increase capacity of the channel and includes acquisition of 18 properties related to the project. The first phase of this project, at a cost of \$100,000, is expected to begin in 1999, given current funding sources and levels. Other related improvements have not been scheduled.

Project 33: New Mercer Canal Improvements - City of Fort Collins Water Utilities (Elizabeth to Mulberry) Amount Requested: \$798,930

**Description:** This project consists of enclosing the New Mercer Canal to eliminate the interception of storm flows north of West Elizabeth Street. Existing storm sewers which drain into the canal would need to be extended to the major storm sewers along West Mulberry Street. This project is expected to occur after 2018, given current funding sources and levels.

**Spring Creek Basin Projects:** (those stormwater projects that have a scheduled date included are based upon the anticipated date the project could be funded, given the City's current funding sources and levels)

#### Project 34: Bay Farm/CSURF Easement - City of Fort Collins Water Utilities Amount Requested: \$134,000

**Description:** This project entails acquisition of an easement for stormwater flows. This project is expected to occur in 1998, given current funding sources and levels.

#### Project 35: Pleasant Valley & Lake Canal Crossing of Spring Creek - City of Fort Collins Water Utilities Amount Requested: \$140,000 (Stormwater share)

**Description:** This project consists of construction of a structure to divert canal flows into Spring Creek. The project is expected to occur in 2002, given current funding sources and levels.

# Project 36: Taft Hill Road Culvert and Detention Pond - City of Fort Collins Water Utilities Amount Requested: \$300,000

**Description:** This project would increase the size of an existing culvert and construct a detention pond. This project is expected to occur in 2000, given current funding sources and levels.

# Project 37: Vet Pond Outfall - City of Fort Collins Water Utilities Amount Requested: \$250,000

**Description:** This project consists of construction of a pipe and channel from the CSU Vet Pond north to Spring Creek and is expected to start in 2000, given current funding sources and levels.

# Project 38: UPRR Bridge - City of Fort Collins Water Utilities Amount Requested: \$140,000

**Description:** This project would enlarge the crossing at the Union Pacific Railroad Tracks. This project is expected to occur in 2002, given current funding sources and levels.

#### Project 39: Property Acquisitions in Spring Creek Basin - City of Fort Collins Water Utilities Amount Requested: \$7,400,000

**Description:** This project includes acquisition of two mobile home parks destroyed in flood; acquisition of 20 existing dwelling units; and acquisition of an existing condominium complex all in Spring Creek Basin. These structures have been identified as being located in hazardous areas. They are not linked to any of the other projects proposed in the Spring Creek Basin.

**West Vine Basin Projects:** (those stormwater projects that have a scheduled date included are based upon the anticipated date the project could be funded, given the City's current funding sources and levels)

#### Project 40: C & S Railroad to Vine Drive - City of Fort Collins Water Utilities Amount Requested: \$300,000

**Description:** This project consists of channel improvements and a culvert crossing. The project is expected to occur in 2003, given current funding sources and levels.

#### Project 41: Vine Drive Crossing & Elm Street - City of Fort Collins Water Utilities Amount Requested: \$622,000

**Description:** This project consists of channel and culvert improvements. The project is expected to occur in 2004, given current funding sources and levels.

#### Project 42: New Mercer Canal through Poudre High - City of Fort Collins Water Utilities Amount Requested: \$1,000,000

**Description:** The project consists of channel and culvert improvements and related right-of-way acquisition. This project is not scheduled until the year 2018, given current funding sources and levels.

#### Project 43: Poudre High School Detention Pond - City of Fort Collins Water Utilities Amount Requested: \$485,000

**Description:** This project entails construction of a detention pond upstream of Poudre School District property. This project is not scheduled until the year 2018, given current funding sources and levels.

#### Project 44:

# Property Acquisitions in West Vine Basin - City of Fort Collins Water Utilities Amount Requested: \$8,400,000

**Description:** This project consists of acquisition of approximately 56 properties in the West Vine Basin, to remove existing structures from hazardous areas. These acquisitions are not related to other projects proposed in the West Vine Basin.

# **Summary of Public Facilities & Infrastructure Projects**

Total Public Facilities and Infrastructure Projects:	\$44,831,212
44. Property Acquisitions in West Vine Basin - City Water Utilities	8,400,000
43. Poudre High School Detention Pond - City Water Utilities	485,000
42. New Mercer Canal through Poudre High - City Water Utilities	1,000,000
41. Vine Drive Crossing & Elm Street - City Water Utilities	622,000
41. C&S Railroad to Vine Drive - City Water Utilities	300,000
West Vine Basin Projects:	,,- <b>-</b>
40. Property Acquisitions in Spring Creek Basin - City Water Utilities	7,400,000
39. UPRR Bridge - City Water Utilities	140,000
38. Vet Pond Outfall - City Water Utilities	250,000
37. Taft Hill Road Culvert & Detention Pond - City Water Utilities	300,000
36. PV&L Canal Crossing of Spring Creek - City Water Utilities	140,000
35. Bay Farm/CSURF Easement - City Water Utilities	134,000
Spring Creek Basin Projects:	790,930
34. New Mercer Canal Improvements - City Water Utilities	798,930
33. Clearview Channel Improvements - City Water Utilities	3,800,000
32. PV&L Canal Parallel Ditch (Overland to Elizabeth) - City Water Utilities	1,619,380
<ul><li>30. PV&amp;L Canal Rodeo Detention Pond - City Water Utilities</li><li>31. PV&amp;L Canal Parallel Ditch (Spring Creek to Overland) - City Water Utilities</li></ul>	601,215 1,860,135
29. Plum Street Channel - City Water Utilities	5,650,000
28. Larimer No. 2 Improvements (Eliz. to Mulberry) - City Water Utilities	2,875,000
27. Larimer No. 2 Improvements (Prospect to Eliz.) - City Water Utilities	3,042,652
26. Avery Park Detention Pond Improvements - City Water Utilities	327,000
Canal Importation Basin Projects:	
25. West Old Town Intersections - City Water Utilities	475,900
24. Locust Outfall, Stover to Mathews - City Water Utilities	695,400
23. Locust Outfall, Poudre River to Stover - City Water Utilities	1,458,600
Old Town Basin Projects:	
22. Spring Creek Stabilization - City Water Utilities	500,000
21. Flood Proofing Loans - City Water Utilities	300,000
20. Flood Proofing Grants - City Water Utilities	500,000
19. Welch Street at Spring Creek – City Transportation Services	70,000
18. Match for FEMA Funding	500,000
17. Remington Street Bridge - City Transportation Services	86,000
16. Emergency Notification System - Poudre Fire Authority	\$500,000

# **C-6. Summary of Project Totals**

GRAND TOTAL	\$47,585,392
D. Public Facilities and Infrastructure Projects	\$44,831,212
C. Economic Development Projects	\$80,000
B. Housing Projects	\$2,564,180
A. Public Service Projects	\$110,000

# Flood Recovery Action Plan - Appendix A-86