

2008
City of Fort Collins

Lower Cache la Poudre River

8

Urban Creek

Water Quality Report



## 2008 Lower Poudre River & Urban Creek Water Quality Report

#### **Executive Summary:**

This 2008 Lower Poudre and Urban Creek Water Quality Report provides a water quality-focused summary of the scope, status and trends of the City's monitoring efforts on the Cache la Poudre River and three urban creeks in our community. Key stormwater quality enforcement and improvement efforts, regulatory requirements, activities and associated compliance and non-compliance issues are also highlighted. Details on river and creek monitoring site locations, test parameters, key results and trends are presented. It must be noted, however, that aspects of this report are limited in scope: flow and water quality are just two of many key factors that influence and reflect the health of a river or creek. Other factors include man-made changes and activities as well as stream geomorphology and the abundance and diversity of its biological community. The ability of the biological community in a stream to survive and thrive is dependent, in part, on the quantity, quality and physical characteristic of the water flow as well as stream habitat. Future monitoring reporting efforts and programs will strive to identify, assess and explain the interdependencies that tie together the many factors affecting the health of the Poudre and urban creeks in our community. This is the first of what will become an on-going series of annual reports for the lower Poudre and stormwater quality programs.

### Key findings from this report:

- The Cache la Poudre River from Shields Street to above Boxelder Creek (Segment 11) is meeting all stream standards except for Selenium. Selenium exceedences in this stretch of the river are the result of stricter standards and not reduced water quality.
- Segment 11 of the Poudre is <u>not</u> listed as 303(d)-impaired for any water quality standards.
- Both Fossil Creek and Boxelder Creek are listed as 303(d)-impaired for selenium. Like the Poudre, exceedences of Selenium levels are the result of stricter standards and not reduced water quality.
- Data collected since 2000 show that Boxelder Creek, Spring Creek, and Fossil Creek have *E. coli* levels below the stream standard. *E. coli* levels are an indicator of fecal contamination.
- In cooperation with Colorado State University (CSU), the City is developing and will conduct a wet-weather monitoring program to assess the effectiveness of existing structural stormwater Best Management Practices (BMPs) and new Low Impact Development (LID) BMPs.
- In cooperation with CSU, data from the City's water quality monitoring programs are being evaluated to identify possible long-term trends and additional data needs.

### History of the City's River, Creek and Stormwater Quality Monitoring Programs:

In the mid-1970s, the Colorado Water Quality Control Commission held its first stream classification hearings for the Cache la Poudre River. At that time, both Federal and State Clean Water Act mandates were being implemented across the state and the nation. Unfortunately, little or no water quality data was available for the Poudre as it flowed past the City's two wastewater treatment plants. At the Commission's hearings it quickly became apparent that because of this lack of data, the City was at both a tactical and strategic disadvantage: it had no acceptable proof that treated discharges from its wastewater treatment plants were not harming the river. Without data, the City was at a disadvantage to avoid the imposition of costly, broadbrush controls from the Commission and Colorado Department of Health and Environment. As a result, the City initiated several long-term monitoring efforts gather both flow and water quality data to protect both the Poudre and the City's interests.

Since the late 1970s and in cooperation with the US Geological Survey (USGS), the City has been monitoring both flow and water quality in the Cache la Poudre River above and through Fort Collins. Beginning in the early 1980s, and in cooperation with Colorado State University and Kodak Colorado Division (KCD), the USGS program was expanded to include assessments of the fish and benthic macro-invertebrate communities in the Poudre. At that same time, City staff from the Pollution Control Lab began weekly water quality monitoring both up- and downstream of the City's two wastewater treatment plants. The City-CSU-KCD cooperative program expanded in 2007 to form the Poudre Monitoring Alliance. As part of EPA's award winning *Performance Track* program, the alliance brings together under one roof the monitoring efforts of the City, Boxelder and South Ft Collins Sanitation Districts, the Town of Windsor, KCD and the City of Greeley. The alliance monitors over 42 miles of the Poudre at ten separate sights from Lincoln Street to its confluence with the Platte. Beginning in 2000, the City's water quality monitoring program was expanded to include routine testing at three urban creeks: Boxelder Creek, Spring Creek and Fossil Creek. In 2003, the stormwater quality monitoring program initiated a water quality assessment of the effectiveness of the Udall site below Lincoln St.

#### **Purpose of the Report:**

In order to fulfill City Council's goal of protecting and enhancing the Poudre River as outlined in Council Resolution 92-14 "Framework for Environmental Action" and Resolution 95-14 "Approving the Watershed Approach to Stormwater Quality Management", City staff has prepared the following status report on water quality conditions in key urban creeks and the Cache la Poudre River through Fort Collins. The report also includes summaries on the 2008 status of several stormwater quality programs in the City.

#### **Monitoring Background & 2008 Status:**

Natural water bodies in the Fort Collins area are actively monitored at numerous locations to evaluate the impacts of human and natural activities on water quality. Water quality datasets for some sites in the City begin in the mid-1970s. The Cache la Poudre River, as it flows through

town from Shields Street to Boxelder Creek (Segment 11), is currently sampled and tested by several agencies, including:

- The City of Fort Collins,
- The Water Quality Control Division, Colorado Department of Health & Environment,
- Colorado State University,
- In Situ, Inc.,
- Boxelder Sanitation District, and
- RiverWatch

Location details for the City's water quality monitoring sample sites for Segment 11 of the Cache la Poudre River are presented in Table 1. The table includes the sites routinely checked by the staff from the Pollution Control Lab plus river locations that are part of the Poudre Monitoring Alliance.

## **The Poudre Monitoring Alliance:**

Starting in 2007, the *Cache la Poudre River Cooperative Monitoring Alliance* is part of EPA's "Performance Track" environmental leadership program. This EPA award-winning effort formally joins together the cities of Fort Collins and Greeley, with the Town of Windsor, the Boxelder and South Fort Collins Sanitation Districts and Kodak Colorado Division in an ongoing collaborative effort to routinely monitor ten sites on over 42 miles of the Cache la Poudre River from Fort Collins to the confluence with the Platte River.

In May 2007, the Utility received a letter of appreciation from Dave Akers, manager of the Clean Water Facilities program of the Colorado Water Quality Control Division (Exhibit A) commending the City's thirty year commitment to on-going water quality monitoring on the Cache la Poudre River.

In the late fall of 2007, the City received a letter of recognition from then Senator Ken Salazar lauding the example of the Poudre Monitoring Alliance for on-going regional cooperation.

#### Water Quality Monitoring Locations, Test Parameters and Test Frequencies:

Tables 2 and 3 provide details on the 2008 monitoring locations and water quality test parameter frequencies for the Cache la Poudre River and urban creek sites, respectively.

For the City of Fort Collins in cooperation with Colorado State University and as part of the regional Poudre Monitoring Alliance, this testing also includes:

- Four sites eight times per year for bacteriological, physical, and chemical parameters,
- Three sites four times each year for benthic macro-invertebrate population abundance and diversity, and
- Two sites once each year for fish abundance and diversity.

To demonstrate that the wastewater treatment plants are not adversely impacting the Cache la Poudre River, the Utilities sponsors a biosurvey program of the fish and bottom-dwelling invertebrates in the river both upstream and downstream of the City's water reclamation facilities. The City and Kodak Colorado have participated for 28 years, and Boxelder Sanitation District joined the program eight years ago. On the upper portion of the river below Martinez Park, the City and Kodak Colorado Division share the costs of contracting the biosurvey program with CSU. Beginning in 2007, the CSU fish and benthic macroinvertebrate biosurvey program became an integral part of the Poudre Monitoring Alliance.

