

LAND USE CODE UPDATE

Diagnostic + Code Update Approach







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Purpose of the Land Use Code Updates:

To Align the LUC with Adopted City Plans and Policies with a focus on:

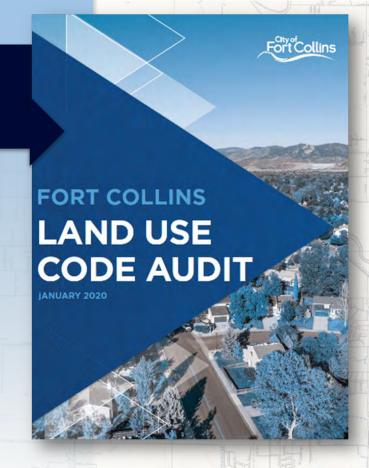
- Housing-related changes
- Code Organization
- Equity



The LUC Updates will also be guided by the LUC Audit prepared upon adoption of City Plan.

5 THEMES:

- Align Zoning Districts and Uses with Structure Plan Place Types
- 2. Create More Opportunities for a Range of Housing Options
- 3. Clarify and Simplify Development Standards
- 4. Enhance the Development Review Procedures
- 5. Create a More User-Friendly Document



An Evolving City

Our City's past and future evolution is summarized below in three eras distinguished by different growth patterns that resulted from our evolving city planning priorities and policies, regulatory systems, and transportation modes.



Pre-1929 to Late 1950's

HISTORIC CORE

CHARACTER & BUILT FORM:

Land Use

Diverse mix of single unit, duplex, and multi-unit residential buildings often integrated on same block; Commercial uses/services within walking distance of residential

Streets & Blocks

Interconnected street grid, alley-loaded garages/services, treelawns, street trees, detached sidewalks

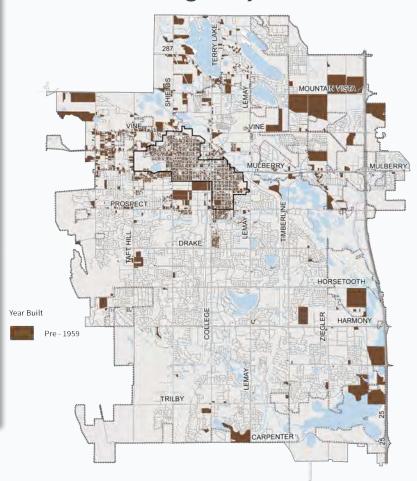
Mobility
Multi-modal (trams, bus transit, automobiles, pedestrian-friendly)

PLANNING/REGULATORY CONTEXT:

Zoning Code (1929) Annexations



An Evolving City



Between 1925 and 1950 the City made only four annexations totaling 18 acres. However, during the 1951-57 period there were twenty-seven annexations of 1,388 acres (Fort Collins Postwar Development 1945-1969 Survey Report).

"In 1946 the Chamber of Commerce adopted the slogan "Fort Collins E-X-P-A-N-D-S," a campaign area businesses and the local newspaper supported wholeheartedly."





ERAII

Late 1950's to Early 1980's

GROWING OUT FROM THE CORE

"Fort Collins E-X-P-A-N-D-S"

CHARACTER & BUILT FORM:

Land Use

Primarily single unit residential with duplex/multi-unit residential and commercial uses often in separate clusters away from single unit areas

Streets & Blocks

Limited connectivity, cul-de-sacs, front-loaded driveways and garages, attached sidewalks

Mobility

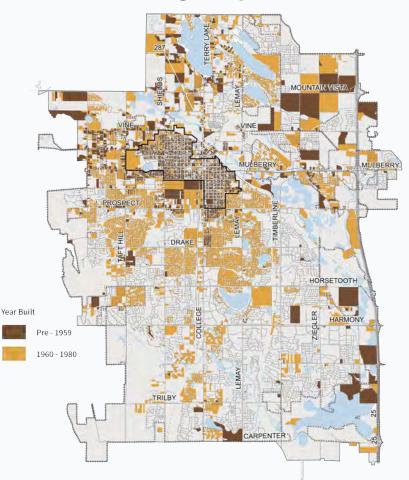
Auto-centric with bus transit

PLANNING/REGULATORY CONTEXT:

1959 Comprehensive Plan 1967 Plan for Progress 1979 Comprehensive Plan Amendments to the 1929 Code Annexations



An Evolving City



Given the general lack of development during the 1930s and 1940s, there was little need for zoning enforcement until the postwar period; the Fort Collins zoning board was not created until 1954. This body dealt with annexations that expanded the city boundaries and dramatic subdivision development during the postwar period and beyond.

"The verb "expand," in all its meanings, very much defined Fort Collins in the postwar era. The word's Latin root, expandere, means literally **to spread out**, an apt description of Fort Collins's geographical transformation in the second half of the twentieth century."





ERAII

Early 1980's to Late 1990's

GROWING OUT FROM THE CORE

"Fort Collins E-X-P-A-N-D-S"

CHARACTER & BUILT FORM:

Land Use

Primarily single unit residential with duplex/multi-unit residential and commercial uses often in separate clusters away from single unit areas

Streets & Blocks
Limited connectivity, cul-de sacs,
front-loaded driveways and garages, attached sidewalks

Mobility

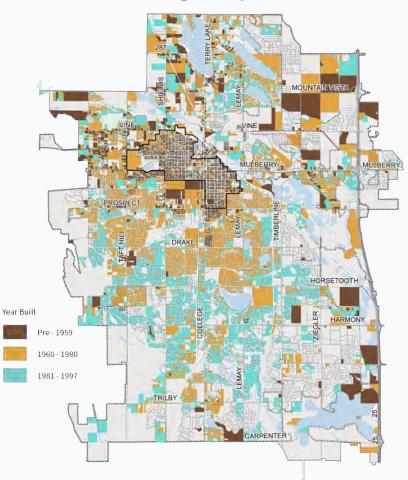
Auto-centric with bus transit

PLANNING/REGULATORY

CONTEXT:
1980 Land Development Guidance System



An Evolving City



Fort Collins continued to E-X-P-A-N-D following postwar development patterns that prioritized accommodation of automobiles and single unit residential most often separated from multi-unit residential and commercial uses.







ERAII

Late 1990's to 2020

GROWING OUT FROM THE CORE

"Fort Collins E-X-P-A-N-D-S"

CHARACTER & BUILT FORM:

Land Use

Primarily single unit residential with duplex/multi-unit residential uses often in separate clusters away from single unit areas; commercial uses/services within walking distance of residential areas

Streets & Blocks

Internal connectivity, front and alley-loaded garages, treelawns, street trees, detached sidewalks

Mobility

Auto-centric with bus transit, BRT, and dedicated bicycle routes

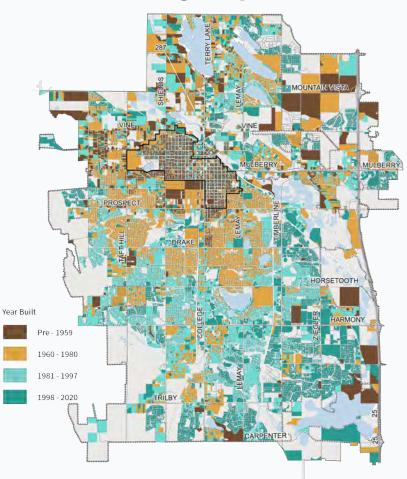
PLANNING/REGULATORY CONTEXT:

1997 City Plan 1997 Land Use Code 2018 City Plan



36% built in ERA II: 1998-2020

An Evolving City



Growth continued to prioritize single unit residential separated from multi-unit residential uses, however, alleys, treelawns, detached sidewalks, street trees, and greater emphasis on walkability, multi-modality, and mixed-use emerged in new development areas. More infill development emerged in the "Core" areas.





ERA III

Today and Tomorrow

FUTURE VISION

CHARACTER & BUILT FORM:

Land Use

Diverse mix of single unit, duplex, and multi-unit residential buildings integrated on same block; Commercial uses/services within walking distance of residential

Streets & Blocks

Interconnected street grid, alley-loaded garages/services, treelawns, street trees, detached sidewalks

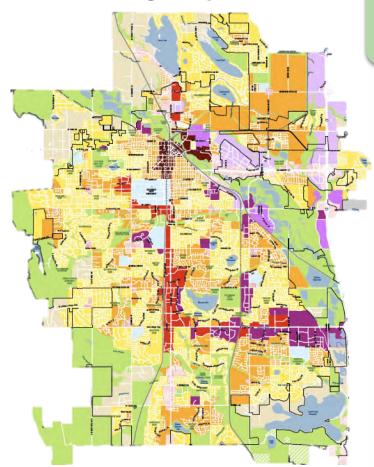
Mobility

Multi-modal (bus transit, BRT, automobiles, pedestrian and bicycle-friendly)

PLANNING/REGULATORY CONTEXT:

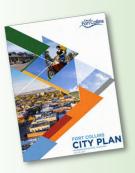
2018 City Plan 2021 Housing Strategic Plan 2019 Transit Master Plan 2021 Our Climate Action Future 2022 Land Use Code Updates

An Evolving City



Codes change over time and it's time for our code to change again. Our next era will be guided by our commitments to equity and climate resilience in our future planning and growth.

Key Plans & Policy Foundations









Engagement Stakeholder Interviews

As part of this Diagnostic, a series of interviews were conducted to get a better understanding of policy priorities and challenges with the current LUC. These included interviews with City Council Members, Planning & Zoning Commissioners in July 2021, a work session with City Staff in September 2021, and the LUC Working Group in October 2021.

"Does not have a robust menu of zone district options to accommodate varying housing densities and types."

"Single family zoning has a long history of limiting options." "Setbacks and other form standards presume greenfield development and create constraints for infill, more urban contexts."

"Need more variety in minimum lot sizes and consider small lots."

"If we can't build more outward, we need to build more upward." "Zoning along transit; too auto oriented, too commercial."

Engagement Public Information / Input Sessions

City Staff conducted a series of Public Information and Input Sessions in October and November 2021. Below is a summary of input from those sessions.

Lack of Affordability

Concern that younger generations will not be able to buy a home in Fort Collins

Housing Mix

- → Oversaturation with one housing type
- Desire for more diverse housing options throughout the city

ADUs

- → Helpful, but concerns about ADUs used as **short term rentals** for visitors
- → Need to ensure ADUs would be for people who actually live here and need housing

Parking/Transportation

- Increasing capacity without considering parking would create major headaches in all neighborhood types
- Suburban neighborhoods already experiencing parking issues
- New housing in vacant land must be done in tandem with increasing access to public transit to help alleviate parking/traffic issues

Changes people are willing to accept:

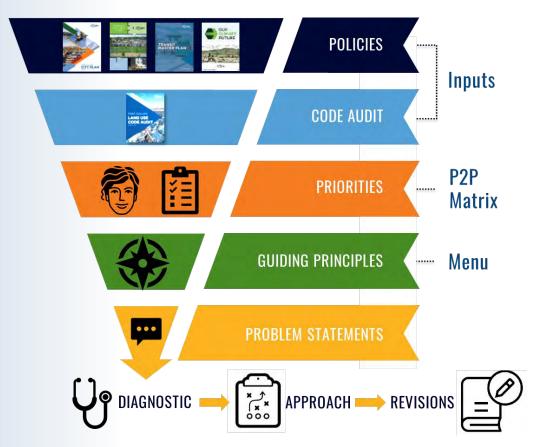
- Density increases
- Smaller yards
- Taller buildings
- City needs to demonstrate infrastructure (streets, transportation, water, etc.) would be able to accommodate this increase in density

Policies To Principles

The LUC is the City's primary regulatory tool for implementing the community's vision as described in various adopted policies and plans so it's critical to establish a clear understanding of the relationship between the City's policy priorities and the current LUC.

Over 300 pages of adopted policies and information were distilled into **five guiding principles** to inform the LUC Updates, Diagnostic, and Approach work.

The LUC Updates depend on **broad** understanding and support for the guiding principles.



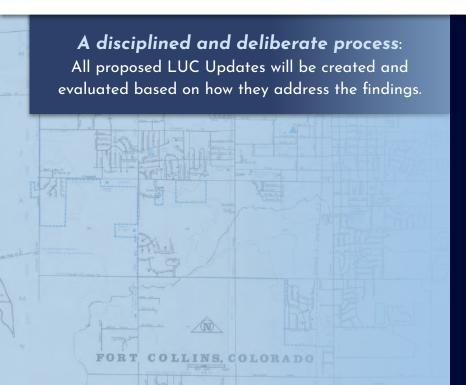
FIVE GUIDING PRINCIPLES

These Guiding Principles (presented to City Council on November 9, 2021) provide the foundation for the LUC Updates Diagnostic and Approach and will inform all proposed code changes with emphasis on Equity.

