Project: Urban Agriculture Phase 2 – Hoop Houses and Farm Animals Focus Group on Farm Animals

September 24, 2013 2:00 – 4:00 p.m. at Conference Room A, 281 N College Avenue Draft Meeting Notes

Attendees:

Ragan Adams Courtney Bennett Andrea Musselman Lindsay Ex Lloya Lehnert Sam Houghteling Polly Lauridsen Beth Sowder

Notes:

Background. Lindsay Ex highlighted that in 2012 and 2013, staff worked with the community to allow the practice of urban agriculture as a principal use throughout the City, allowed farmers markets in mixed-use zone districts, and allowed additional types and increased numbers of farm animals to be raised (Phase One Changes). Each of these amendments was designed to further the City's goal of supporting local food production (City Plan Principle Safety and Wellness 3).

During public and City Council deliberation on the Phase One Changes, staff was asked to address two other issues related to urban agriculture:

1. Develop standards for the raising of farm animals in the zone districts where they are currently allowed (Urban Estate, Rural Lands, Residential Foothills, and River Conservation Districts); and

2. Begin to remove barriers to year-round food production by allowing hoop houses.

The focus of this discussion was to address issue #1 – developing standards for the raising of farm animals in the zone districts where they are currently allowed.

Introductions and Goals. Each attendee introduced themselves and identified their goal for the meeting, which included the following:

- Protect animal welfare through fencing/coops/shelter
- Protect neighbors quality of life
- Understand regulations from an enforcement/neighbors perspective
- Be good neighbors and have regulations that foster good neighbor relations

- Protect water quality through the development of standards
- For the City to develop regulations that apply to all instead of individual Homeowners Associations having separate regulations
- Still allow farming, especially on larger acreages but consider neighbors on small acreages
- Have standards that foster this area as a transition area for farming/urban agriculture
- Nuisance control: noise, odors, flies
- Setbacks from neighboring properties and structures
- Regulate the number of animals per area (to maximize animal welfare and minimize impacts to neighbors)
- To determine where the most appropriate location for the regulations would be, e.g., in the Land Use Code (only apply to new developments) v. Municipal Code (apply to all landowners)
- To consider allowing existing uses prior to annexation v. those who bought into the Urban Estate, Rural Lands, Residential Foothills, and River Conservation Districts zone districts.

The group determined that the goal for developing standards related to the raising of farm animals should be as follows:

"To continue allowing farm animals to be raised within these zone districts, while still maintaining the quality of life in the neighborhoods and protecting the welfare of the farm animals."

Best Practices from Neighboring and Leading Communities. Sam Houghteling, Planning Services Intern, presented his research on how other communities regulate farm animals (see Attachment 1). The group then discussed the various elements of the standards we thought were appropriate for our City, which include the following elements:

- <u>Setbacks</u> one of the most frequently cited issue in the focus group discussion was the need for setbacks. Other communities have established setbacks that range from 15 feet and up to more than 100 feet for raising roosters. The most common setbacks were 15-30 feet from a lot line and 50 feet from a residence or the closest structure.
- <u>Number of animals per lot</u> From an animal welfare and a nuisance perspective, staff will develop standards for the amount of open space required per animal, e.g., 4 goats per 9,000 square feet of open space as regulated by Wheat Ridge.
- <u>Water Quality</u> The focus group discussed the need for buffering animals from water sources, such as ditches and streams, to protect the water quality of these areas.

- <u>General nuisance issues</u> The City already regulates nuisances, such as waste management and odor issues in the City Code. However, staff will review existing standards and ensure they are adequate for this issue.
- <u>Roosters</u> The focus group discussed the benefits (improved nutritional value of the eggs and opportunity to raise roosters for 4-H) and drawbacks of raising roosters (noise) within the City and determined the drawbacks outweighed the benefits. Staff is planning to prohibit roosters within City limits.
- <u>Other Animals</u> The group also listed other animals, such as turkeys and peacocks that should be discussed regarding whether or not to allow them to be raised. The group also discussed whether spacing requirements should be different for full size versus miniature horses and cattle.

During the discussion, staff also discussed the need to allow farm animals within the Public Open Lands district to be consistent with City Code policies that allows Natural Areas to graze farm animals on their lands.