 $Table\ 1.\ \ 2008\ City\ of\ Fort\ Collins\ Water\ Quality\ Monitoring\ Site\ Location\ Details:$ 

## 2008 Lower Cache la Poudre Watershed Monitoirng Sites

21-May-09

| 2008 City of Fort Collins Cach      |   |                    |                     |            |
|-------------------------------------|---|--------------------|---------------------|------------|
| Sample Site Name                    | Description                               | Latitude           | Longitude           | River Mile |
| Lincoln Street Gage                 | USGS Gage 06752260                        | 40°35'21" N        | -105°04'09" W       | 43.4       |
| 432PLNC                             | Poudre River @ Lincoln Ave.               | 40°35'20.25304"N   | -105°04'12.10260"W  | 43.2       |
| 1EFF (MWRF)                         | 001A - Mulberry (MWRF) outfall to Poudre  | 40°35'00.02767"N   | -105°03'36.15843"W  | 42.5       |
| 390PPROS                            | Poudre River at Prospect Street           | 40° 34' 07.24743"N | -105°01'38.68997"W  | 40.3       |
| 380PNAT                             | Poudre River @ Nature Center              | 40°33'34.04748"N   | -105°01'12.48682"W  | 38.7       |
| 2EFF (DWRF)                         | 002B - Fossil Creek outfall @ Drake WRF   | 40°33'23.58183"N   | -105°01'10.62585"W  | -          |
| 2EFF (DWRF)                         | 002D - Poudre outfall @ Drake (DWRF)      | 40°33'23.56508"N   | -105°01'08.16117"W  | 38.4       |
| 370PBOX                             | Poudre River above Boxelder Creek         | 40°33'07" N        | -105°00'39" W       | 37.6       |
| Boxelder Gage                       | USGS Gage 06752280                        | 40°33'07" N        | -105°00'39" W       | 37.6       |
| Additional Sites that are part of t |   | Latitude           | Longitude           |            |
| 350LCR5                             | Poudre at Larimer County Rd 5             | 40° 30' 15.2761"N  | -105° 58' 56.0641"W | 35.0       |
| 325PFOS                             | Poudre downstream of Fossil Cr Res outlet | 40° 30' 5.7600"N   | -104° 58' 0.05521"W | 32.5       |
| 225SGAGE                            | Poudre at Staff Gage                      | 40° 26' 26.6640"N  | -104° 52' 44.3280"W | 22.5       |
| 200STTH                             | Poudre at Shark's Tooth                   | 40° 26′ 36.4200″N  | -104° 50' 45.1321"W | 20.0       |
| 145FSPUR                            | Poudre at Farmer's Spur                   | 40° 26' 47.3280"N  | -104° 46' 22.4041"W | 14.5       |
| 055WPCF                             | Poudre at Greeley WPCF gage               | 40° 25' 21.5040N   | -104° 40'32.4119"W  | 5.5        |
| 022FERN                             | Poudre at Fern Ave.                       | 40° 25' 3.5760"N   | -104° 38' 23.6400W  | 2.2        |
| 2008 City of Fort Collins Urba      | n Creek Monitoring Sites:                 |                    |                     |            |
| Sample Site Name                    | Description                               | Latitude           | Longitude           |            |
| FOSC34                              | Fossil Creek at County Rd 34              | 40°29'40.97882"N   | 105°03'04.63272"W   |            |
| FOSC287                             | Fossil Creek at College Avenue            | 40°30'43.29438"N   | 105°04'39.77232"W   |            |
| SPRC_EP                             | Spring Creek at Edora Park                | 40°33'52.81308"N   | 105°02'41.69868"W   |            |
| SPRC287                             | Spring Creek at College Avenue            | 40°33'44.92284"N   | 105°04'38.31426"W   |            |
| BXCG                                | Boxelder Creek Gage                       | 40°33'08.07275"N   | 105°00'16.45045"W   |            |
| BXC56                               | Boxelder Creek at County Road 56          | 40°39'13.14628"N   | 104°58'54.25413"W   |            |

Table 2. 2008 Monitoring Sites and Test Parameter Matrix for Cache la Poudre River Sites through Ft. Collins.

| City of Fort Collins / Utilities<br>Pollution Control Lab | Surface Water Quality Test Matrix |          |         |         |  |
|---|-----------------------------------|----------|---------|---------|--|
|   | POUDRE RIVER MONITORING SITES     |          |         |         |  |
| Test Parameters   | 432PLNC                           | 390PPROS | 380PNAT | 370PBOX |  |
| Alkalinity, mg/L as CaCO3                                 | 8/year                            | 8/year   | 8/year  | 8/year  |  |
| Ammonia-N, mg/L   | 1/week                            | 1/week   | 1/week  | 1/week  |  |
| Arsenic, μg/L   | 8/year                            | 8/year   | 8/year  | 8/year  |  |
| Biochemical Oxygen Demand, mg/L                           |                                   | -        |         |         |  |
| Cadmium, µg/L   | 8/year                            | 8/year   | 8/year  | 8/year  |  |
| Chromium, µg/L  | 8/year                            | 8/year   | 8/year  | 8/yar   |  |
| Conductivity, µmhos/cm                                    | 1/week                            | 1/week   | 1/week  | 1/week  |  |
| Copper, µg/L  | 8/year                            | 8/year   | 8/year  | 8/year  |  |
| Dissolved Organic Carbon, mg/L                            | 8/year                            | 8/year   | 8/year  | 8/year  |  |
| Dissolved Oxygen, mg/L                                    | 1/week                            | 1/week   | 1/week  | 1/week  |  |
| E. coli / 100ml   | 1/week                            | 1/week   | 1/week  | 1/week  |  |
| Flow, cfs   | 1/week                            | 8/year   | 8/year  | 1/week  |  |
| Hardness, mg/L as CaCO3                                   | 1/week                            | 1/week   | 1/week  | 1/week  |  |
| Iron, μg/L  | 8/year                            | 8/year   | 8/year  | 8/year  |  |
| Lead μg/L   | 8/year                            | 8/year   | 8/year  | 8/year  |  |
| Manganese, μg/L   | 8/year                            | 8/year   | 8/year  | 8/year  |  |
| Mercury, μg/L   | 8/year                            | 8/year   | 8/year  | 8/year  |  |
| Nickel, μg/L  | 8/year                            | 8/year   | 8/year  | 8/year  |  |
| Nitrate-N, mg/L   | 1/week                            | 1/week   | 1/week  | 1/week  |  |
| Nitrite-N, mg/L   | 1/week                            | 1/week   | 1/week  | 1/week  |  |
| pH  | 1/week                            | 1/week   | 1/week  | 1/week  |  |
| Selenium, µg/L  | 8/year                            | 8/year   | 8/year  | 8/year  |  |
| Silver, µg/L  | 8/year                            | 8/year   | 8/year  | 8/year  |  |
| Sulfate   | 8/year                            | 8/year   | 8/year  | 8/year  |  |
| Temperature, °C   | 1/week                            | 1/week   | 1/week  | 1/week  |  |
| TKN-N, mg/L   | 8/year                            | 8/year   | 8/year  | 8/year  |  |
| Total Organic Carbon, mg/L                                | 1/week                            | 1/week   | 1/week  | 1/week  |  |
| Total Phosphorus, mg/L                                    | 1/week                            | 1/week   | 1/week  | 1/week  |  |
| Zinc, µg/L  | 8/year                            | 8/year   | 8/year  | 8/year  |  |

| Site Code | Description                       |
|-----------|-----------------------------------|
| 432PLNC   | Poudre River @ Lincoln Ave.       |
| 390PPROS  | Poudre River at Prospect Street   |
| 380PNAT   | Poudre River @ Nature Center      |
| 370PBOX   | Poudre River above Boxelder Creek |

Table 3. 2008 Monitoring Sites and Test Parameter Matrix for Urban Creek Sites through Ft. Collins.