- Increase overall housing capacity
 (market rate and affordable)
 and calibrate market-feasible incentives for
 <u>A</u>ffordable (subsidized/deed restricted)
 housing
- 2. **Enable more affordability**especially near high frequency/capacity
 transit and priority growth areas
- 3. Allow for more diverse housing choices that fit in with the existing context and/or future priority place types
- 4. Make the code easier to use and understand
- Improve predictability
 of the development permit review
 process, especially for housing

KEY FINDINGS & Recommendations

KEY FINDINGS



- Does not support future Priority Place Types
- 2. Limits housing capacity
- 3. Does not prioritize housing capacity, diversity, & affordability along transit corridors
- 4. LUC is difficult to use

DOES NOT SUPPORT FUTURE PLACE TYPES

- OVERVIEW OF PRIORITY PLACE TYPES
- LIMITS HOUSING DIVERSITY AND CREATES UNCERTAINTY
 - Mixed Neighborhood
 - Mixed Employment
 - Mixed Use Districts
- DOES NOT SUPPORT COMPATIBLE INFILL
- PLACE TYPE + ZONING MISMATCHES

DOES NOT SUPPORT
FUTURE PLACE TYPES

Priority Place Types Overview

The Structure Plan establishes the guiding vision for where and how new housing will be developed in Fort Collins. Structure Plan Place Types describe the intended built form of various types of neighborhoods and mixed use districts.

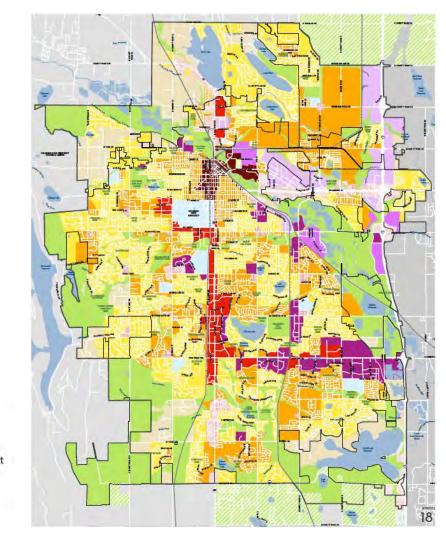
These Place Types are distinct from zone districts. Place Types are broad depictions of form and character. Zone districts are specific regulations that implement the vision of a Place Type. A single Place Type may be implemented through multiple zone districts with regulations that vary by specific context.

This diagnostic focuses on the five (5) Priority Place Types for residential development in the Structure Plan that offer the greatest opportunities for more diverse housing options.

PLACE TYPES

Neighborhoods

- Rural Neighborhood
- Suburban Neighborhood
- Mixed Neighborhood
 Districts
 - -
 - Downtown District
- Urban Mixed-Use District
- Suburban Mixed-Use District
- Neighborhood Mixed-Use District
- Mixed Employment District
 - Research & Development/Flex District
 - Industrial District
 - Campus District



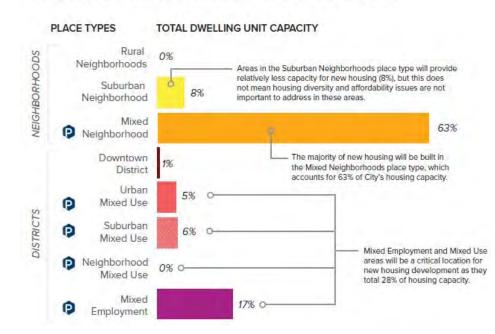
DOES NOT SUPPORT FUTURE PLACE TYPES

Priority Place Types Overview

The Place Types with the greatest supply of vacant and redevelopable land and zoned capacity are Mixed Neighborhoods and four Mixed Use Districts comprised of Mixed Employment, Urban Mixed Use, Suburban Mixed Use, and Neighborhood Mixed Use Districts.

City Plan acknowledges that much of the needed growth is going to be infill and redevelopment, however, the current code does not provide clear guidance for these situations – most of the standards and guidance are for greenfield development. This mismatch is most apparent in the "Core" and nearby areas where there are a significant number of non-conforming lots and structures that resulted from code changes made after 1929 to bring these areas up to "modern" postwar standards. While investment and infill activity in these older neighborhoods are proof of their desirability today, the code makes it difficult to develop buildings that "fit" in context sensitive ways.

Land Supply: Where is the zoned capacity for housing?



DOES NOT SUPPORT FUTURE PLACE TYPES

Limits Housing Diversity







If detached single-family homes continue to dominate the city's housing supply, demand for housing is projected to exceed the city's capacity in the future. A more diverse selection of housing types and price points will be needed to meet the needs of the city's changing population.

(City Plan, p. 108)





DOES NOT SUPPORT FUTURE PLACE TYPES

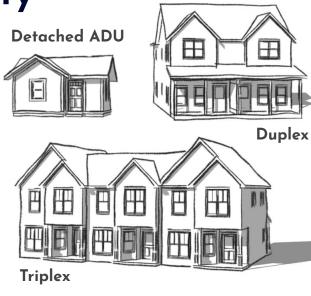
Limits Housing Diversity

"Missing Middle" Housing Types

City Plan recommends allowing a variety of housing types to expand housing options.

The Audit describes the following specific changes to achieve this goal:

- "Current standards were described as overly restrictive and out of touch with market demands." Increase clarity and build in flexibility in order to promote a diversity of housing options and density called for by City Plan.
- Define a range of options between two-family and multi-family housing: duplexes, triplexes, townhouses, ADUs (attached and detached), small-scale multifamily.
- New definitions for: ADU, co-housing, triplex, fourplex, multi-family, cottage developments, live-work, student housing complex
- Updating definitions for: Carriage house, single-family detached, duplex





DOES NOT SUPPORT FUTURE PLACE TYPES

Limits Housing Diversity

Accessory Dwelling Units (ADU's)

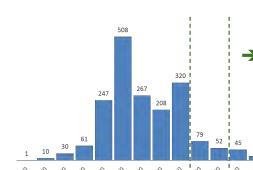
- No specific definition of accessory dwelling units in LUC
- "Carriage House" is closest description to ADU but unclear and limited where they are allowed; only allowed in Neighborhood Conservation zone districts (NCL, NCM, and NCB)
- Min lot size is 12,000 sf in NCL and 10,000 sf in NCM



Carriage House
DEVELOPMENT STANDARDS

Carriage houses:

"a single-family detached dwelling unit, typically without street frontage, that is located behind a separate, principal dwelling on the same lot"

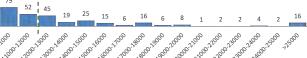


→ NC districts consist of ~3% of Fort Collins

HORSETOOTH

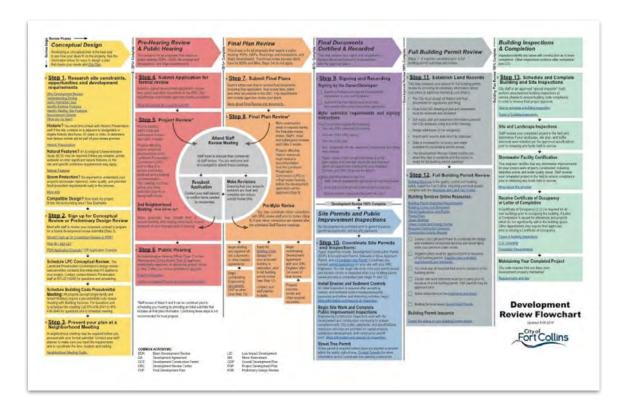
MOUNTAIN VISTA

Most lots within the NC districts are too small for Carriage houses, as currently regulated.



Creates Uncertainty

- Limited housing types allowed under Basic
 Development Review In Priority Place Types and Along transit
- Indicator of an outdated code: More procedural oversight to compensate for inadequate standards that do not align with adopted policies



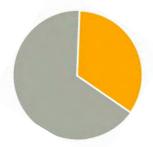
DOES NOT SUPPORT FUTURE PLACE TYPES

Limits Housing Diversity, Creates Uncertainty

Mixed Neighborhood Place Type

The Mixed Neighborhood Place
Type envisions a mixture of
housing types and an increase in
housing capacity, however, this
growth looks different in the "core"
of the city compared to the areas
"outside the core". and the code
should be calibrated to the existing
patterns of these areas.

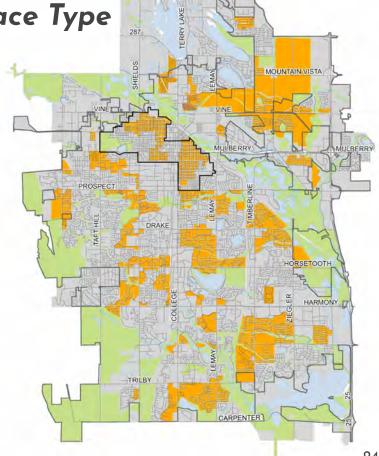
Mixed-Neighborhood place type is one of the primary opportunities for moderate density housing options. The Mixed Neighborhood Place Type makes up 34% of the City.



63% of housing capacity

34% of redevelopable land

35% of vacant land

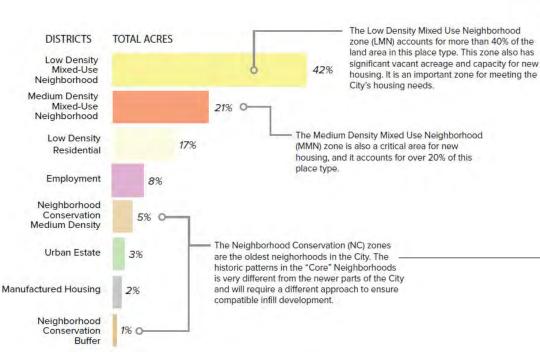


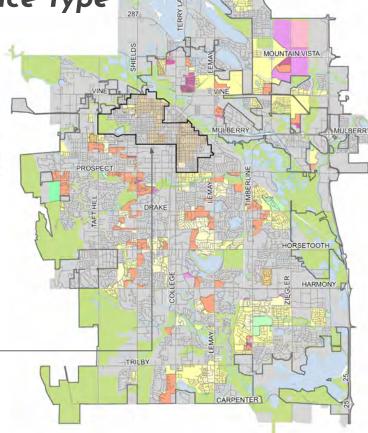
DOES NOT SUPPORT FUTURE PLACE TYPES

Limits Housing Diversity, Creates Uncertainty

Mixed Neighborhood Place Type

Mixed Neighborhoods Place Type is mapped to areas in 8 different zone districts.





DOES NOT SUPPORT FUTURE PLACE TYPES

Limits Housing Diversity, Creates Uncertainty Mixed Neighborhood Place Type

The limited range of housing types allowed in each zone do not support housing diversity.

Uncertainty:

Most housing types are not allowed through basic development review and require administrative or P&Z review except in NCB Zone.

"Missing middle" housing types like triplex/fourplexes, townhouses, and cottage cluster housing are grouped with multi-family housing, even though they can fit in with existing house-scale neighborhoods.

→ There are opportunities to allow a wider variety of housing types that fit in with existing neighborhoods.

HOUSING TYPE	LMN Low Density Mixed Use	MMN Medium Density Mozed Lise	RL Low Density Residential	E Employment	NCM Neighborhood Conservation Medium Density
Single Family Detached					
Small Lot Single Family Detached / Cottage Cluster					
Duplex					
Triplex / Quadplex					
Townhouses					
Accessory Dwelling Units					
Multi-Family					
Mixed Use Multi-Family					
Manufactured Housing Community					

- The LMN and MMN zones allow for the full spectrum of housing types from single-family detached to apartments.
 Development standards in these zones constrain opportunities to build some of these housing types.
- The RL zone allows only singlefamily detached housing, which is inconsistent with the vision of the Mixed Neighborhoods place type.
- The NCM zone allows for some mix of housing types but restricts some options that may be compatible with the character of this zone, such as townhouses and apartment buildings with more than four units.
- The Employment zone allows for the full spectrum of housing types. However, standalone residential uses require review by Planning and Zoning Commission. This procedural requirement can be a barrier to smaller development projects.



DOES NOT SUPPORT FUTURE PLACE TYPES

Limits Housing Diversity, Creates Uncertainty

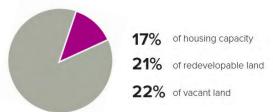


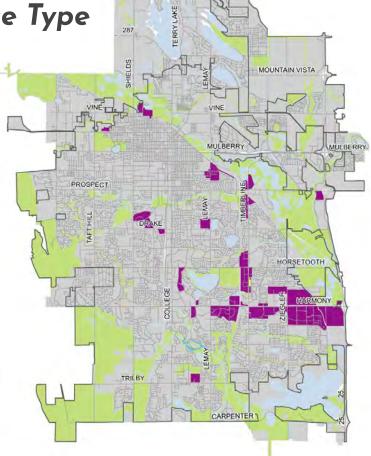




Mixed Employment Place Type has the potential to help the City reduce vehicle-miles traveled and support GHG reduction goals by integrating a more diverse mix of uses-such as multifamily housing, supportive services and amenities within existing employment centers. Potential need to require higher densities and transit-supportive uses in key locations. (City Plan, p. 148)

The Mixed Employment Place Type makes up 13% of the City.