The group also discussed the need to have the proposed regulations apply to all lots and not just to new developments (this would require Municipal (also called City) Code changes). Staff is considering a delayed implementation of this Ordinance so folks who currently would not meet the regulations would have time to come into compliance.

Next Steps:

Staff is meeting with the City Attorney's Office (October 15) and the Planning and Zoning Board (October 4) to discuss the proposed elements for the standards based on the focus group discussion. Staff's goal is to hold a public open house in late-October or early November and have the proposed code changes heard before Council in December 2013.

URBAN AGRICULTURE ANIMAL REGULATIONS – Draft Summary 09.19.13									
	Wheat	Steamboat	Denver	Boulder	Colorado	Austin	Portland	Seattle	Fort
	Ridge				Springs				Collins
Livestock &	9,000 ft per	½ acre per	No more than	1/2 acre per	Stables/	Enclosure for	Horses and	Allowed on	½ acre per
Animal	horse. 1 horse	horse or	1 horse for	animal,	corrals for	livestock	larger animals	lots over	horse.
Equivalencies	= 4 goats, 2	equivalent.	each ½ acre of	including	up to (4)	must be 100	require a	20,000 sqft.	No
	llamas/ponies,		zone lot area.	horse, goat,	horses,	ft from	permit, must	10,000 sqft	standards
	etc. 6,000 sqft			sheep, cow,	ponies,	adjacent	be 50 ft from	per animal	for other
	per additional			llama,	goats,	property, and	any	and	animals.
	animal.			burro, or	llamas,	50 ft from	residence.	enclosures	
				other	potbellied	residence.		must be 50 ft	
				equine	pigs must			from closest	
				bovine.	include			structure.	
					37,00 sqft.				
Miniature	Minimum	No less than	2 per lot, &	1/2 acre per	(See	1-2 must be	3 or less	3 small	Allowed in
Livestock &	square feet	2 goats, no	min of 130 sq	animal (see	above)	located at	chickens,	animals per	all zone
Goats	based on horse	more than 3.	ft/goat. Must	above).		least 10 ft	ducks, doves,	lot; 20,000	districts. 2
	equivalents.	No bucks.	be maintained			from adjacent	pigeons,	sqft = 4 small	per lot,
	No permit.	200 sq	in rear 50% of			home. 2-6	pygmy goats,	animals;	must be
		ft/goat. Only	lot in or next			must be 50 ft.	or rabbits per	each addt	maintained
		allowed in	to a			6+ must be	lot as a use by	5,000 sqft =	in rear 50%
		single family	residential			100 ft. Males	right.	1 animal.	in or
		or duplexes.	zone. Can			must be		Goats must	adjacent to
			increase #'s			neutered.		be mini,	а
			with a zoning					dehorned	residential
			permit.					and	zone.
								neutered.	Annual
Chiekens 9	Does not set a	5 hens/lot as	Up to 8	Up to 50	Enclosures	An enclosure		Up to 8 fowl.	license. Up to 6
Chickens &	maximum	a use by	chickens/duck	fowl per	for fowl	for 2 or more		In comm.	hens per
Roosters	number, but	right; can	s combined	acre in	must have	fowl must be		gardens or	lot, 2 sq ft
	does define	increase with	per lot. 16 sq	residential	4 sqft per	50 ft from a	(See above)	urban farms	per hen.
	structure	a permit, in	feet per	districts.	bird, and	neighbor.		over 10,000	Requires
	requirements.	all zone	chicken. Use	Crowing is	residents			sqft, 1 addt	permit.
	requirements.	districts	by right.	prohibited.	should not			fowl per	permit.
		except 3	S, 1,8110.	p. c	exceed			1,000 sq ft.	
		No Roosters.			more than			No Roosters.	
					10 fowl.				