| City of Fort Collins / Utilities Pollution Control Lab | Surface Water Quality Test Matrix |        |           |            |       |       |                  |
|--|-----------------------------------|--------|-----------|------------|-------|-------|------------------|
|  |                                   | CRE    | EK MONITO | RING SITES | 6     |       | PARKWOOD<br>LAKE |
| Test Parameters  | FOSC287                           | FOSC34 | SPRC287   | SPRCEP     | BXC56 | BSCXG | PKL              |
| Alkalinity, mg/L as CaCO3                              |                                   |        |           |            |       |       |                  |
| Ammonia-N, mg/L  | 1/Qtr                             | 1/Qtr  | 1/Qtr     | 1/Qtr      | 1/Qtr | 1/Qtr | 2/year           |
| Arsenic, μg/L  |                                   |        |           |            |       |       |                  |
| Biochemical Oxygen Demand, mg/L                        |                                   |        |           |            |       |       | 2/year           |
| Cadmium, μg/L  |                                   |        |           |            |       |       |                  |
| Chromium, µg/L   |                                   |        |           |            |       |       |                  |
| Conductivity, µmhos/cm                                 | 1/Qtr                             | 1/Qtr  | 1/Qtr     | 1/Qtr      | 1/Qtr | 1/Qtr |                  |
| Copper, µg/L   |                                   |        |           |            |       |       | 2/year           |
| Dissolved Organic Carbon, mg/L                         |                                   |        |           |            |       |       |                  |
| Dissolved Oxygen, mg/L                                 | 1/Qtr                             | 1/Qtr  | 1/Qtr     | 1/Qtr      | 1/Qtr | 1/Qtr |                  |
| E. coli / 100ml  | 1/Qtr                             | 1/Qtr  | 1/Qtr     | 1/Qtr      | 1/Qtr | 1/Qtr |                  |
| Flow, cfs  |                                   |        |           |            |       |       |                  |
| Hardness, mg/L as CaCO3                                | 1/Qtr                             | 1/Qtr  | 1/Qtr     | 1/Qtr      | 1/Qtr | 1/Qtr | 2/year           |
| Iron, μg/L   |                                   |        |           |            |       |       |                  |
| Lead μg/L  |                                   |        |           |            |       |       | 2/year           |
| Manganese, μg/L  |                                   |        |           |            |       |       |                  |
| Mercury, μg/L  |                                   |        |           |            |       |       | 2/year           |
| Nickel, μg/L   |                                   |        |           |            |       |       |                  |
| Nitrate-N, mg/L  | 1/Qtr                             | 1/Qtr  | 1/Qtr     | 1/Qtr      | 1/Qtr | 1/Qtr | 2/year           |
| Nitrite-N, mg/L  | 1/Qtr                             | 1/Qtr  | 1/Qtr     | 1/Qtr      | 1/Qtr | 1/Qtr | 2/year           |
| рН   | 1/Qtr                             | 1/Qtr  | 1/Qtr     | 1/Qtr      | 1/Qtr | 1/Qtr | 2/year           |
| Selenium, µg/L   | 1/Qtr                             | 1/Qtr  | 1/Qtr     | 1/Qtr      | 1/Qtr | 1/Qtr |                  |
| Silver, μg/L   |                                   |        |           |            |       |       | 2/year           |
| Sulfate  |                                   |        |           |            |       |       |                  |
| Temperature, °C  | 1/Qtr                             | 1/Qtr  | 1/Qtr     | 1/Qtr      | 1/Qtr | 1/Qtr | 2/year           |
| TKN-N, mg/L  |                                   |        |           |            |       |       |                  |
| Total Organic Carbon, mg/L                             |                                   |        |           |            |       |       |                  |
| Total Phosphorus, mg/L                                 | 1/Qtr                             | 1/Qtr  | 1/Qtr     | 1/Qtr      | 1/Qtr | 1/Qtr | 2/year           |
| Zinc, μg/L   |                                   |        |           |            |       |       | 2/year           |

| Site<br>Code | Description                      |  |  |  |
|--------------|----------------------------------|--|--|--|
| FOSC34       | Fossil Creek at County Rd 34     |  |  |  |
| FOSC287      | Fossil Creek at College Avenue   |  |  |  |
| SPRC_EP      | Spring Creek at Edora Park       |  |  |  |
| SPRC287      | Spring Creek at College Avenue   |  |  |  |
| BXCG         | Boxelder Creek Gage              |  |  |  |
| BXC56        | Boxelder Creek at County Road 56 |  |  |  |
| PKL          | Parkwood Lake                    |  |  |  |

## Is the Cache la Poudre River through Fort Collins Meeting Stream Standards?

Water quality conditions for the Cache la Poudre are reviewed approximately every five years by the Water Quality Control Division (WOCD) of the Colorado Department of Public Health and Environment. Their review is then used to determine new classifications and standards, to identify exceedences in water quality standards and then to subsequently develop discharge permit limits for industries, communities and sanitation districts. The permitted discharge limits are designed to protect the receiving stream. The WQCD completed a review of the river through Fort Collins in 2008 and Table 4 presents the results of their findings:

Table 4. Poudre Water Quality: Standards vs. Actual Test Results. 2008 Report from the Colorado Water Quality Control Division for Segment 11 of the Cache la Poudre from Shields Street to Boxelder Creek just upstream of I-25.

| Parameter                  | TVS†      | Results‡   | # of Tests | <b>Meeting Std?</b> |
|----------------------------|-----------|------------|------------|---------------------|
| pH, std units              | 6.5 - 9.0 | 7.6 - 8.51 | 438        | Yes                 |
| Dissolved Oxygen, mg/L     | 5         | 8.4        | 384        | Yes                 |
| Hardness, mg/L as CaCO3    | NA        | 284        | 448        | Yes                 |
| E. coli # / 100ml          | 126       | 24         | 185        | Yes                 |
| Arsenic, dissolved, μg/L   | 7.6       | 0          | 112        | Yes                 |
| Cadmium, dissolved, µg/L   | 0.93      | 0          | 148        | Yes                 |
| Copper, dissolved, µg/L    | 21.81     | 2.77       | 330        | Yes                 |
| Iron, dissolved, μg/L      | NA        | 69         | 286        | Yes                 |
| Iron, total recoverable    | 1000      | 180        | 264        | Yes                 |
| Lead, dissolved, μg/L      | 7.67      | 0          | 145        | Yes                 |
| Manganese, dissolved, μg/L | 2335      | 53.4       | 119        | Yes                 |
| Selenium, dissolved, µg/L  | 4.60      | 5.4        | 205        | No                  |
| Silver, dissolved, μg/L    | 1.93      | 0          | 208        | Yes                 |
| Zinc, dissolved, μg/L      | 302.5     | 23.2       | 147        | Yes                 |
| Uranium, dissolved, µg/L   | 4738      | 9.4        | 5          | Yes                 |
| Ammonia-N, mg/L            | TVS       | 0.3        | 381        | Yes                 |
| Nitrate-N, mg/L            | 100       | 1.18       | 252        | Yes                 |
| Sulfate, mg/L              | NA        | 282.4      | 75         | Yes                 |

Derived from "Colorado Department of Public Health & Environment. Water Quality Control Commission, Regulation No. 31, The Basic Standards and Methodologies for Surface Waters (5 CCR 1002-31), May 2008.

The chronic dissolved selenium standard was exceeded in the Cache La Poudre River at the USGS gage above Boxelder Creek (BSD #Station 4), at Lee Martinez Park (Riverwatch, RW #599), at Prospect Rd. (RW #602), and above Boxelder Creek (USGS #6752280). The acute dissolved copper standard was exceeded in the Cache La Poudre River at Lee Martinez Park (RW #599). Legend: RW = River Watch data.

<sup>† =</sup> TVS: Table Value Standard

 $<sup>\</sup>mu g/L = part per billion$ 

mg/L = part per millions

<sup>‡</sup> Results from the Water Quality Control Division, US Geological Survey, RiverWatch, Boxelder Sanitation District and the City of Fort Collins. Selenium exceedences on the Cache la Poudre were reported by RiverWatch. TVS stream standard for Selenium was reduced by the EPA to a lower level in 2001. Selenium exceedences were the result of stricter standards and not changes in water quality.