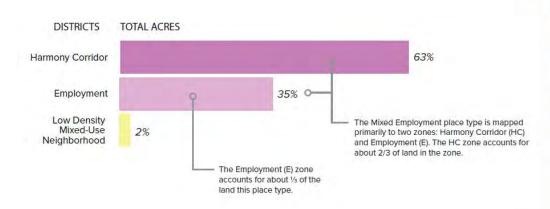




DOES NOT SUPPORT FUTURE PLACE TYPES

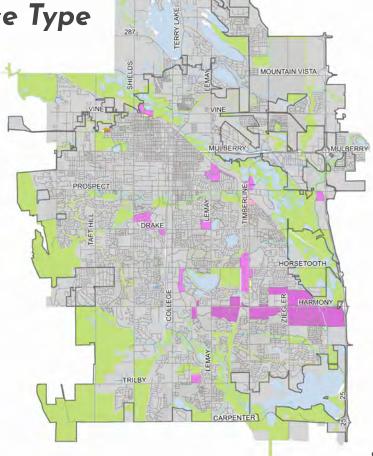
Limits Housing Diversity, Creates Uncertainty

Mixed Employment Place Type



Audit Recommendations:

- Consider consolidating HC and E
- Update list of residential uses, and allow certain housing types administratively, especially for transition areas
- Apply 6-story height limit along Harmony Corridor (currently at 3-stories)



DOES NOT SUPPORT FUTURE PLACE TYPES

Limits Housing Diversity, Creates Uncertainty Mixed Employment Place Type

HOUSING TYPE	HC Hamneny Consider	E Employment	LMN Low Density Mixed Use
Single Family Detached			
Small Lot Single Family Detached / Cottage Cluster			
Duplex			
Triplex / Quadplex			
Townhouses			
Accessory Dwelling Units			
Multi-Family			
Mixed Use Multi-Family			
Manufactured Housing Community			

- Both the HC and E zones allow for a wide range of housing types, from single-family detached to mixed use multi-family.
- A minimum density of 7 units per acre in both zones prevents very low density single-family housing from consuming land in these zones, but still allows for single-family detached houses on approximately 5,000 square foot lots.
- However, all housing development in these zones is subject to review by the Planning and Zoning Commission. This procedural requirement can be a barrier to smaller development projects and discourage residential development compared to other use types.



DOES NOT SUPPORT FUTURE PLACE TYPES

Limits Housing Diversity, Creates Uncertainty Mixed-Use Districts Place Type



Neighborhood Mixed-Use Districts are stand-alone, grocery-anchored centers that serve the immediate neighborhood(s). Opportunities exist to improve connections to surrounding neighborhoods, expand the range of amenities, and incorporate multifamily housing.



Suburban Mixed-Use Districts in Fort Collins today are low-density, auto-oriented centers. Although largely auto-oriented today, the integration of higher-density residential and a broader mix of uses is encouraged to help reinvigorate underutilized centers.



Urban Mixed Use Districts are adjacent to existing MAX stations and along other corridors planned for high-frequency transit service. Most areas have not achieved transit-supportive densities. These districts offer the greatest potential for a diverse mix of uses at transit-supportive densities in the near-term.

Mixed-use districts provide opportunities for a range of retail and commercial services, office and employment, multifamily residential, civic and other complementary uses in a compact, pedestrian and transit-supportive setting. (City Plan, p. 99)

DOES NOT SUPPORT FUTURE PLACE TYPES

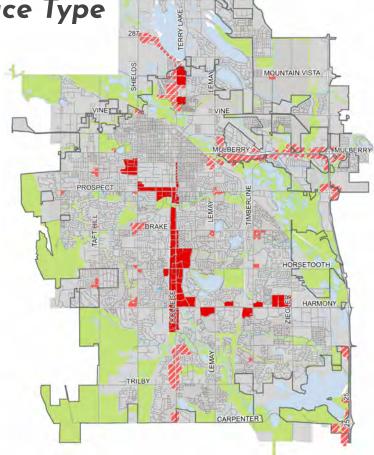
Limits Housing Diversity, Creates Uncertainty

Mixed-Use Districts Place Type

The Mixed-Use District Place Types make up 7% of the City, but include 36% of redevelopable land and are typically located along transit.



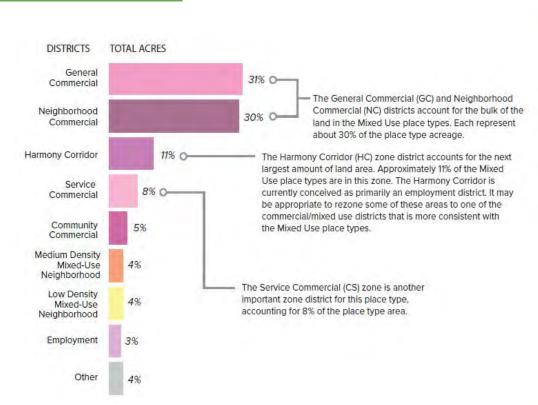
Urban Mixed-Use District
Suburban Mixed-Use District
Hitting
Neighborhood Mixed-Use District

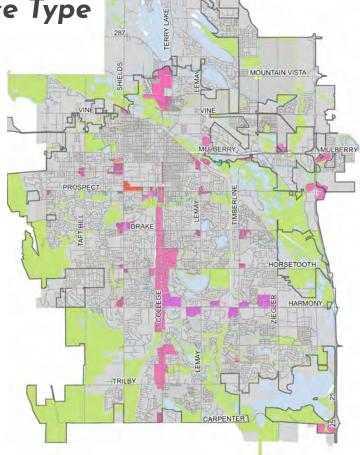


DOES NOT SUPPORT FUTURE PLACE TYPES

Limits Housing Diversity, Creates Uncertainty

Mixed-Use Districts Place Type





DOES NOT SUPPORT FUTURE PLACE TYPES

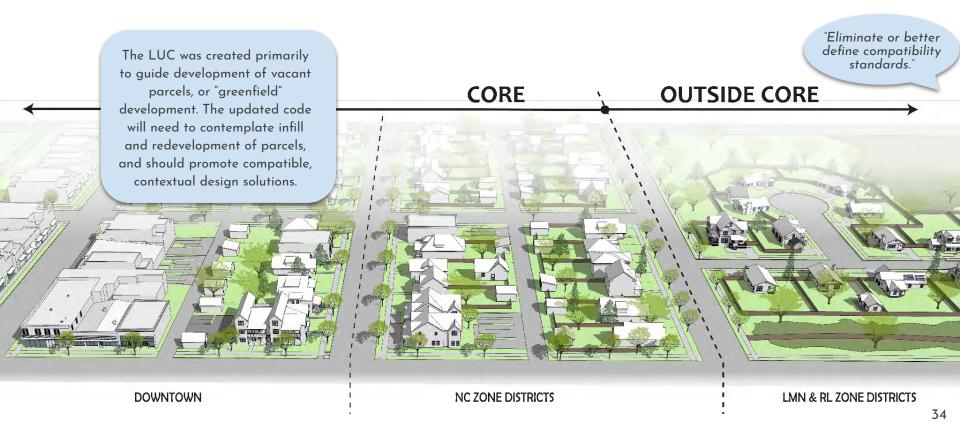
Limits Housing Diversity, Creates Uncertainty Mixed-Use Districts Place Type



- Most of the City's existing commercial zones allow for a wide range of housing types to be approved through Administrative Review.
- Multifamily uses with more than 50 units, and all multifamily in the NC zone, require review by Planning and Zoning Commission. This procedural requirement can be a barrier to some development projects.
- The CS and CL zones allow for single-family detached housing. This may be inconsistent with the vision for the Mixed Use Districts to concentrate density within a walkable distance of key services and amenities.
- Residential uses are allowed as a secondary use in the HC zone. It may be appropriate to allow some residential uses or projects outright in order to encourage housing development in this zone.

DOES NOT SUPPORT FUTURE PLACE TYPES

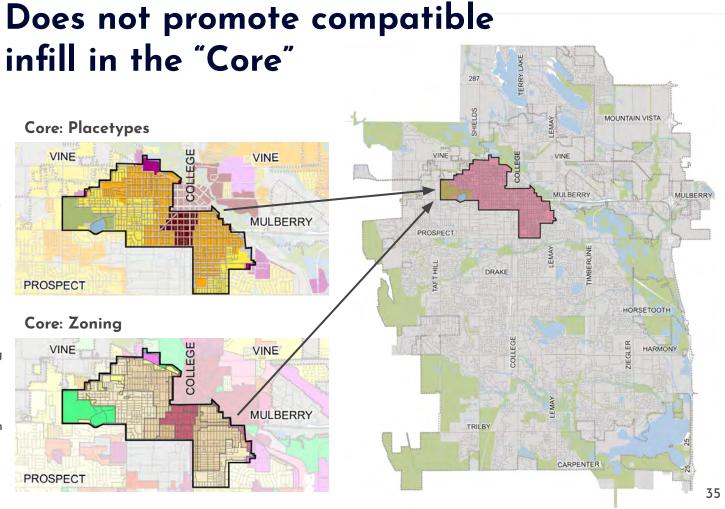
Does not promote compatible infill or support envisioned neighborhood form



DOES NOT SUPPORT FUTURE PLACE TYPES

The historic "Core" is the oldest residential area of the City. The Core is mapped both Mixed Neighborhood and Suburban Neighborhood Place Types, and it contains the Neighborhood Conservation zone districts (NCL, NCM, NCB).

The historic patterns are most closely aligned with 1929 code, including smaller lots, varying setbacks, and a variety of housing types including duplexes and "carriage houses." In the past, a disproportionate amount of variance requests have come from the historic Core, as compared to other parts of the City.



DOES NOT SUPPORT FUTURE PLACE TYPES

Does not promote compatible infill in the "Core"

"Preserve smaller historic homes that are more affordable than the single family scrape offs that replace them."

> "More flexibility for historic compatibility."

"Adaptability in the historic neighborhoods is crucial."









- Variety of architectural style and building types (mostly single family detached with some duplexes and commercial)
- Regular blocks with alleys (mostly), buildings oriented to "primary" and "side" streets.

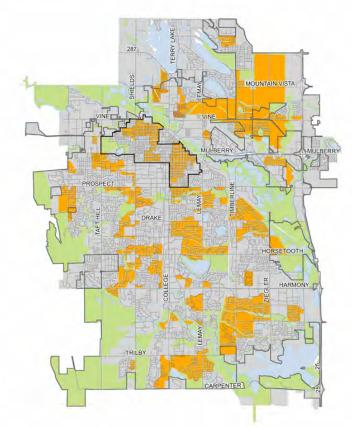


DOES NOT SUPPORT FUTURE PLACE TYPES

Does not support envisioned neighborhood form "Outside the Core"

Most of the development "Outside the Core" was built in the last few decades, much of it since the 1990s (under the current LUC). Infill and redevelopment in these areas must consider a different context than the Core neighborhood. Some areas have plan support for greater change, especially along transit corridors, however the Mixed Neighborhood Place Type, in general, is anticipated to accommodate much of the City's residential capacity.

While the plan guidance for these areas is clear, the existing built condition varies greatly, different densities, lot sizes, and building forms. These areas will need further study to calibrate updated design and development standards that are compatible with the existing context.



DOES NOT SUPPORT FUTURE PLACE TYPES

Does not support envisioned neighborhood form "Outside the Core"

These areas has developed largely since the 1990s and while still auto-centric, demonstrates some evolution toward more walkability with the reintroduction of detached sidewalks, treelawns (sometimes with trees), and alley-loaded garages.









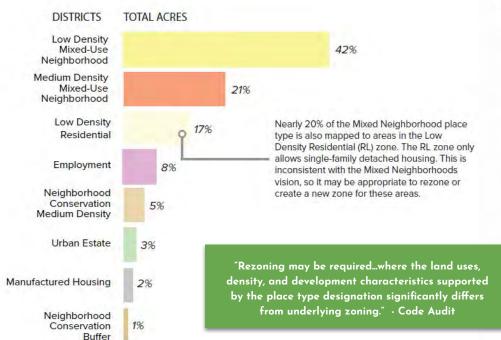


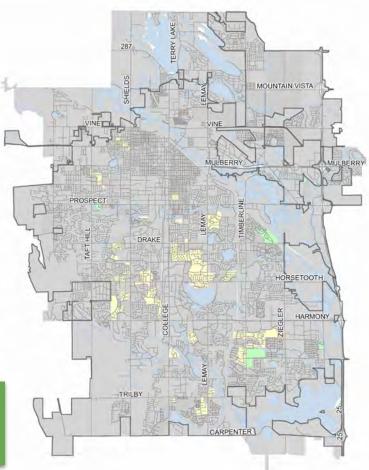


DOES NOT SUPPORT FUTURE PLACE TYPES

Place Type + Zoning Mismatches

→ RL & UE in Mixed Neighborhood





Better Form Standards = Greater Predictability

- Long, multistep processes do not compensate for ineffective base code standards or guarantee better outcomes. They often lead to even greater frustration since the negotiation begins with inadequate standards and approval criteria.
- Updated Standards that are in line with the values and desires of the community can rely less on time-consuming negotiated processes, provide more equitable access to opportunity, and result in better, more predictable outcomes for everyone.
- → Equitable Process:

 Clearly defined
 expectations, lower the
 "entry point" for
 development, opens the
 door for local, small
 businesses.

"Code is too focused on use regulation and process and not enough priority and focus on predictable form."