	Wheat	Steamboat	Denver	Boulder	Colorado	Austin	Portland	Seattle	Fort
	Ridge				Springs				Collins
Other		½ acre per	Pigeons or	No person		Animals/	Pot-bellied	No more	
		large farm	doves – 25	shall own or		Fowl	pigs/miniatur	than one	
		animal.	maximum.	keep any		permitted in	e pigs (up to	potbelly pig,	
		½ acre/5	Rabbits – 2	swine, hogs,		every district	95 lbs) are	no taller	
		small	maximum.	or pigs.		with proper	allowed, up	than 22 in,	
		animals.				enclosure.	to 3 per lot.	and no	
								greater than	
								150lbs.	
Setbacks/	No enclosures	Coops shall	No enclosure	An	All	An enclosure	Enclosure at	Structures	
Enclosures	within 30 ft of	meet min.	may be closer	enclosure is	buildings	used to keep	least 15 ft	housing	
	a residence or	structure	than 15 ft to a	overcrowde	and corrals	ten+ small	from any	domestic	
	the front lot	setback	structure on	d unless its	must be	animals must	residence,	fowl must be	
	line, except for	requirement.	an abutting	area is at	constructed	be located at	not including	located at	
	lots over an	Pens and	zone lot	least the	at least fifty	least 50 ft	owner's	least 10 feet	
	acre or if the	corrals shall	containing a	square of	five feet	from an	home. Any	away from	
	lot has no main	be located at	dwelling or on	the	(55') from	adjacent	walkway,	any	
	structure. The	least 30 ft	the same lot	following	the building	residence. An	street, park,	residential	
	fence must	from all	not containing	sum for	envelope of	enclosure for	etc, that is	structure on	
	enclose a min	property	the keeper.	each animal	the	livestock	less than 150	an adjacent	
	of 800 sq ft for	boundaries.	On any	confined	adjoining	must be	ft away shall	lot.	
	the 1 st animal	Enclosures	residential	therein: the	lot.	at least 100 ft	be protected		
	and an	shall be	zone lot, the	sum of the		from	by a six foot		
	additional 100	located so	animals shall	length of		adjoining	hedgerow,		
	sq ft for each	that they are	be maintained	the animal		property and	partition,		
	addtl animal	located at	in the rear	in inches		at least 50	fence.		
	Enclosures	the rear area	50% of the	(tip of nose		feet from a			
	shall be no	(backyard) of	Zone Lot	to base of		house. Mini			
	closer than 15	the property.	Depth.	tail) plus six		Livestock: up			
	ft to a side or	Enclosures		inches.		to 2: 10 ft, up			
	rear lot line.	shall be a				to 6: 50 ft, 6+			
		minimum of				100 ft. 2 or			
		two hundred				more fowl: 50			
		(200) square				ft.			
		feet per							
		small animal.							

	URBAN A	GRICULT	URE ANIM	AL REGU	LATIO _{NS}	5 – Draft Su	2 mmary 09.1	9.13	
	Wheat	Steamboat	Denver	Boulder	Colorado	Austin	Portland	Seattle	Fort
	Ridge				Springs				Collins
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Compliance	After			The max			No person		Outlined in
Procedures	complaint,			penalty for a			shall operate		the
	owner follows			1st or 2nd			a facility		Municipal
	a manure			conviction			without a		Code
	mgmt program			within two			permit. The		regarding
	prescribed by			years, based			applicant		citation
	animal control			on date of			provides		procedures
	commission,			violation of			insurance		
	which will			this section,			docs within		
	investigate all			is a fine of			10 days of the		
	citizen			\$500.00.			issuance of		
	complaints.						the permit.		
Waste	Manure or	Coops &		An	Fecal waste	Maintained in			Waste is
Disposal	liquid waste	enclosures		enclosure is	placed in	a sanitary			regulated
Protocol,	shall not be	must be kept		unclean	closed	condition			in nuisance
Disease	allowed to	sanitary and		when it	flytight	that does not			sections of
Prevention	accumulate so	be cleaned		contains	containers,	allow flies to			the
revention	as to cause a	on a regular		more than	every 3 to 7	breed or			Municipal
	nuisance as	basis to avoid		one day's	days. Code	cause an odor			Code, dogs,
	regulated by	pests and		elimination	Enforce.	offensive to			cats, and
	Wheat Ridge	odors.		of each	Officer may	an adjacent			goats must
	Code of Laws,			animal	order more	residence or			be
	chapter 15			enclosed	frequent	business; and			vaccinated
				therein.	removal.				for rabies
Neighborhood		Multifamily,					To exceed		When
Notification		commercial,					occupancy		more than
		and mobile					requires a		1 acre and
		home zone					permit:		want more
		districts:					includes		than 12
		letter of					neighbor		chickens,
		approval					notification &		notify
		from					pre-		abutting
		neighborhoo					inspection		property
		d association.					approval.		owners