# Change to "Anti-Degradation Review" Status for the Cache la Poudre through Fort Collins:

In 2008 and for over thirty years, Segment 11 of the Cache la Poudre from Shields Street to the confluence above Boxelder Creek, has been designated "use-protected" primarily because of the Mulberry Water Reclamation Facility (MWRF) discharge. However, in their 2008 assessment, review, the Water Quality Control Division (WQCD) reported:

"Evidence shows that the water quality in this segment is <u>better than</u> TVS [sic: table value standards] for the key parameters, and supports the removal of the Use Protected designation as defined in 31.8(2)(b). Of the 12 key parameters, only the dissolved selenium standard was exceeded."

When "use-protected" status is removed, the river segment's classification is replaced with the more restrictive "anti-degradation review status". In June 2009, the Colorado Water Quality Control Commission approved anti-degradation review status for Poudre river Segments 10, 11, and 12; these three river segments run from the Monroe Canal diversion upstream of Gateway Park to the confluence with the Platte east of Greeley. The potential impacts of this change on the water quality discharge limits for both the MWRF and Drake WRF (DWRF) are currently being evaluated.

# Cooperative United States Geological Survey (USGS) Flow and Water Quality Monitoring on the Cache la Poudre Segment 11:

The City has participated in the USGS cooperative flow and water quality monitoring program on the Cache la Poudre River for over thirty years. This program plays mission critical roles in both managing the City's multi-million dollar water resources portfolio and providing independent 3<sup>rd</sup>-party documentation of ambient water quality conditions in the Poudre. Having accurate flow data is critical to successfully manage the City's water rights. Furthermore, having accurate flow and water quality data is essential for the WQCD to develop accurate discharge permit limits.

The City pays the USGS a majority of the costs to record stream flow and water quality at several gauge stations on the Poudre. At the USGS water quality sites, samples are collected and tested each month for a lengthy list of water quality parameters. Both the Lincoln Street and the river site above Boxelder Creek are equipped with continuous recording water flow gages. Real-time flow data for these two sites are posted at the USGS web site. The entire historical record of flow and water quality data for the City-sponsored sites on the Cache la Poudre is available at the USGS web site. The combined USGS-City cost total for the 2008 USGS flow and water quality monitoring on the Poudre was \$111,880. The City's share of that amount was \$73,850 with the remaining amount obtained from Federal matching funds. Details for the 2008 USGS flow and water quality sites on the Cache la Poudre River are presented in Table 5.

Table 5. City of Fort Collins & USGS Water Flow & Quality Cooperative Monitoring Sites, Period of Record and Cost-Sharing Importance to the USGS:

| Site Number | Location   | Period of<br>Record | Flow and/or<br>Water Quality       | Importance to USGS † |
|-------------|--|---------------------|------------------------------------|----------------------|
| 6614800     | Michigan River<br>near Cameron<br>Pass                   | 1973 - Present      | Flow                               | High                 |
| 6746095     | Joe Wright Crk<br>above<br>Reservoir                     | 1978 – Present      | Flow                               | Low                  |
| 6746100     | Joe Wright Crk<br>blw Reservoir                          | 1978 – Present      | Flow                               | Low                  |
| 06751150    | North Fork Cache la Poudre blw Halligan Res.             | 1998 – Present      | Flow                               | Low                  |
| 06752258    | Cache la<br>Poudre at<br>Shields St                      | 1975 – 2005         | Quality &<br>Instantaneous<br>Flow | Low                  |
| 06752260    | Cache la Poudre at Lincoln St                            | 1975 – Present      | Flow & Quality                     | High                 |
| 06572270    | Cache la Poudre at Prospect St                           | 1975 – 2005         | Quality &<br>Instantaneous<br>Flow | Low                  |
| 06752280    | Cache la<br>Poudre above<br>Boxelder Crk                 | 1979 – Present      | Flow & Quality                     | Medium               |
| 06737500    | Horsetooth Res<br>in conjunction<br>with NCWCD<br>& USBR | 1969 - 2008         | Quality                            | Low                  |

<sup>†</sup> Ranking priorities influence the cost-sharing percentages. A higher USGS importance ranking increases proportion of available Federal matching funds.

## 303(d) Listing of Impaired Waters on the Cache la Poudre River

In accordance with Section 303 of the Clean Water Act (PL 92-500), the Colorado Water Quality Control Division (WQCD) evaluates waters every two years to determine if they are impaired from meeting their water quality criteria. Waters that are determined to be impaired are added to the State's 303(d) list and become eligible for grant funds to determine the cause of impairment. Based on data collected in part by the City, the Cache la Poudre River, below the confluence with Boxelder Creek and then east to the South Platte River was put on the State's 303(d) list for high *E. coli* levels in 2004. The presence of *E. coli* is an indicator of fecal contamination in the water. This has been a long-term issue on the lower reaches of the Cache La Poudre and is attributed primarily non-point source and stormwater runoff and irrigation return waters from agricultural operations.

Table 6 presents a summary of the 303(d) listing status for the Cache la Poudre River from the Monroe diversion through the various classification segments to its confluence with the Platte River east of Greeley. Note that Segment 11 through the City is **not** listed as 303(d)-impaired for any water quality parameter.

Both Fossil and Boxelder Creeks as well as Segment 12 of the Poudre below Boxelder Creek are listed as 303(d) impaired for selenium values that exceed the chronic table value stream standard of  $4.6~\mu g/L$ . The following paragraph provides details on the toxicity, nature and fate of selenium in waters and the environment:

"Selenium is an essential nutrient for humans and animals. There is a narrow margin between too little and too much selenium. Selenium can be harmful to humans at 5 to 10 times recommended daily dose (55 micrograms per day for adults). Selenium is more toxic to vertebrates than to invertebrates and plants. Selenium is more toxic to fish and wildlife than to humans. Selenium "bioaccumulates" in the food chain, when selenium is ingested in amounts greater than the body needs, the excess selenium is not excreted, but instead is retained within the body. As organisms are preyed upon by other animals higher on the food chain, the predator takes on the entire body burden of selenium carried by the prey. High concentrations of selenium can result in adverse impacts to birds and fish, including selenium poisoning and reproductive toxicity. Extremely high concentrations of selenium can result in adverse impacts to livestock." (Source: Fountain Creek Watershed Group, Pikes Peak and Pueblo Areas Council of Governments)

It should be noted that the selenium-impaired listings given in Table 6 are a result of a lower EPA and CDPHE stream standard and <u>not</u> changing water quality. For comparison, the safe drinking water standard for selenium is  $50 \mu g/L$  (microgram per liter or part per billion, ppb) and Fort Collins drinking water contains less than  $1 \mu g/L$  or less than 1 ppb.

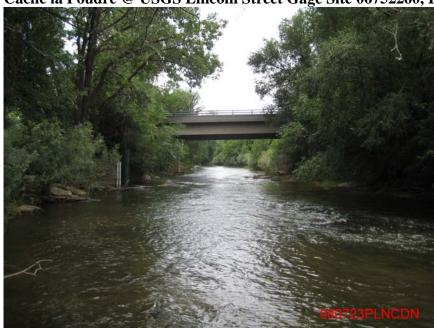
Table 6. Colorado 303(d) Listing of Impaired Waters on the Cache la Poudre River:

| River Segment<br>COSPCP ID# | Segment Description   | Designation                                    | <b>Use Classifications</b>  | Portion                                   | Impairment   | State's<br>Priority | Easy<br>Fix? |
|-----------------------------|---|--|---|---|--|---------------------|--------------|
| 10                          | Cache la Poudre River,<br>Monroe Canal to Shields<br>Street   | Use Protected†                                 | Aquatic Life Cold 2 Recreation E Water Supply Agriculture                     | Below<br>confluence<br>with North<br>Fork | pH, Copper   | Medium              | No           |
| 11                          | Cache la Poudre River,<br>Shields St to Boxelder Cr   | Use Protected†                                 | Aquatic Life Warm 2 Recreation E Agriculture                                  | All                                       | None   | -                   | -            |
| 12                          | Cache la Poudre River,<br>Boxelder Cr to S. Platte<br>River   | Use Protected†                                 | Aquatic Life Warm 2 Recreation E Agriculture                                  | All                                       | Selenium   | Low                 | No           |
| 12                          | Cache la Poudre River,<br>Boxelder Creek to S.<br>Platte River  | Use Protected†                                 | Aquatic Life Warm 2 Recreation E Agriculture                                  | Below Eaton<br>Draw                       | E. coli  | High                | No           |
| 13a                         | All tributaries to the Cache la Poudre River, including all lakes reservoirs and wetlands, from the North Fork of the Cache la Poudre River to the confluence with the South Platte River | Use Protected                                  | Aquatic Life Warm 2 Recreation E Water Supply Agriculture                     | Fossil Creek                              | Selenium   | Low                 | No           |
| 13b                         | Boxelder Creek from<br>source to the Cache la<br>Poudre River   | Use Protected†                                 | Aquatic Life Warm 2 5/15-9/15 Recreation P 9/16-5/14 Recreation N Agriculture | All                                       | Selenium   | Low                 | No           |
| 14                          | Horsetooth Reservoir  | Anti-<br>Degradation<br>Status –<br>Reviewable | Aquatic Life Cold 2 Recreation E Water Supply Agriculture                     | All                                       | Dissolved Oxygen; Aquatic Life Use (Mercury fish consumption advisory) | Low / High          | No           |

Derived from: Colorado Department of Public Health and Environment; Water Quality Control Commission; 5 CCR 1002-93 April 2008; Regulation #93; Section 303(d) list water-quality-limited segments requiring TMDLs. † Moved to "Reviewable" Anti-Degradation Status by the Commission on 09 June of 2009.

# City of Fort Collins Cache la Poudre River Monitoring Sites and Descriptions:

Cache la Poudre @ USGS Lincoln Street Gage Site 06752260, River Segment 11:



Arial map of Lincoln St gage and Mulberry Water Reclamation Facility (MWRF) sites:



The Lincoln Street Gage site is a flow and water quality control station upstream of Mulberry Water Reclamation Facility (MWRF). It is influenced by urban, stormwater and recreational impacts. There are extensive long-term flow, chemical and physical water quality data available for this site from both the City and USGS for over 25 years.

Cache la Poudre @ Prospect Street, River Segment 11:



Map of showing the location of the Prospect St sample site and other key locations downstream.



The Prospect St Site is downstream from the MWRF discharge point. It is influenced by urban usage, stormwater and MWRF treated wastewater discharges. Long-term biological, chemical and physical data is available from City and USGS. Instantaneous flow and water quality monitoring from the USGS ceased at this site in 2005 due to the cost. Utility staff continue to monitor at this site.

Cache la Poudre @ Nature Center, River Segment 11:



The Nature Center Site is located downstream from MWRF and Spring Creek. It is influenced by urban usage, stormwater and treated wastewater discharge impacts. There are long-term biological, chemical quality and physical data available for this site from City.

Cache la Poudre River at USGS Gage Site (06752280) above confluence with Boxelder Creek

Arial photograph of the Cache la Poudre River @ USGS Gage above Boxelder Creek, River Segment 11:



# Cache la Poudre River looking downstream from the USGS Gage 06752280 upstream of Boxelder Creek:

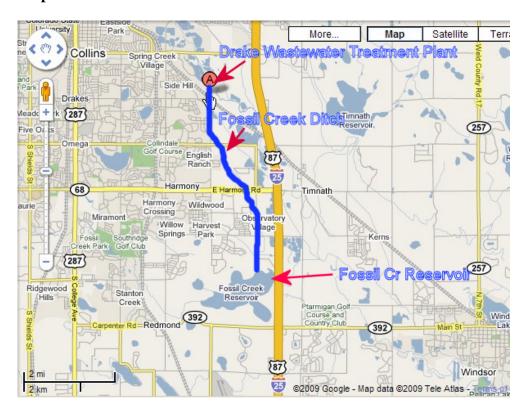


The site located at the USGS Gaging station (Site # 06752280) just above Boxelder Creek. It is downstream from the Nature Center site and serves as an upstream control site for treated wastewater from the Boxelder Sanitation District. It is influenced by urban usage, stormwater, treated wastewater and gravel mining impacts. There are extensive long-term flow, biological, chemical and physical data available from both the City and USGS for this site.

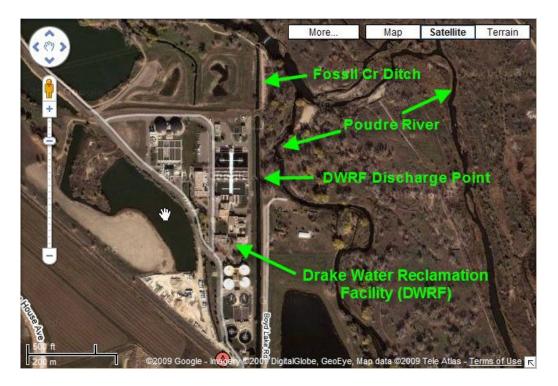
# Map of Drake Water Reclamation Facility (DWRF) and discharge point, Cache la Poudre River, and Fossil Creek Ditch:

The City's Pollution Control Laboratory staff monitor Fossil Creek Ditch both up and downstream of the DWRF discharge as well as above the inlet to Fossil Creek Reservoir over four miles away to the south. There are urban usage, stormwater, treated wastewater and former gravel mining pond impacts on both the Poudre river and Fossil Creek Ditch.

### Map of Fossil Creek Ditch from the DWRF to Fossil Creek Reservoir:



Arial Map of Drake Water Reclamation Facility (DWRF) and discharge point, Cache la Poudre River, and Fossil Creek Ditch:



Treated Effluent Discharge Point for the DWRF into Fossil Creek Ditch:



The City's Pollution Control Laboratory staff monitor Fossil Creek Ditch both up and downstream of the DWRF discharge as well as above the inlet to Fossil Creek Reservoir over four miles away to the south. There are urban usage, stormwater, treated wastewater and former gravel mining pond impacts on both the river and Fossil Creek Ditch.

Fossil Creek Ditch and water quality sampling site above Horsetooth Road:



Fossil Creek Ditch sample site just above Kechter Drive leading to Fossil Creek Reservoir:



Table 7. 2008 Fossil Creek Ditch Study Parameter Matrix:

City of Fort Collins Fossil Cr Ditch Water Quality Acrual Study for DWRF NPDES Permit Pollution Control Laboratory / City of Fort Collins