RECOMMENDATIONS

- 1. Update the permitted residential uses and review types within Priority Place Types to allow greater housing diversity by right.
- 2. **Update Zones** that comprise Priority Place Types to more efficiently guide compatible infill (in the core) and development patterns envisioned in adopted city plans (outside the core).
- 3. Update Use Standards & Definitions (e.g. ADU's & STR's)

LIMITS HOUSING CAPACITY

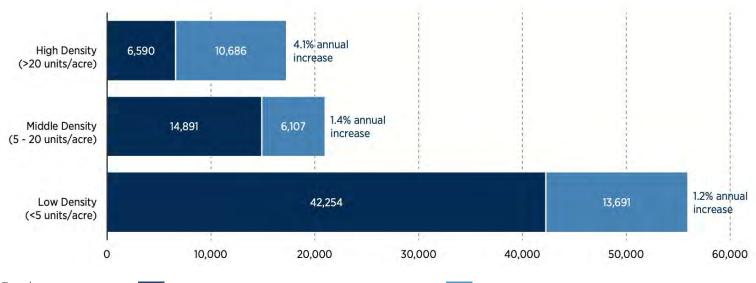
- ZONED CAPACITY
- LAND SUPPLY
- AFFORDABILITY



LIMITS HOUSING CAPACITY

The city's housing stock will need to expand significantly to meet future demand

A total of about **30,000** additional homes are needed in the community by 2040. Homes of all types are needed, but high density housing must be built at the fastest rate to keep up with demand.



Source: City Plan, Trends and Forces Report

Existing housing stock (2016)

Additional housing need (2040)

LIMITS HOUSING CAPACITY

Limited Dwelling Units per Acre Allowed

0-3

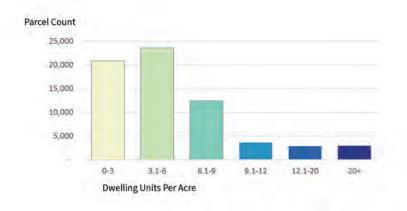
3.1-6

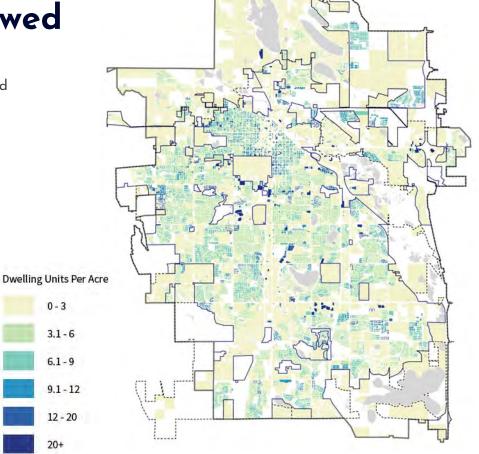
6.1 - 9

20+

The overall residential Dwelling Units per Acre (DUA) allowed under the current LUC is generally low.

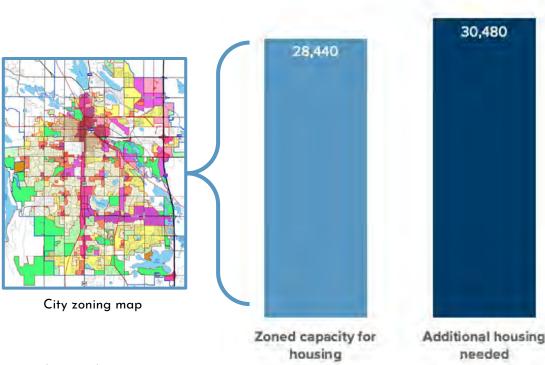
- 85% of city is less than 9 du/ac
- 35% is 3-6 du/ac
- 31% is less than 3 du/ac





LIMITS HOUSING CAPACITY

Current LUC allows fewer homes to be built than are needed in the next 20 years.



Demand for housing will exceed the city's zoned capacity by around **2,000** units.

- If no changes are made to increase zoned capacity, housing demand is likely to oustrip supply, which drives up housing prices as more people seek out fewer homes.
- Other factors affect how much land will be available (infrastructure, environmental issues), so it is important to have **more zoned** capacity than needed.

Source: City Plan, Trends and Forces Report

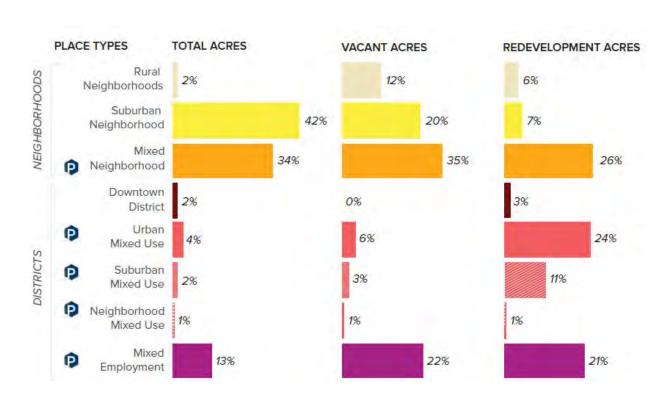
LIMITS HOUSING CAPACITY

Certain Place Types and Zones have more capacity for new housing

Zoning changes in the Mixed
Neighborhoods, Suburban
Neighborhood, and Mixed
Employment areas will expand housing
capacity most effectively because there
is more vacant land in these areas.

In **Mixed Use Districts**, more new housing will be built through redevelopment of existing properties. It will be important to ensure the code supports redevelopment where it is appropriate and beneficial.

Housing Prototypes were used to identify barriers to housing capacity and affordability in the LUC standards that apply to these Place Types.



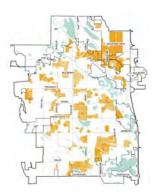
LIMITS HOUSING CAPACITY

Prototypes Analyzed in Zones that comprise Mixed Neighborhood and Suburban Neighborhood Place Types

PLACE TYPE AND KEY ZONES

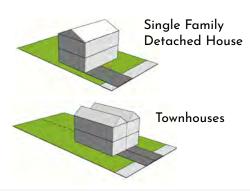
HOUSING PROTOTYPES

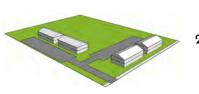
Prototypes are models of developments that maximize the zoned capacity for housing and estimate levels of affordability of housing in that zone.



Mixed Neighborhood

LMN MMN RL



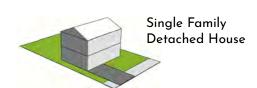


2-Story Apartments

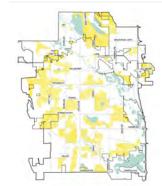




RL NCL



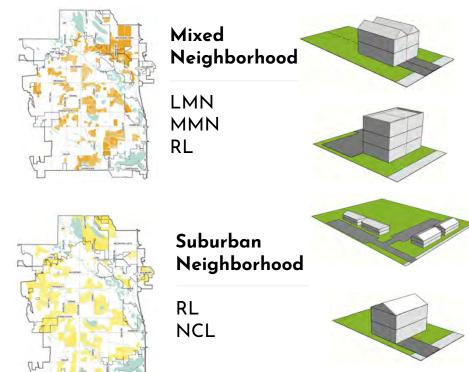
A detailed description of the Prototypes analysis was sent to City Council as part of the November 9 Work Session. See **Diagnostic Reports Methods** for more information.



LIMITS HOUSING CAPACITY

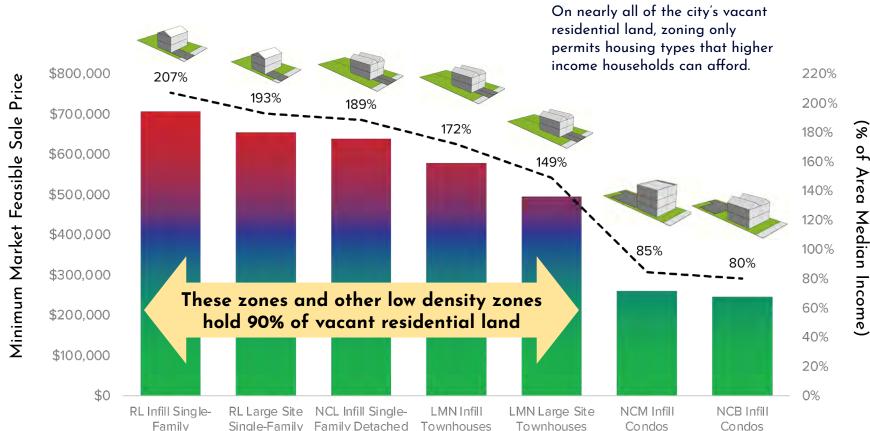
Barriers to Housing Capacity in Zones that comprise Mixed Neighborhood and Suburban Neighborhood Place Types

- Maximum density of 9 units per acre in the LMN zone renders townhouse and multi-family development less feasible than single-family detached housing.
- Prohibition of housing types outside of single-family detached in RL and NCL limit opportunities for low or moderate income households to live in these areas.
- A variety of other regulations combine to constrain housing capacity in these areas:
 - Minimum lot sizes for single-family houses encourage larger, more expensive units.
 - Minimum setbacks consume significant land area and limit infill development.
 - Limitations on the number of units in each apartment building increase the cost of development.



LIMITS HOUSING CAPACITY

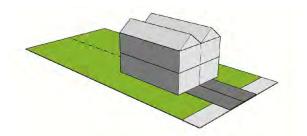
Barriers to Housing Capacity in Zones that comprise Mixed Neighborhood and Suburban Neighborhood Place Types



LIMITS HOUSING CAPACITY

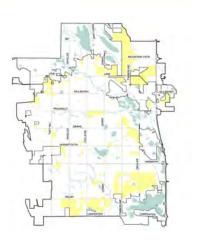
Barriers to Housing Capacity in Zones that comprise Mixed Neighborhood and Suburban Neighborhood Place Types

The LMN zone holds 52% of vacant residential land, but the maximum density standard severely restricts housing capacity and affordability.



Infill Townhouses

\$580,000 Minimum Feasible Sales Price (per unit)



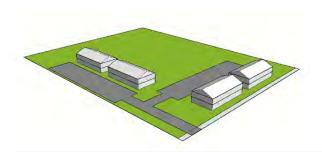
Lot Size	9,800 sf
# of Units	2
Unit Size	1,500 sf
Density	9 units/acre
Parking Spaces	2 per unit
Setbacks	Front: 15 ft Side: 5ft Rear: 8ft
Building Height	2.5 stories
	Building: 12%
Site Footprints	Parking: 16%
	Open Space: 72%

- The maximum density of the LMN zone is 9 units per acre. On a lot this size, this constrains the site to 2 units.
- The min feasible sale price for a 2-unit townhouse project on this lot size is about \$580,000. This price is only affordable to households earning \$164,000 a year, which is 172% of AMI.
- Nearly 75% of the lot is left undeveloped.
 More units cannot be added to the site
 due to the density limit. To make this
 project work, a developer would likely
 choose to build larger units and target
 higher end buyers.
- Some efficiencies are gained on a larger vacant site. The min feasible sale price for the same sized townhouse on a larger site in the LMN zone is about \$495,000. This price remains unaffordable to most families in Fort Collins; it is only affordable to households earning \$143,000 a year, or 149% of AMI.

LIMITS HOUSING CAPACITY

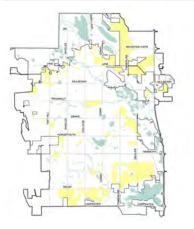
Barriers to Housing Affordability in Zones that comprise Mixed Neighborhood and Suburban Neighborhood Place Types

The maximum density of the LMN zone discourages developers from building more affordable rental apartments.



2-Story Apartments

\$2,600 Minimum Feasible Rent Price



Lot Size	5.5 acres
# of Units	49
Unit Size	850 sf
Density	9 units/acre
Parking Spaces	1.69 per unit
Setbacks	Front: 15 ft Side: 5ft Rear: 8ft
Building Height	2.5 stories
	Building: 9%
Site Footprints	Parking: 14%
	Open Space: 50%

- The maximum density of the LMN zone constrains the site to 49 units. If we assume an average unit size of 850 square feet, the average rent of the project would need to be a minimum of approximately \$2,800 for this project to be market feasible. This rent is affordable to households earning about \$120,000 or 126% of AMI.
- Even after accounting for streets and a small park, half of the site is undeveloped.
 The density limit prohibits adding more units despite that there is sufficient space.
 The costs to acquire this undeveloped land alone is about \$600,000.
- Most developers would prefer to build single-family houses at this density level because the open space can be in private yards, which are a more valuable amenity than common open space.

Barriers to Housing Affordability in Zones that comprise Mixed Neighborhood and Suburban Neighborhood Place Types

There are few zoning incentives for building income-restricted affordable housing, and those that do exist are unlikely to entice private developers to include income-restricted units.

Current Affordable Housing incentives allow for an increase in density from 9 du/ac to 12 du/ac in the LMN zone, but other requirements, such as parking, height maximums, setbacks, actually make it difficult to achieve allowed density.

The LMN zone's density bonus is too limited and too costly to comply with to make a mixed-income project economically feasible for most private developers.

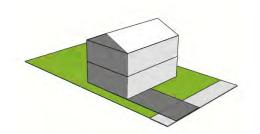
- Sites smaller than 10 acres must provide 10% of units affordable to households earning less than 80% of median income. This is a reasonable standard, but it only allows an increase in maximum density from 9 to 12 units per acre. This density level remains below the densities usually necessary to make mixed-income projects viable.
- Sites between 10 and 20 acres must provide approximately 50% of units affordable to households earning less than 60% of median income. This deep level of affordability is very costly to comply with and will render many projects infeasible.
- Sites over 20 acres are not eligible for the density bonus.

"Parking, height, and setbacks are what add cost....these areas need relief for Affordable housing."

LIMITS HOUSING CAPACITY

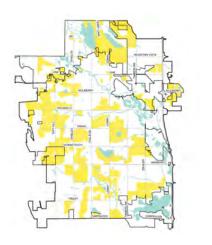
Barriers to Housing Affordability in Zones that comprise Mixed Neighborhood and Suburban Neighborhood Place Types

The RL, UE, and NCL zones hold 35% of the vacant residential land, but only allow single-family detached houses.



Infill Single-Family Detached House

\$707,287 Minimum Feasible Sales Price



Lot Size	6,000 sf
# of Units	1
Unit Size	2,000
Density	7 units/acre
Parking Spaces	3 per unit
Setbacks	Front: 20ft Side: 5ft Rear: 15ft
Building Height	2.0 stories
	Building: 15%
Site Footprints	Parking: 18%
	Open Space: 67%

- This prototype has the highest minimum feasible sale price at just over \$700,000, which is only affordable to households that earn about \$198,000 or 207% of AMI.
- The key drivers of this high price are the relatively large amount of land area per unit (6,000 sf) and the assumed unit size of 2,000 sf.
- At this density level, there is little
 incentive to reduce home size because
 additional units cannot be added to the
 site, and larger homes are generally more
 profitable given fixed land costs.

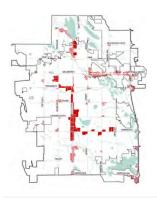
LIMITS HOUSING CAPACITY

Prototypes Analyzed in Zones that comprise Mixed-Use and Mixed Employment District Place Types

PLACE TYPE AND KEY ZONES

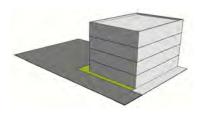
HOUSING PROTOTYPES

Prototypes are models of developments that maximize the zoned capacity for housing and estimate levels of affordability of housing in that zone.

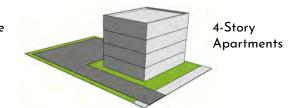


Mixed-Use Districts

GC, NC, HC, SC, CC



4-Story Mixed Use (residential over commercial)



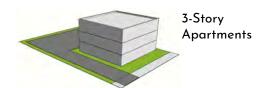


Mixed Employment

HC F



6-Story Mixed Use (residential over commercial)

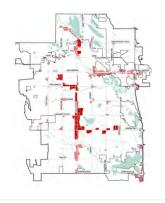


LIMITS HOUSING CAPACITY

Barriers to Housing Capacity in Zones that comprise Mixed Use and Mixed Employment District Place Types

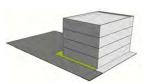
Minimum parking requirements are the primary barrier to increasing housing capacity in Mixed Use and Mixed Employment areas.

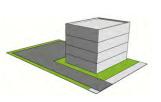
- The city's minimum parking requirements range from 1.5 to 3 spaces per unit.
- Parking consumes land area that could otherwise be used for additional housing units.
- Structured parking or underground parking saves land area, but is very costly to build and requires higher rents/sale prices to be feasible.
- There are a variety of alternative strategies to manage parking demand and supply.

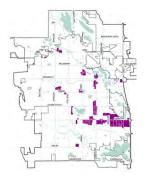


Mixed Use Districts

GC, NC, SC, CC



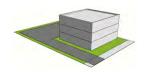




Mixed Employment

HC E

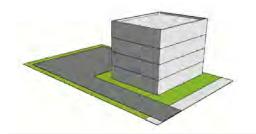




LIMITS HOUSING CAPACITY

Barriers to Housing Affordability in Zones that comprise Mixed Use and Mixed Employment District Place Types

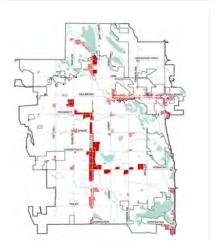
Housing is allowed in commercial zones, but a combination of minimum parking requirements, minimum setbacks, maximum height inhibit housing development.



4-Story Apartments

\$2,108

Minimum Feasible Rent Price



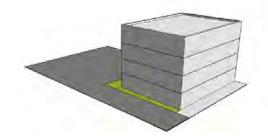
Applicable Zones	CC, CG, CI, C5, NC
Lot Size	15,000 sf
# of Units	15
Unit Size	675 sf
Density	43 units/acre
Parking Spaces	1,60 per unit
Setbacks	Front: 15 ft Side: 5ft Rear: 8ft
Building Height	4.0 stories
	Building: 22%
Site Footprints	Parking: 50%
	Open Space: 28%

- Standalone multi-family developments are allowed in the mixed use and employment zones. While vertical mixed use may be desired wherever feasible, commercial spaces are not viable in all locations.
- This prototype tests the affordability of a 4-story apartment building with surface parking, allowed in most commercial/mixed use zones and the Employment (E) zone. A small infill lot is used to test feasibility where site area is more constrained.
- Minimum feasible rent on this prototype is estimated at about \$2,100. This is affordable to a household earning about \$92,000, or 96% of AMI.
- The primary barrier to deeper affordability for this prototype is minimum off-street parking requirements. A lower parking ratio would allow more efficient use of the site and to spread fixed costs across more dwelling units.
- A secondary barrier to affordability is minimum setbacks. Residential buildings are subject to minimum yard setbacks, even in commercial or employment zones. These setback areas occupy 28% of the site, preventing additional units and a more efficient use of the site.

LIMITS HOUSING CAPACITY

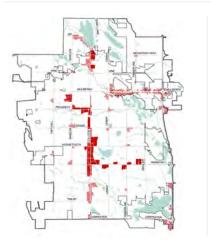
Barriers to Housing Affordability in Zones that comprise Mixed Use and Mixed Employment District Place Types

Commercial zones encourage mixed use development, but minimum parking requirements are a major barrier to more mixed use projects.



4-Story Mixed Use (residential over commercial)

\$2,526
Minimum Feasible Rent Price



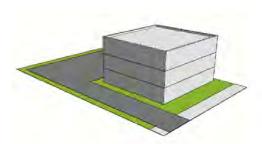
Applicable Zones	CC, GC, NG, E
Lot Size	15,000 sf
# of Units	17
Unit Size	675 st
Density	44 units/acre
Parking Spaces	1,88 per unit
Setbacks	Front: Off Side: Off Rear: Off
Building Height	4.0 stories
	Building: 29%
Site Footprints	Parking; 67%
	Open Space: 4%

- Vertical mixed use development (residential over commercial) is envisioned in the Structure Plan as a key prototype for mixed use districts.
- The city's current commercial/mixed-use zones (CC, CG, NC) and the employment district (E) apply a similar set of standards to mixed use development.
- The NC and the CC zone allow up to 5 stories; however, it is generally not feasible to reach a 5-story density level on a smaller site unless the parking is structured or underground. This adds significant costs compared with surface parking. In most locations, market rents would not offset those costs. Thus, this prototype tests the affordability of a 4-story mixed use building with surface parking.
- Minimum feasible rent on this prototype is estimated at about \$2,500. This is affordable to a household earning about \$110,000, or 115% of AMI. This estimate is higher than other multi-family prototypes due to higher construction costs associated with mixed use buildings and relatively low estimated rents on the commercial space in the building.
- The primary barrier to deeper affordability for this
 prototype is minimum off-street parking requirements. This
 prototype assumes a ratio of 1.88 spaces per unit, including
 spaces for the commercial uses. About 2/3 of the site is
 occupied by surface parking. A lower parking ratio would
 allow more efficient use of the site.

LIMITS HOUSING CAPACITY

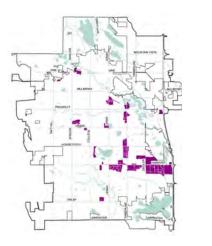
Barriers to Housing Affordability in Zones that comprise Mixed Use and Mixed Employment District Place Types

The employment zones (E and HC) have a substantial supply of vacant land, but they severely restrict housing capacity.



3-Story Apartments

\$2,122Minimum Feasible Rent Price



15,000 sf
14
675 sf (average)
40 units/acre
1.57 per unit
Front: 15ft Side: 5ft Rear: 8ft
3.0 stories
Building: 27%
Parking: 47%
Open Space: 26%

Housing is classified as a "secondary use" and thus limited to 25% of the site area. This effectively requires mixed use development, which few developers are willing to do.

- This prototype tests the affordability of a 3-story walkup apartment in the HC zone. The maximum height for standalone residential buildings in the zone is three stories.
- This prototype performs similarly to the Infill Apartments prototype for the commercial zones. The min feasible rent is about \$2,100, which is affordable to households earning about \$92,000, or 97% of AMI.
- Despite being one story lower than the commercial prototype (which is 4 stories), this prototype achieves a similar density level. This demonstrates that there are minimal returns to increasing building height unless less parking can be provided.

LIMITS HOUSING CAPACITY

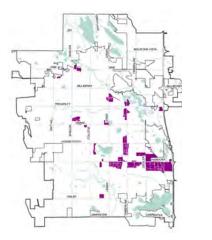
Barriers to Housing Affordability in Zones that comprise Mixed Use and Mixed Employment District Place Types

Vertical mixed use development is encouraged in employment zones, but minimum parking requirements limit opportunities for this housing type.



6-Story Mixed Use (residential over commercial)

\$2,406Minimum Feasible Rent Price



Lot Size	15,000 sf
# of Units	21
Unit Size	675 sf (average)
Density	37 units/acre
Parking Spaces	1,76 per unit
Setbacks	Front: Oft Side: Oft Rear: Oft
Building Height	6.0 stories
	Building: 22%
Site Footprints	Parking: 78%
	Open Space: 0%

- This prototype tests the feasibility of vertical mixed use development in the Harmony Corridor zone.
- The zone allows building heights of up to 6 stories for mixed use development, while limiting standalone residential development to 3 stories.
- Assuming surface parking, a 6-story building is not practical or efficient on most sites due to the need to accommodate off-street parking. The higher density allowed by a taller building is offset by the land consumed by parking to support the building.
- Structured parking may be viable in some locations to make 6 story buildings more viable, but this will generally require higher rents to offset the additional costs.

RECOMMENDATIONS

- Update Zones that comprise Priority Place Types to allow greater housing capacity by right.
 - a. Remove barriers (limitations on total number of units or square footage per MF building)
 - b. Clarify and simplify development standards
 - c. Explore parking reductions
 - d. Consider replacing max densities with improved form standards that guide better design



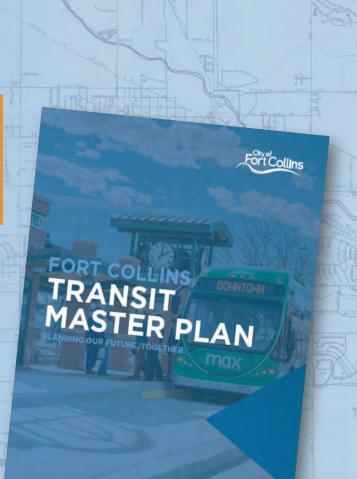
RECOMMENDATIONS

 Expand and calibrate incentives for deed-restricted affordable housing and develop monitoring tools.

- Update definitions for affordable housing, review for consistency.
 - a. Clarify and simplify development standards
 - b. Provide greater flexibility for deed-restricted affordable housing



DOES NOT PRIORITIZE HOUSING
CAPACITY, DIVERSITY AND AFFORDABILITY
ALONG TRANSIT CORRIDORS

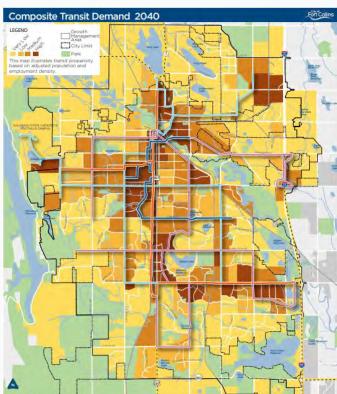


HOUSING CAPACITY & AFFORDABILITY

Policies to concentrate growth along transit

"Fort Collins has a limited supply of vacant land in the Growth Management Area so future growth will have to include infill and redevelopment, which has not been realized previously. The Structure Plan identifies **Priority Place Types** to illustrate the challenges and opportunities associated with infill and redevelopment. especially in activity centers and along major corridors, and the critical role it will play in helping the community achieve its vision over the next 10-20 years." (City Plan, p. 107)

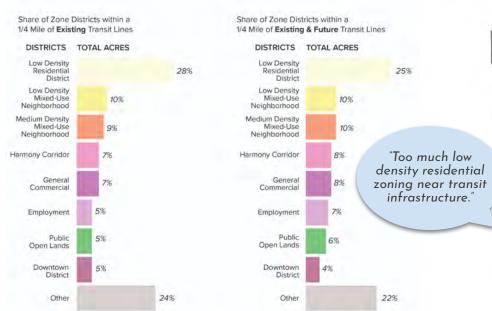


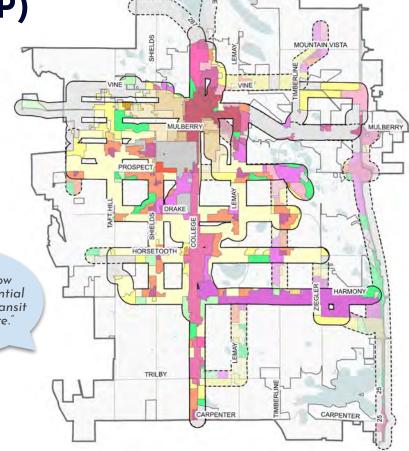


HOUSING CAPACITY & AFFORDABILITY

Zoning in Transit Areas (as defined in TMP)

RL and then LMN are the most prevalent zones within 1/4 mile of existing and future transit lines. These zones are primarily single family residential with dwelling units per acre limits that do not support transit oriented development.