25-May-09

| Latitude<br>Longitude             | 40°33'34.04748"N<br>105°01'12.48682"W   | 40°29'53.43265"N<br>105°00'01.85699"W  | 40°32'16.14181"N<br>105°00'59.10532"W                         | 40°29'53.43265"N<br>105°00'01.85699"W  |
|-----------------------------------|---|--|---|--|
| Test Parameters                   | Nature Center Site<br>above Fossil Cr<br>Ditch just upstream<br>of DWRF discharge<br>to Fossil Cr Ditch | DWRF Effluent<br>Discharge to Fossil Cr<br>Ditch - NPDES Testing<br>Requirements | Fossil Creek Ditch<br>Control Structure at<br>Horsetooth Road | Fossil Creek Ditch<br>above discharge point<br>to Fossil Cr Reservoir<br>@ Kechter Drive |
| Phyicals, Nutrients, etc:         |   |  |   | ,  |
| Instantaneous Flow, cfs           |   | Yes, continuous  |   |  |
| 5-Day BOD, mg/L                   | -   | Yes, 3 per week  | -   | -  |
| Total Suspended Solids, mg/L      | Yes, bi-weekly  | Yes, 3 per week  | Yes, bi-weekly  | Yes, bi-weekly   |
| Total Residual Chlorine, mg/L     | -   | Yes, 5 per day   | -   | -  |
| Oil & Grease, mg/L                | -   | Yes, daily   | -   | -  |
| pH                                | Yes, bi-weekly  | Yes, daily   | Yes, bi-weekly  | Yes, bi-weekly   |
| Temperature °C                    | Yes, bi-weekly  | Yes, daily   | Yes, bi-weekly  | Yes, bi-weekly   |
| Conductivity, µmhos/cm            | Yes, bi-weekly  | Yes, bi-weekly   | Yes, bi-weekly  | Yes, bi-weekly   |
| Cyanide, Total, µg/L              | -   | Yes, Quarterly   | -   | -  |
| E. coli by QuantiTray / 100ml     | Yes, bi-weekly  | Yes, daily   | Yes, bi-weekly  | Yes, bi-weekly   |
|                                   |   | Report Stat Dif & IC25,  |   |  |
| Whole Effluent Toxicity, Chronic  | - Maria Islama Islam  | quarterly  | · ·   | -<br>-   |
| Hardness, mg/L as CaCO3           | Yes, bi-weekly  | Yes, bi-weekly   | Yes, bi-weekly  | Yes, bi-weekly   |
| NH3-N, Total, mg/L                | Yes, bi-weekly  | Yes, bi-weekly   | Yes, bi-weekly  | Yes, bi-weekly   |
| Nitrite-N, mg/L                   | Yes, bi-weekly  | Yes, bi-weekly   | Yes, bi-weekly  | Yes, bi-weekly   |
| Nitrate-N, mg/L                   | Yes, bi-weekly  | Yes, bi-weekly   | Yes, bi-weekly  | Yes, bi-weekly   |
| TKN, mg/L                         | Yes, bi-weekly  | Yes, bi-weekly   | Yes, bi-weekly  | Yes, bi-weekly   |
| DOC, mg/L                         | Yes, bi-weekly  | Yes, bi-weekly   | Yes, bi-weekly  | Yes, bi-weekly   |
| Metals:                           |   |  |   |  |
| Arsenic, total, µg/L              |   | Yes, Quarterly   |   | -  |
| Cadmium, pd, μg/L                 | -   | Yes, Quarterly   |   | -  |
| Chromium, total, µg/L             | -   | Yes, Quarterly   | -   | -  |
| Copper, total rec, µg/L, Dr Lewis | 2X / month  | 2X / month   | 2X / month  | 2X / month   |
| Copper, dissolved, µg/L, river    | 2X / month  | 2X / month   | 2X / month  | 2X / month   |
| Copper, pd, µg/L NPDES            |   | 2X / month   |   |  |
| lron, dis, μg/L                   | -   | Yes, Quarterly   | -   | -  |
| lron, total rec, μg/L             | -   | Yes, Quarterly   | -   | -  |
| Lead, pd, μg/L                    | -   | Yes, Quarterly   | -   | -  |
| Manganese, pd, μg/L               | -   | Yes, Quarterly   |   | -  |
| Mercury, total 1631E, ng/L        | 2X / month  | 2X / month   | 2X / month  | 2X / month   |
| Nickel, pd, μg/L                  | -   | Yes, Quarterly   | -   | -  |
| Selenium, pd, μg/L                | 2X / month  | 2X / month   | 2X / month  | 2X / month   |
| Silver, pd, μg/L                  | -   | Yes, Quarterly   | -   | -  |
| Zinc, pd, μg/L                    | -   | Yes, Quarterly   | -   | -  |

### Fossil Creek Ditch at the inlet point to Fossil Creek Reservoir, River Segment 22:



# Arial Map of Fossil Creek Reservoir, Fossil Creek Ditch Inlet and the urban creek sample site on Fossil Creek:



Fossil Creek Reservoir is located approximately 4.5 miles downstream from the Drake WRF discharge to Fossil Creek Ditch. It is influenced by urban usage, stormwater, and treated wastewater impacts from both the DWRF and South Fort Collins Sanitation District. It is also the receiving reservoir for Fossil Creek. A new water quality study on the reservoir sponsored by the City and South Fort Collins Sanitation District got underway in the late fall of 2008 and will be completed in 2009.

Table 8. 2008 – 2009 Fossil Creek Reservoir Study Matrix

## Fossil Creek Reservoir 2008 - 2009 Water Quality Study Parameters

| Field Parameters: vertical depth profiles of: | Test Method | Tester                 |
|---|-------------|------------------------|
| Temperature                                   | SM-2550B    | Field<br>Crew<br>Field |
| рН  | 150.1       | Crew                   |
| Conductivity                                  | 120.1       | Field<br>Crew          |
| Dissolved Oxygen                              | 360.1       | Field<br>Crew          |

Three separate depth samples from reservoir water column: top, mid, & bottom

#### **Water Quality Test Parameters for each sample:**

Selenium-PD

Silver-PD

Zinc-PD

| E. coli   | 9223B        | PCLab     |
|---|--------------|-----------|
| Soluble reactive phosphorus                           | SM-4500-P    | WQLab     |
| Total dissolved phosphorus                            | SM-4500-P    | WQLab     |
| Particulate phosphorus                                | SM-4500-P    | WQLab     |
| Ammonia-nitrogen                                      | 350.1        | WQLab     |
| Nitrate-nitrogen                                      | 300          | WQLab     |
| Nitrite-nitrogen                                      | 300          | WQLab     |
| TKN (Total Kjeldahl Nitrogen)                         | 351.2        | PCLab     |
| Chlorophyll a   | SM10200H WQL | WQLab     |
| Phytoplankton composition (quantitative)              | SM10200-F    | PCLab     |
| Major Cations (calcium, magnesium, sodium, potassium) | Flame AA     | PCLab     |
| Major Anions:   |              |           |
| Bicarbonate   | 2320B        | PCLab     |
| Sulfate   | 300 IC       | WQLab     |
| Chloride  | 300 IC       | WQLab     |
| Chlorine (Ac/Ch)                                      | SM-4500 CL   | PCLab     |
| Sulfur  |              |           |
| Boron   | 200.7        | Analytica |
| Cyanide   | SM-4500E     | Analytica |
| Metals Test Parameters:                               |              |           |
| Arsenic-T   | 200.9        | PCLab     |
| Cadmium-PD  | 200.7        | PCLab     |
| Chromium-T  | 200.7        | PCLab     |
| Copper-PD   | 200.9        | PCLab     |
| Iron-D&TR   | 200.7        | PCLab     |
| Lead-PD   | 200.7        | PCLab     |
| Manganese-PD  | 200.7        | PCLab     |
| Manganese-Dissolved                                   | 200.7        | PCLab     |
| Mercury-T (1631E)                                     | 1631E        | PCLab     |
| Nickel-PD   | 200.7        | PCLab     |
|   |              |           |

**PCLab** 

**PCLab** 

**PCLab** 

200.9

200.9

200.7

Table 9. 2008 Poudre River, Creek and Stormwater Water Quality Program Cost Summary:

| 2008 Monitoring Program Description  | Cost      | Comment   |
|--|-----------|---|
| USGS: U.S. Geologic Survey cooperative monitoring program for river six flow and two water quality sites on the Cache la Poudre from the Michigan River near Cameron Pass to the gage station upstream of Boxelder Cr.   | \$111,880 | City's share: \$73,850. Federal funds cover remainder.  |
| Poudre River: City's Pollution Control and Water Quality Lab monitoring on Cache la Poudre River at both up- and down-stream sites from water reclamation facilities with both a weekly schedule and 8 special data collections for the Poudre Monitoring Alliance including the CSU fish and benthic macroinvertebrate surveys. | \$92,152  | Cost value of field sampling, field<br>measurements and lab work;<br>includes City's portion of Poudre<br>Monitoring Alliance Program.  |
| <b>Urban Creeks:</b> City's Pollution Control and Water Quality Lab quarterly monitoring at two sites on three urban creeks plus Parkwood Lake at three locations twice each year.   | \$6,939   | Cost value of field sampling, field measurements and lab work.  |
| Fossil Creek Ditch: 2008 – 2009 City's Pollution<br>Control and Water Quality Lab bi-weekly monitoring<br>of Fossil Creek Ditch at three sites from above the<br>Drake WRF to Kechter Drive above the inlet to Fossil<br>Cr Res. Monitoring began in late fall of 2008.  | \$46,484  | Cost value of field sampling, field measurements and lab work. Study needed for development of DWRF discharge permit limits.  |
| 2008 Fossil Cr Reservoir: water quality Mixing Zone Study for the Drake Water Reclamation Facility (DWRF).   | \$8,500   | Study needed for development of DWRF discharge permit limits.   |
| Fossil Cr Reservoir: 2008 – 2009 Fossil Creek<br>Reservoir water quality study for the Drake Water<br>Reclamation Facility (DWRF). Study needed for<br>development of DWRF discharge permit limits.  | \$56,273  | Cooperative monitoring program<br>and cost sharing between the City<br>and South Fort Collins Sanitation<br>District. Data analysis and reports<br>from Western Environmental<br>Analysts, Inc. |
|  |           |   |
|  |           |   |