HOUSING CAPACITY & AFFORDABILITY

Transit Walksheds

The street network connectivity within a transit area buffer determines the amount of land accessible within a comfortable (5-minute) walk of a station. The "walkshed" maps the area actually within a 5-minute walk. This analysis uses walksheds instead of ¼ mile buffers to provide a clearer picture of how well the current LUC supports Transit Oriented Development.

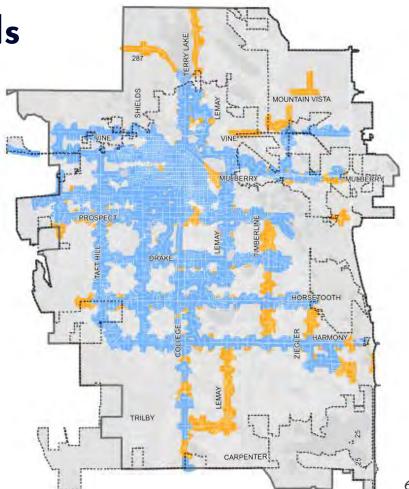
5-Minute Walksheds from Transit Stops



Existing Transit Stop Walkshed



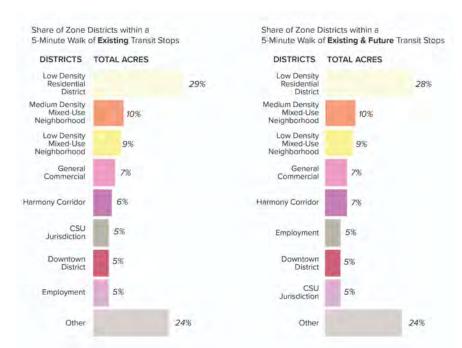
Future Transit Stop Walkshed

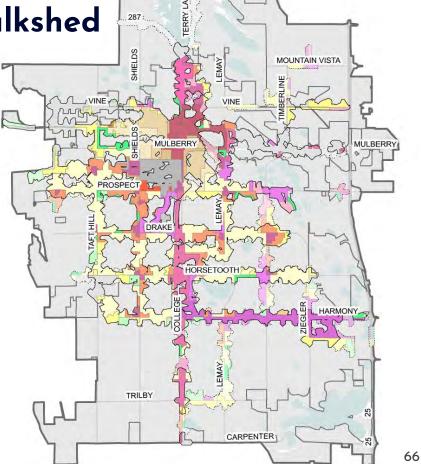


HOUSING CAPACITY & AFFORDABILITY

Existing Zones within 5-minute Transit Walkshed

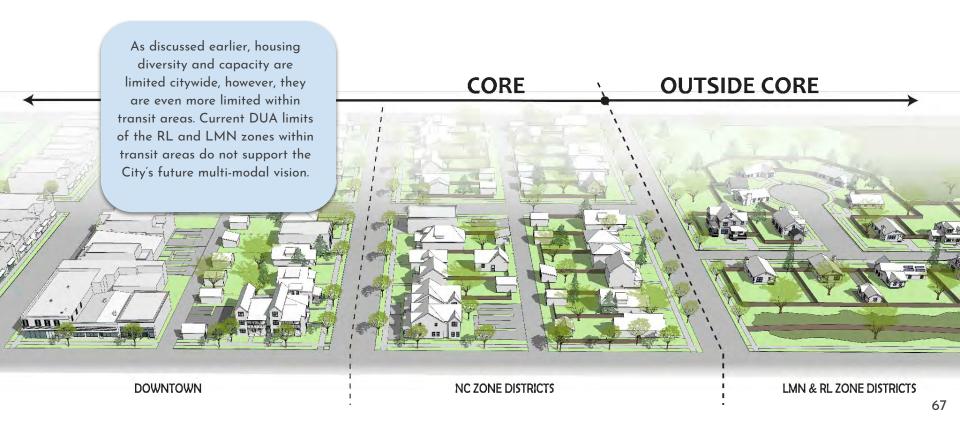
In looking at the zones within a 5-minute walkshed of existing and future transit, RL still comprises of the most land area. This relatively low density, single family district along transit corridors is not reflective of the community's vision for transit oriented development along these corridors.





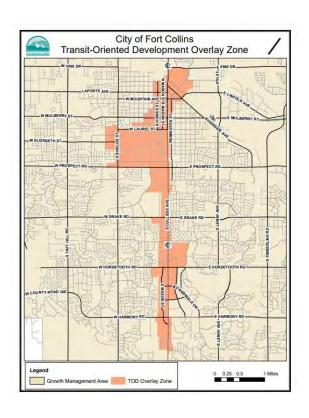
HOUSING CAPACITY & AFFORDABILITY

Limits Housing Diversity and Capacity within the Transit Walkshed



HOUSING CAPACITY & AFFORDABILITY

The Transit-Oriented Development Overlay Zone lacks effective zoning incentives for deed-restricted affordable housing.



The Transit-Oriented Development Overlay Zone lacks effective zoning incentives for income-restricted affordable housing.

The incentive allows a 50%-60% reduction in parking requirements. This is a substantial incentive, but there are two limitations that constrain the effectiveness of this incentive:

- The reduction **only applies to the income-restricted units**, which usually only makeup 10-20% of units in mixed income projects.
- The TOD overlay zone applies to a limited area with a limited supply
 of vacant land. Redevelopment projects are more costly and complex,
 making it less feasible for private developers to include income-restricted
 units.

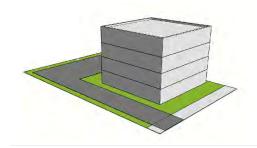
Recalibrate existing incentives to reflect current market conditions.

Create additional development incentives for affordable housing.

(Housing Strategic Plan, p. 42)

HOUSING CAPACITY & AFFORDABILITY

The TOD Overlay enables more units and less expensive units in apartment buildings, but additional capacity and affordability gains are possible.



4-Story Apartments TOD Overlay Zone

\$2,012 Minimum Feasible Rent Price

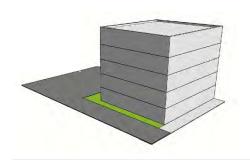


Lot Size	15,000 sf
# of Units	23
Unit Size	675 sf
Density	66 units/acre
Parking Spaces	0.87 per unit
Setbacks	Front: 15 ft Side: 5ft Rear: 8ft
Building Height	4.0 stories
	Building: 34%
Site Footprints	Parking: 41%
p restauring	Open Space: 25%

- The TOD Overlay Zone applies to standalone multi-family developments.
- The reductions in minimum parking requirements compared to the base zone allow an additional 8 units to be accommodated on the site.
- However, the TOD Overlay Zone does not provide an exception to minimum setbacks that apply to residential buildings.
- These setbacks make it difficult to increase density while maintaining surface parking. This limits efficient use of the site and prevents additional capacity and affordability gains.

HOUSING CAPACITY & AFFORDABILITY

Mixed use apartment buildings also benefit from TOD overlay zone allowances, but minimum parking requirements remain an impediment.



5-Story Mixed Use TOD Overlay Zone

\$2,347Minimum Feasible Rent Price



15,000 sf 28 675 sf
675 sf
78 units/acre
1.04 per unit
Front: 0 ft Side: Oft Rear: Oft
5.0 stories
Building: 35%
Parking: 58%
Open Space: 7%

- The TOD Overlay grants a 50% reduction in minimum parking requirements from 1.5-3.0 spaces per unit to 0.75-1.5 spaces per unit.
- This reduction allows a 59% increase in the number of units that can be provided on the site compared to the the base zone prototype, from 17 to 27.
- Unlike standalone apartment buildings, mixed use buildings are not subject to minimum setbacks.
- The minimum feasible rent for this prototype is about \$2,300, which is 7% lower than the minimum feasible rent for the base zone prototype.
- Additional gains in affordability could be made by further reducing minimum parking requirements.

RECOMMENDATIONS

- 7. **Update Zones** within a 5 minute walk to transit to allow greater housing diversity and capacity by right.
- 8. Calibrate effective bonus incentives for deed-restricted Affordable housing and develop monitoring tools.
- Recalibrate parking requirements to improve residential capacity in TOD.





LUC IS HARD TO USE

- LIMITED GRAPHICS
- LACKS HIERARCHY
- INCONSISTENT STANDARDS

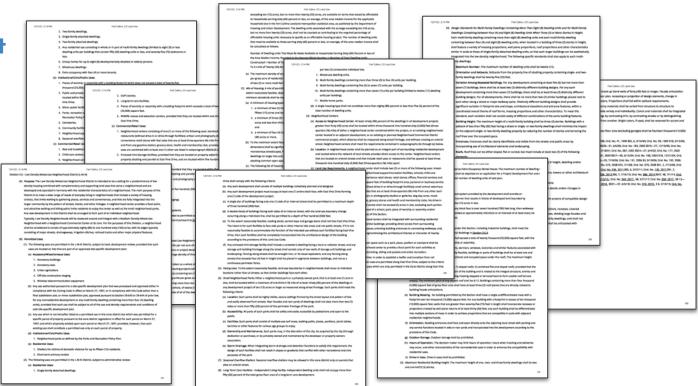
LUC IS HARD TO USE

Lengthy written Standards, little to no Graphics

LMN Zone District is 9 pages, all text.

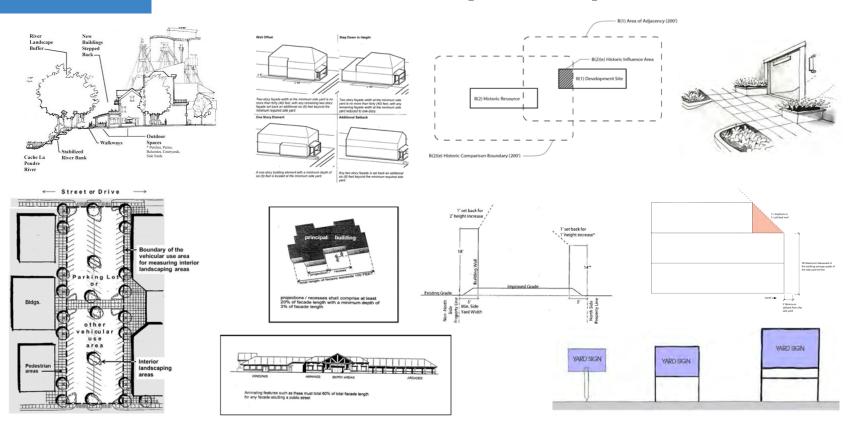
"Can we write the code in plain language?"

"Too many words, not enough tables and graphics."



LUC IS HARD TO USE

Inconsistent Graphic Style

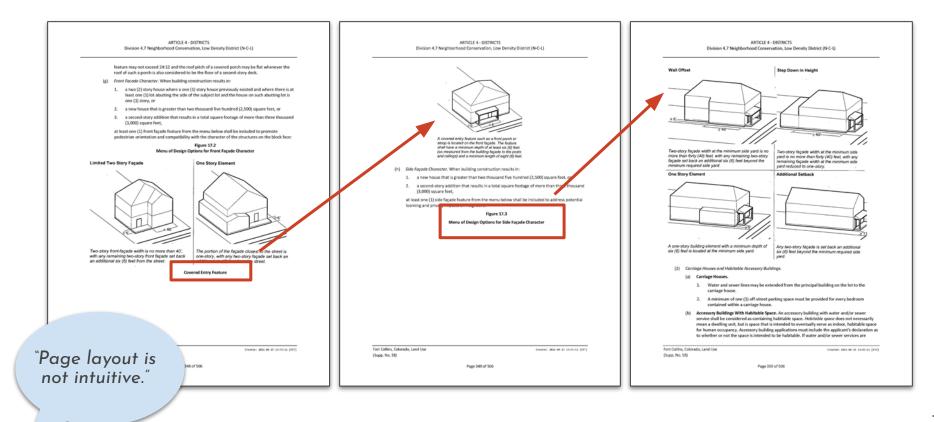


KEY FINDING #4

LUC IS HARD TO USE

Formatting issues

Print version, titles for graphics are on the previous page



LUC Code Audit Recommendations

LUC IS HARD TO USE

The 2020 LUC Code Audit provides useful guidance on code organization and non-substantive improvements that would address existing inconsistencies and navigation challenges.