In 2008, the City committed over \$320,000 to collect both water quality and flow data on the lower Cache la Poudre River, key urban creeks and Fossil Creek Reservoir. This data is used to manage operations at the City's two water reclamation facilities and to manage its extensive water rights portfolio. The data is also used to assess stormwater impacts on the river and key urban creeks.

### **Stormwater Quality Monitoring Programs:**

#### **Study Programs Completed:**

- Assessments of all flowing stream corridors were completed in 1999 by Dr. Bob Zuellig for development of the Master Plans.
- Udall study completed in 2004.

#### Study Programs Underway in 2008 and 2009:

In cooperation with Colorado State University (CSU), the City is developing and will conduct a wet-weather monitoring program to assess the effectiveness of existing structural stormwater Best Management Practices (BMPs) and new Low Impact Development (LID) BMPs. In addition, CSU is reviewing data from the City's water quality monitoring programs to identify possible trends and additional data needs.

### **MS4 Report Background & Highlights:**

The City of Fort Collins is required by the Colorado Water Quality Control Division (WQCD) to have a Municipal Separate Storm Sewer System (MS4) permit in order to discharge stormwater from its MS4 into State waters. The City must implement a Colorado Discharge Permit System (CDPS) Stormwater Management Program in accordance with the MS4 permit. The City's Stormwater Management Program is a comprehensive program comprised of six minimum control measures designed to reduce the discharge of pollutants from its MS4. Each measure requires several detailed elements that must be implemented annually or on an ongoing basis.

In addition to maintaining permit compliance, the elements facilitate protection of water quality and habitat of the Cache la Poudre River and our urban streams. City staff take pride in implementation of these pollution prevention measures and the resulting watershed quality. Many of the elements identified below were originally developed as a part of the "Watershed Approach to Stormwater Quality". Listed below are the minimum control measures, abbreviated requirements, and 2008 accomplishments.

- 1. Public Education and Outreach The permittee must implement a public education program in an effort to promote behavior change by the public to reduce water quality impacts associated with pollutants in stormwater runoff and illicit discharges
  - In 2008, the City's WaterSHED (Stormwater Habitat Education Development) program educated 4,433 students and 286 adults, for a total of 7770 student and 708 adult contact hours.
  - Other events that included stormwater education and outreach were the Fort Collins Children's Water Festival, the Master Naturalist Program, Sustainable Living Fair, Thursday Night Music & More, and partnerships with P.R.E.P. (Poudre River Ecology Partners), CSU, and Poudre School District.
  - o The Storm Drain Stenciling program stenciled 220 storm drains in 2008.

- o The Stormwater Business Outreach Program targets a different business sector each year and makes at least 50 business contacts. In 2008, businesses that change motor oil and collect used oil from customers for recycling were given oil pollution prevention posters and brochures. These materials focused on business and customer oil changing and recycling practices.
- o Interpretive signage is displayed at select outdoor classrooms in Fort Collins, including the watershed display at the Spring Creek Bicycle Trail.
- 2. Public Participation and Involvement *The permittee must provide a mechanism and process to allow the public to review and provide input on the CDPS Stormwater Management Program.* 
  - An annual update of the permit Stormwater Management Program is presented to the Natural Resources Advisory Board and the Water Board. In 2008, the review described the changes in the revised Stormwater Management Program for the 2008-2013 permit term.
  - O A new permit goal for the second permit term is to expand the City's web site to list the City's MS4 Stormwater Management Program descriptions and related information so that the public can read and comment on the program. Content for MS4 permit website was compiled in 2008; the web site will be launched by December 31, 2009.
- 3. Illicit Discharge Detection and Elimination *The permittee must develop, implement and enforce a program to detect and eliminate illicit discharges into the permittee's MS4.* 
  - Staff responded to 65 spill complaint calls in 2008. Responses included site visits, incident investigations, on-site and phone education, delivery of educational door hangers and follow-up letters. Staff reported 18 educational efforts, 25 verbal and 18 written notices of violation, and one monetary penalty.
  - O Staff worked with legal staff to issue a summons to Top Gun Pressure Washing Inc. for violation of section 26-498, discharge of pollutants to the stormwater system. Resolution of the issue included a guilty plea by Top Gun without the expenditure of time and resources of going to trial.
  - O Staff worked with City legal staff on various strategies to obtain reimbursement from Midas for cleanup of the oily discharge in January '08. Options included asking the franchise owner for reimbursement, the issuance of a municipal summons, and taking them to small claims court or County court. The issue was resolved in 2009.
  - Staff responded to permitting issues regarding the construction dewatering discharge from the Resource Recovery Farm Outlet project and followed up with Natural Resources, the Colorado WQCD, and the responsible contractor to resolve the issue.

- 4. Construction Site Runoff Control The permittee must develop and implement a program to assure adequate design, implementation, and maintenance of BMPs at construction sites within the MS4 to reduce pollutant discharges and protect water quality.
  - Staff performed 1,599 inspections for construction site sediment and erosion control in 2008. Enforcement measures for inadequate sediment and erosion control included: 47 verbal warnings, 214 verbal notices, three written warnings, four stop-work orders, 16 certificates of occupancy held on 1 development site, and holds issued on 8 initial building permits until installation of erosion control measures was complete.
  - o Staff organized "Stormwater Construction Permit" training for City project engineers and staff.
  - o Staff organized and presented three erosion control training courses to private developers and their contractors.
  - Staff administered the City erosion control re-vegetation contract and assisted City engineering staff with the development of erosion control and wetlands plans for 18 City projects.
  - Staff attended 8 development construction permitting meetings to review plans for new building projects within the City.
- 5. Post-Construction Stormwater Management in New Development/Redevelopment The permittee must develop, implement, and enforce a program to address stormwater runoff from new development and redevelopment projects that disturb greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale, that discharge into the MS4. The program must ensure that controls are in place that would prevent or minimize water quality impacts.
  - Staff worked with Utility Database Analysts to develop and implement a computer database for the stormwater post-construction program. The database is an on-going program management tool that automatically generates deficiency and compliance letters, saving many hours of staff time;
  - Staff inspected 134 private water quality ponds and 236 private stormwater detention/retention basins. Enforcement actions included 30 written warnings that cited deficiencies and provided education on maintenance requirements, 8 notices of violation, and one bond withheld for maintenance work performed by the City.
  - Staff presented Low Impact Development (LID) Structural BMP Presentation to AWARE Colorado and Colorado League of Women Voters.
  - O Staff participated on the Stormwater BMP (Best Management Practices) Review Project Team (now titled the Stormwater Quality Team) to review stormwater BMPs in Fort Collins. The review included work with a contractor to assess programs using the Center for Watershed Protection's benchmarking tool, project partnering meetings, Non-Point Source Grant

application, and work with contractor to discuss project sampling plan, and LID presentations and field trips.