KEY FINDING #4

LUC IS HARD TO USE

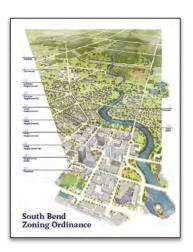
BEST PRACTICE:

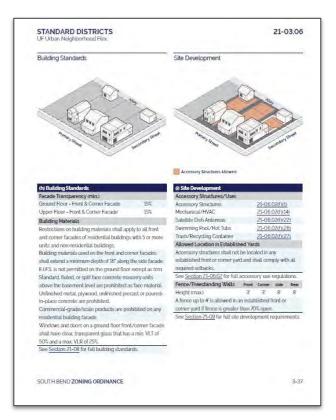
Illustrations by Zone District

CASE STUDY:

South Bend Zoning Ordinance (2021)

Winner of 2021 Driehaus Awards







KEY FINDING #4

LUC IS HARD TO USE

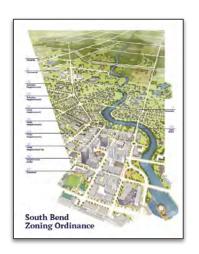
BEST PRACTICE:

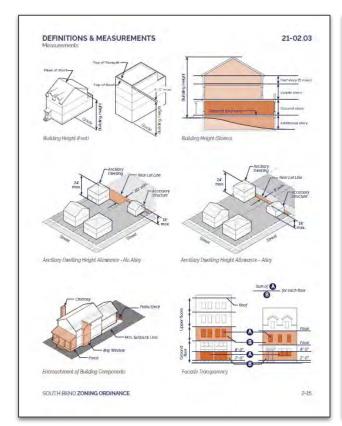
Illustrations for Rule of Measurement

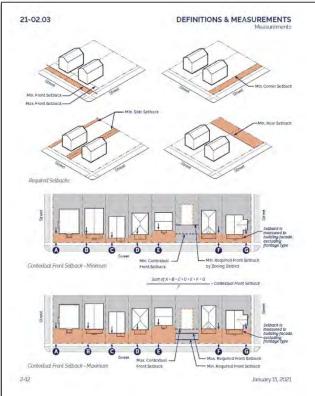
CASE STUDY:

South Bend Zoning Ordinance (2021)

Winner of 2021 Driehaus Awards







LUC IS HARD TO USE

RECOMMENDATIONS

- 11. Develop consistent graphic templates for building form and use standards.
- 12. **Reformat Zones** so Form Standards and Graphics are consistent and more effectively communicate requirements.
- 13. Update Use standards, Definitions, and Rules of Measurement in alignment with adopted plans and define density consistently.
- 14. **Change name** from "Land <u>Use</u> Code" to "Land <u>Development</u> Code".
- 15. **Rename Zones** (without boundary changes) and consolidate to be more intuitive with clear hierarchy.



SUMMARY OF Recommendations

SUMMARY OF RECOMMENDATIONS

- Update the housing uses permitted and review types required within Priority Place Types to allow greater housing diversity by right.
- 2. Update Zones that comprise Priority Place Types to more efficiently guide compatible infill (in the core) and development patterns envisioned in adopted city plans (outside the core).
- 3. Update Use Standards & Definitions (e.g. ADU's & STR's)
- Update Zones that comprise Priority Place Types to allow greater housing capacity by right.
 - Remove barriers (limitations on total number of units or square footage per MF building)
 - Clarify and simplify development standards
 - c. Explore parking reductions

- Consider replacing maximum densities with improved form standards that guide better design.
- Expand and calibrate incentives for deed-restricted affordable housing and develop monitoring tools.
- Update definitions for affordable housing.
 - a. Review for consistency
 - b. Clarify and simplify development standards
 - Provide greater flexibility for deed-restricted affordable housing
- 8. Update Zones within a 5 minute walk to transit to allow greater housing diversity and capacity by right.
- Calibrate effective bonus incentives for deed-restricted Affordable housing and develop monitoring tools.

- Recalibrate parking requirements
 to improve residential capacity in
 TOD.
- Develop consistent graphic templates for building form and use standards.
- **12. Reformat Zones** so Form Standards and Graphics are consistent and more effectively communicate requirements.
- 13. Update Use standards, Definitions, and Rules of Measurement in alignment with adopted plans and define density consistently.
- **14.** Change name from "Land <u>Use</u> Code" to "Land <u>Development</u> Code".
- **15. Rename Zones** (without boundary changes) and consolidate to be more intuitive with clear hierarchy.

APPROACH Considerations



CODE UPDATE APPROACH

- Broad community engagement and education
- Co-create LUC Updates with broad and active participation from staff & stakeholders
- 3. Focus on Transit Corridors to increase housing
- 4. Update existing and/or create new zones to more effectively implement the Place Types in future subarea plans

Broad community engagement and education.

- → Build on previous outreach
- → Leading up to the 1st Public Review Draft
- → Throughout Public Review and Adoption process
- → Test and refine standards



DRAFT CODE PRESERVATION TOOLS: Cottages and Addition

To promote the preservation of existing structures throughout the central neighborhoods, by a point goode rewrite has introduced methods to allow additional structures to be constructed in the middle and era personal or existing lost. There never form types are purposely small in order to match the size and scale of existing cottages, only requiring small els sizes to be constructed. The Compact Urban Cottage is shown below as well as the There-Cottage Composed from types. The utilization of the Compact Urban Cottage allows for the separation of fee simple to the sole, but requires the creation of a common count frontage element and a from the compact Urban Cottage allows for the separation of fee simple to the sole, but requires the creation of a common count frontage element and a from the contract confidence of the compact of the simple to the sole of the compact of the compact of the simple to the sole of the compact of the compact of the simple to the compact of the compact of the compact of the simple to the compact of the compact of the compact of the compact of the simple to the compact of t





	ZONE STANDARD	AS ILLUSTRATED
Lots	6,000 sf min.	1 - 10,5000 sf lot; 2 - 7,000 sf lots (50' x 140' each)
Number of Buildings	3	2 new buildings per lot, total of 3 (A and B), no change in number of buildings (C)
Total Building Floor Area	3,000 sf max. per lot	3,000 sf per lot (A and B); 75% preserved structure, addition allowed in rear



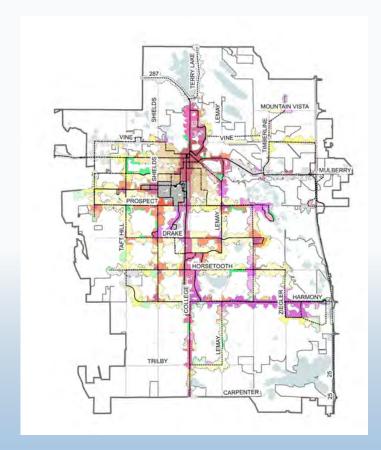
CODE UPDATE APPROACH

- 2. Co-create LUC Updates with broad and active participation from staff & stakeholders.
- → Benefit from staff's **experience** and **expertise**
- Create strong understanding and ownership of the changes to ensure successful implementation



3. Focus on Transit Corridors to Increase Housing Capacity and Diversity.

- → Modify existing zones within 5-minute walking distance from transit corridors to allow greater housing diversity and capacity by right.
- → These areas provide most opportunities for effectively using bonus incentives to create long-term affordable housing.
- → These areas provide most opportunities for adding more diverse housing options in ways that potentially lower GHG impacts, lower VMT, and increase transit ridership.



CODE UPDATE APPROACH

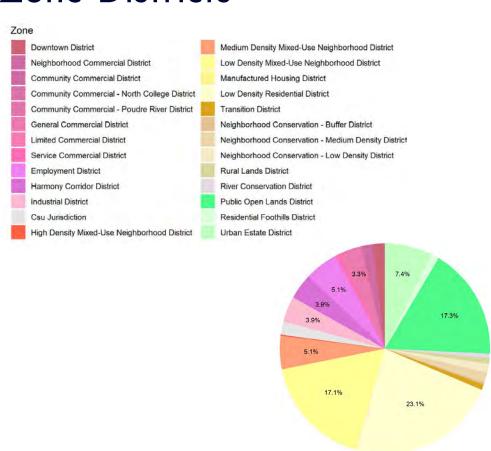
- 4. Update existing and/or create new zones to effectively implement the Place Types in future subarea plans.
- → Focus on zones that comprise Priority
 Place Types assigned to areas that have
 greater likelihood for evolution and/or are
 scheduled for plan updates.
- → Prioritize based on degree of alignment between existing built patterns, existing zoning, assigned Place Types, and select EOA characteristics.

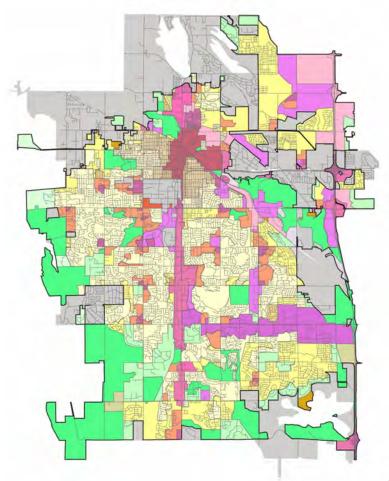


APPENDIX 1: Existing Zoning

- Existing Zoning
- Allowed Housing Types
- Summary of Development Standards

Zone Districts





Housing Types Allowed by Zone District

	R-F	U-E	RL	LMN	MMN	HMN	NCL	NCM	NCB
HOUSING TYPE	Residential Foothills	Urban Estate Neighborhood	Low Density Residential	Low Density Mixed Use	Medium Density Mixed Use	High Density Mixed Use	Neighborhood Conservation Low Density	Neighborhood Conservation Medium Density	Neighborhood Conservation Buffer
% Total Acres	1%	10%	30%	25%	7%	0.2%	1%	2%	0.5%
% Vacant Acres	2%	19%	0.5%	30%	6%	0%	0%	0%	0%
Single Family Detached									
Small Lot Single Family Detached / Cottage Cluster									
Duplex									
Triplex / Quadplex									
Townhouses									
Accessory Dwelling Units									
Multi-Family									
Mixed Use Multi-Family									
Manufactured Housing Community									



Types of Review

Basic Development Review (BDR) - does not require a public hearing

Public Hearing - requires a public hearing, and is required for most development review projects in most zone districts

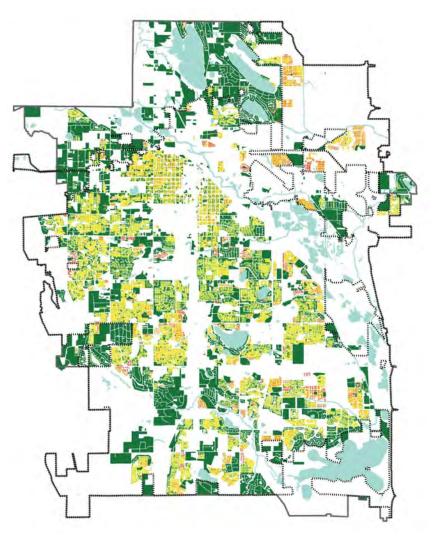
- Administrative Review: Type 1 Staff review and Public Hearing required with a Hearing Officer
- Planning & Zoning Board Approval: Type 2 Staff review and Planning and Zoning Board Hearing required. A neighborhood meeting is required

While the process varies, and is much longer when a public hearing is required, the criteria for approval and the standards guiding the development do not change. So, the increase in process does not necessarily result in an improved final outcome, as the underlying standards are the same.

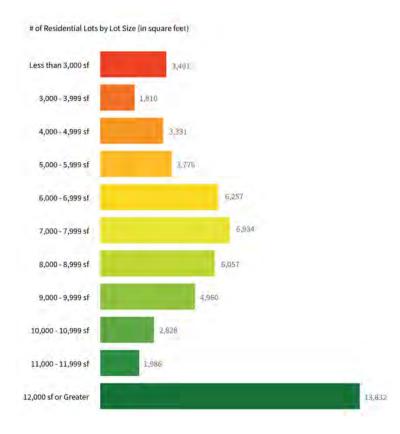
DEVELOPMENT STANDARDS		No Standard														
	R-F	U-E	RL	NCL	NCM	NCB	LMN	MMN	HMN	CC	GC	cs	NC		Overlay Zones	
	Residential Footbills	Urban Estate	Low Density Residential	Neighborhood Conservation, Low Density	Neighborhood Conservation, Medium Density	Neighborhood Conservation, Buffer	Low Density Mixed Use	Medium Density Mixed Use	High Density Mixed Use	Community Commercial	General Commercial	Service Commercial	Neighborhood Commercial	1-25 Corridor Overlay	TOD Overlay	South College Gateway Area
DENSITY/USE MIX																
Minimum (units/acre)	-	-	-	-	9	-	4[1]	12 [2]	20	-	-	-	-	12 [3]	-	
Maximum (units/acre)	-	2	-	-	14		9	-	-		-	4		-	-	
Max with bonus (units/acre)		-	-	-	-	-	12 [4]	-	-	-		+		-		-
Housing type mix required	-	-	-	-			Yes [5]	-	-	-	-	4	-		-	
Proximity to n'hood center	-	-	-	-	-	-	Yes [6]		+	-	-	-	-		-	-
Proximity to n'hood park	-	-	-	-		r 4	Yes [7]	-	-	P-	-	14	1 T	-	-	
LOT DIMENSIONS																
Min lot area (sf)	100,000	21,780	6,000 [8]	6,000	5,000 [9]	-	-	-	-	-		-	-	-	-	
Min lot width (ft)	200	100	60	40	40 [10]	40 [11]	- [12]	[13]	[14]	14		- 4		-	-	
Min lot depth (ft)	-	-	- 1-	-	+	-	-	-	-	-	-	-		-		
BUILDING PLACEMENT																
Min front setback - arterial (ft)	60	30	20	15	15	15	30	30	15	10 [15]	10 [16]	10 [17]	10 [18]	205 [19]	-	50 (20)
Min front setback - nonarterial (ft)	60	30	20	15	15	15	15	15	9	-	-[21]	- [22]	- [23]	205 [24]		50 (25)
Min rear setback (ft)	50	25	15	15 [26]	15 (27)	15 [28]	8	8	8	+	-			205 [29]	-	-
Min side setback (ft)	50	20	5 [30]	5	5 [31]	5 [32]	3	5	5	-	-	-		205 [33]	-	
Min. building frontage	-	-		-	10	4	-	-	-	40% [34]			40% (35)	-	-	
BUILDING FORM																
Min height	-		-		- 4		-	-	-	20 ft		-	2010	[3.6]	20	20
Max height [37]	3 stories	3 stories	28 feet [38]	2 stories [39]	2 stories [40]	3 stories	2.5 stories [41]	3 stories	5 stories	5 stories	4 stories	3 stories	5 stories	20-90 [42]	Base zone	
Height bonus	-	-	-	-	-	-	-	1 story (43)	-	-	-		-	-	1-3 stories [44]	
Height stepback/stepdown	-	-	-	-	Yes [45]	Yes [46]	Yes [47]	-	Yes [48]	- 4				-	Over 2 stories	
Max lot coverage	-	-		-	-	-	-		-	-	-	-	-	-	-	
Max dwellings per building	-			-	4	4	12		4	-		-	-	-	-	
Max FAR	-		-	0.20 - 0.40 [49]	0.25 -0.40 [50]	-	-	-	-	-	-		-	-		
Max gross floor area (sf)	-			-	-	1000 sf [51]	14,000 [52]	-	- 6		-	-			-	
Max building footprint (sf)	-	-		-	14	-	20,000 (53)	-	- 4	-	-	-		-	-	

APPENDIX 2: Existing Built Environment

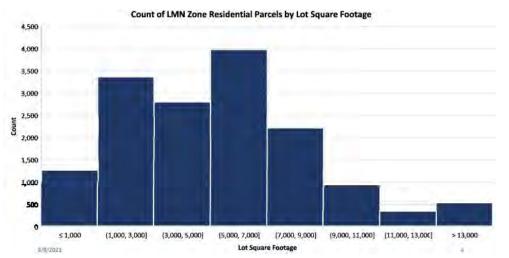
- Existing Zoning
- Connectivity
- · Building Height
- Building Coverage
- Dwelling Units per Acre
- Lot Size

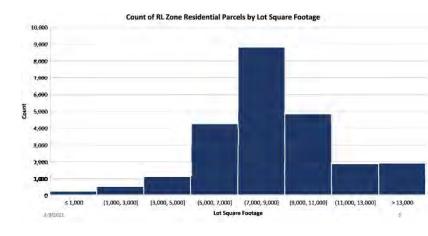


Lot size of Residential lots

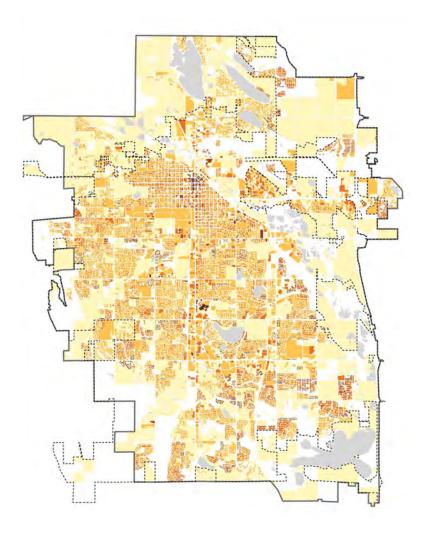


Lot size by zone District

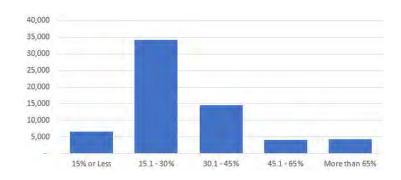


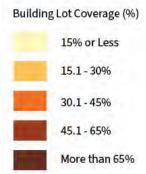






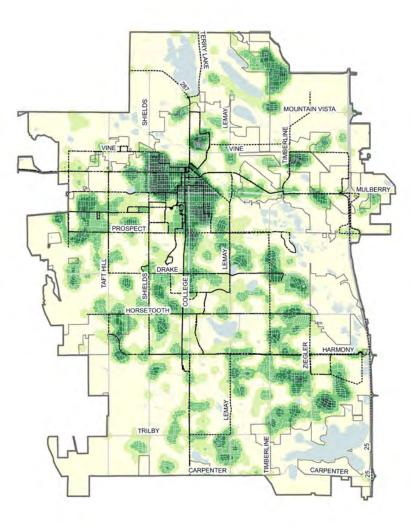
Building Coverage





Growth Managment Area City Limits

Building Height

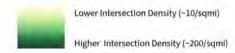


Connectivity

The "walkability" of an area is based on the amount of connections within a street network. One metric used to determine the connectivity of an area is the amount of intersections within a square mile, called intersection density.

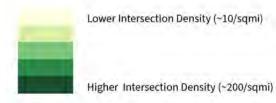
In Fort Collins, the earliest built neighborhoods (those built before 1959) small, regular blocks that are well connected to the surrounding area, and these areas have the highest intersection density in the City.

The other well connected areas of Fort Collins are seen in areas that were developed after the 1997 LUC; however, while these areas are well connected internally, they connections





Walkshed + Connectivity



APPENDIX 3: Trends

- Recent Development (2017)
- Vacant Land (2017)

Recent Development Activity²⁶

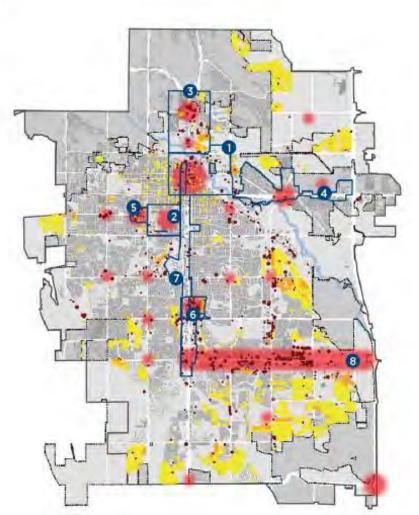
Fort Collins, 2000-2017

Type of Development

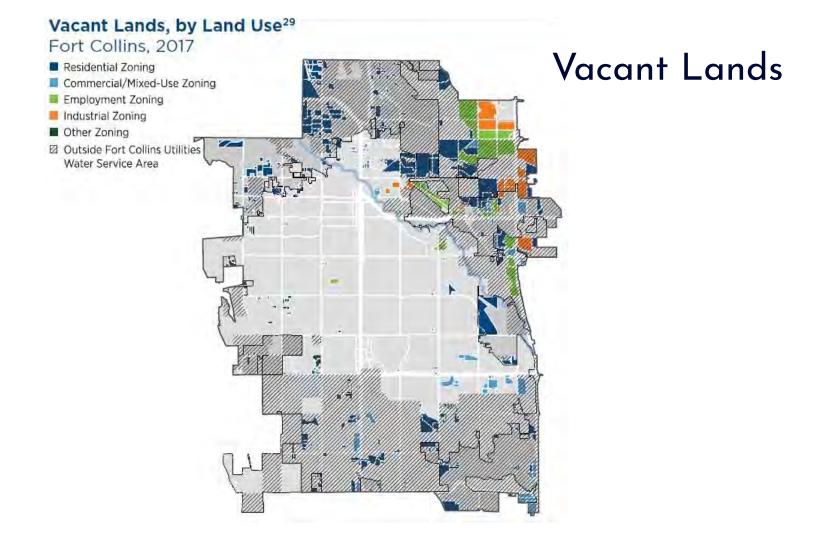
- Single-Family Detached
- Single-Family Attached/Multifamily
- Commercial
- Mixed-Use

City Plan Development Areas

- Activity Centers
- Targeted Infill and Redevelopment
 Areas
- Downtown
- Colorado State University
- North College
- East Mulberry Corridor
- Campus West
- 6 Foothills Mall
- Midtown Corridor
- 8 Harmony Corridor



Recent Development



APPENDIX 4: Data Sources & Key Assumptions

- Data Sources
- Cost Assumptions
- Market Assumptions

- Affordability Assumptions
- Impact Fees
- Other Assumptions

Data Sources

Below data sources provided an understanding of the market conditions, development costs, and rent and sales prices for various residential development types in Fort Collins.

Six Local Developer Interviews

To understand development costs, market rents and prices, and local rate of return targets, as well as barriers to development. The developers interviewed have experience ranging from developing small single family homes in planned unit developments to multi-unit mixed use projects.

Four Online Data Sources

To estimate various market conditions and development costs.

- CoStar: a real estate database, was used to determine the average rent price, rent per square foot, and unit size for multifamily built after 2015 in residential and mixed use zones in Fort Collins.
- RSmeans: construction estimating database, was used to determine average current construction costs for various housing types, including single family homes, multifamily, and townhouses.
- Redfin & Zillow: was used to determine average sale prices per sq ft, average sale price for vacant lots, average unit size, and average lot size for single-family homes and townhouses built after 2015.

Cost Assumptions

Construction Costs	Cost (per sqft)
Single Family Detached	\$150
Townhouse	\$155
Multi-Family up to 4 stories (Wood Frame)	\$175
Mixed-Use or Multi-Family 5 or more stories (podium construction)	\$200

Land & Site Development Costs	Land Cost (per sqft)	Site Development Cost (per sqft)	Demo Cost (per sqft floor area)
Raw Land	\$5	\$8	-
Finished Lots	\$25	-	-
Infill Lots	\$20	-	\$15

Market Assumptions

Market Prices & Unit Sizes	Market Price (per sqft)	Urban Unit Size (sqft)	Suburban Unit Size (sqft)
Single Family Detached	\$240	1,800 (3-bed)	2,000 (4-bed)
Townhouse	\$270	1,500 (3-bed)	1,800 (3-bed)
Condominium	\$290	750 (1-bed)	1,000 (2-bed)

Market Rent & Unit Sizes	Rent Price (per sqft)	Urban		Suburban	
		Unit Size (sqft)	Mix	Unit Size (sqft)	Mix
3-bedroom	\$1.80	1,100	10%	1,200	20%
2-bedroom	\$2.00	850	20%	975	30%
1-bedroom	\$2.20	650	30%	725	30%
Studio	\$2.70	500	40%	500	20%

Affordability Assumptions

Fort Collins Area Median Income

\$95,900 (4-Person Household)

Note that we selected a 4-person household AMI for all prototypes. If the AMI was based on a smaller 2 or 3 person household, then AMI would be lower and the rent and sale price estimates provided for each prototype would be less affordable for these smaller households.

Mortgage Terms	
Broker Fees	5%
Loan Terms (months)	360
Upfront UFMIP	1.75%
Downpayment	3.5%
Interest Rate	5%
Mortgage Insurance	O.85%

Impact Fees

System Development Charges	Link to Fee Information	Fee Formula
Water & Sewer	Fort Collins - Loveland Water District Tap Fee Schedule	See Link
Electric	Electric Development Fee Estimator	Single Family and/or Townhome: \$1,374 per unit Multi-Family: \$2,172 per unit
Stormwater	Fort Collins Stormwater Plan Investment Fee	See Link
Building Permit	Building Services - How to Calculate Building Permit Fees	See Link
Capital Improvement Fees	Capital Improvement Expansion Fees	See Link
Larimer Regional Road Fees	Engineering - Larimer County Regional Road Fees	See Link

Impact Fees (Cont'd)

	Link to Fee Information	Fee Formula
Poudre School District Impact Fees	Building Permit Fee Schedule	Single Family Detached or 2 - 4 Attached Units: \$1,710 per unit
		5 or more Attached Units \$855 per unit
Thompson School District Impact Fees	Building Permit Fee Schedule	Single Family Detached or 2 - 4 Attached Units: \$1,382 per unit
		5 or more Attached Units \$946 per unit
City and County Tax	Building Permit Fee Schedule	4.65% on half of the total construction valuation
Development Review Fees	Transportation Development Review Fees	Estimate: \$2,000
	Poudre Fire Authority Development Review Fee	

Other Assumptions

Target Returns	
Internal Rate of Return	12%
Project Rate of Return	15%

Property Tax	Residential	Commercial
Tax Rate	9.40%	9.40%
Assessment Ratio	7.15%	29.00%