- 6. Pollution Prevention/Good Housekeeping for Municipal Operations *The permittee must develop and implement an operation and maintenance program that includes an employee training component and has the ultimate goal of preventing or reducing pollutants in runoff from municipal operations.* 
  - Staff conducted waste management and stormwater assessments at numerous City facilities and developed Runoff Control Plans (RCPs) for ten different facilities including Streets, Traffic, Parks, Cemetery, Natural Areas, Fleet, Golf, and Utilities.
  - Staff conducted RCP/ Spill Training for 197 employees for those facilities with RCPs and DWRF.
  - Staff collaborated with Capital Projects and DWRF staff on improvements for the stormwater vacuum truck decant and equipment washing site to facilitate discharge to the sanitary sewer.
  - The Fort Collins Colorado Department of Transportation (CDOT) facility is situated between two City facilities with RCPs. Staff coordinated with CDOT on its Runoff Control Plan site inspection and staff training.
  - Staff advised Natural Resources, Hageman Earthcycle, and Northern Engineering on a Stormwater Management Plan and sampling for the Hageman lease of City property.
  - Staff advised on potential stormwater discharge issues with the Spring Canyon Dog Park water quality pond.

The elements required by the Stormwater Management Program (SMP) focus primarily on stormwater pollution prevention BMPs. Stormwater quality monitoring is not required by the MS4 permit. However, an annual assessment and report to the State are required. If monitoring is to be conducted to assess the effectiveness of the SMP, then these results must be included in the City's MS4 annual report to the State.

MS4 Permit outfall screening was conducted during the first permit term, 2003-2008. The purpose of the outfall screening was to locate improper connections (sanitary sewer connected to storm sewer) and priority areas in which illicit discharges may occur. The project included sampling and testing of any discharges from stormwater outfalls during dry weather. No improper connections were found as a result of the screening. This program has since been discontinued from the City's MS4 permit at the request of staff in order to conserve resources. Potential illicit discharge investigations are now handled on a case-by-case basis.

## **Urban Watershed Water Quality Monitoring Program:**

The Colorado Department of Health and Environment (CDPHE) has established public use classifications and water quality standards for Spring Creek and Fossil Creek designed to protect aquatic life and support public uses, recreation and agriculture. Available water quality data from November 2000 through August 2007 show that Fossil Creek and Spring Creek consistently meet water quality standards for pH, dissolved oxygen, and nitrite designed to support aquatic life.

The water quality standard for the indicator bacteria, *E. coli*, is designed to protect recreational use. Spring Creek and Fossil Creek are both designated as "Recreation Class 1a" waterbodies. This classification indicates waters where primary contact occurs including swimming and frequent water play by children. Water quality data for *E. coli* show strong seasonal trends with individual values above the water quality standard primarily during summer months. Sources of *E. coli* contamination include human and animal waste. Controlling or minimizing contamination from improper connections to the City's river and creeks is the focus of the Utility's Illicit Discharge Program, a component of the City's stormwater quality program.

In 2006, Fossil Creek was included on CDPHE's list of impaired waterbodies for non-attainment of the selenium water quality standard. Available monitoring data shows selenium values consistently above the water quality standard. High concentrations of selenium are found in local shale deposits.

The EPA has published more stringent Selenium standard of 4.6 ppb in a revision of water quality criteria. Consequently in 2006, Colorado adopted this as a water quality standard and is now placing numerous river and stream segments on the 303(d) list for Selenium. The following local stream segments were put on the 303(d) list in 2006 due to exceeding the new selenium standard:

- the Poudre River from Boxelder Creek to where it meets the South Platte River,
- all of Fossil Creek, and
- Boxelder Creek, from its origin in northern Colorado to where it meets the Poudre River.

Selenium is naturally occurring in the underlying shale. The listings given above were a result of a new lower standard and not changing water quality. Selenium can be mobilized by precipitation runoff and infiltration to surface water and groundwater, resulting in elevated stream concentrations.

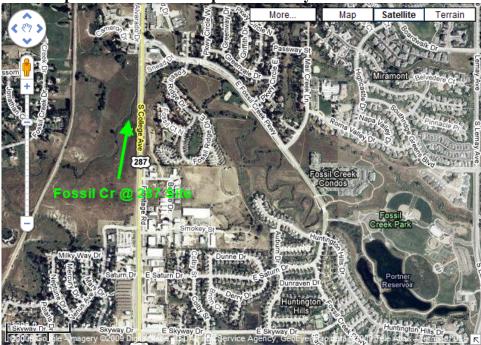
As directed in City Council Resolution 2000-128, "Recognizing the Need to Protect Water Quality", the City monitors Boxelder Creek, Spring Creek, and Fossil Creek at two sites every calendar quarter for inorganic chemicals, dissolved oxygen and bacteria. Parkwood Lake is sampled twice per year for bacteriological, physical, and chemical parameters. Details for the sampling sites for these key urban creeks are presented in Tables 1 and 3.

# Fort Collins Urban Creek Monitoring Sites:

Photograph of Fossil Creek looking downstream toward Hwy 287:



Arial Map of Fossil Creek sample site at Hwy 287:



Arial map of Fossil Creek @ County Road 34:







Figure 1. 2006 – 2008 Maximum, Average and Table Value Standard Selenium Levels in Fort Collins Urban Creeks.

Selenium, µg/L

35

Average Maximum Table Value Std Linear (Table Value Std)

25

20

15

2006 - 2008 Selenium Values in Creek Samples vs Table Value Std of 4.6 μg/L

#### Legend:

BXC56

BXC56 = Boxelder Creek at County Road 56

**BXCSG** 

BXCSG = Boxelder Creek at Staff Gage located south of Prospect St.

FOSC287

FOSC34

SPRC287

**SPRCEP** 

FOSC287 = Fossil Creek at Hwy 287

FOSC34 = Fossil Creek at County Road 34

SPRC287 = Spring Creek at Hwy 287

SPRCEP = Spring Creek at Edora Park

The Colorado Department of Health, Water Quality Control Division has listed both Boxelder Creek and Fossil Creek as 303(d)-impaired for the naturally elevated selenium levels in those waters. The Table Value Standard (TVS) for selenium levels in these creeks is 4.6 micrograms per liter. Selenium is associated with the shale common to soils in our geographic region. The City's Pollution Control Lab monitors the selenium levels in these urban creeks at two locations once each calendar quarter.

# Photograph of Spring Creek sample site near College Avenue:



Map of Spring Creek sample site upstream of College Avenue:



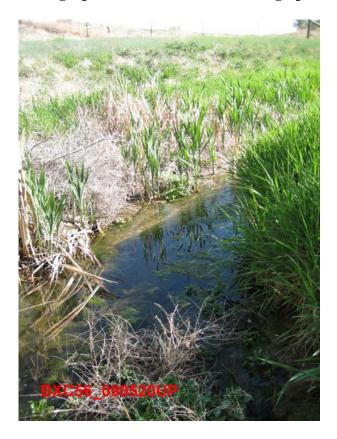
# Photograph of Spring Creek at Edora Park looking downstream:



# **Map of Spring Creek at Edora Park sample site:**



# Photograph of Boxelder Creek looking upstream from CR56



# Arial Photograph of the Boxelder Creek Sampling Site just upstream of CR56:



# Photograph of Boxelder Creek looking downstream toward the confluence with the Cache la Poudre



# Arial Map of Boxelder Cr sample site a Resource Recovery Farm gage site:

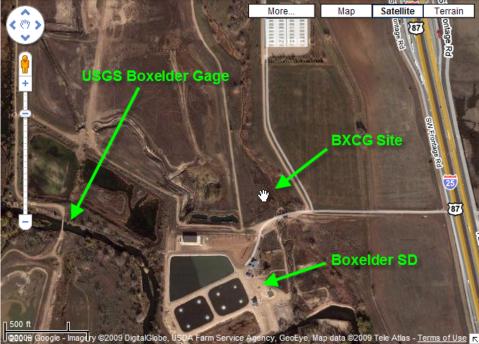


Figure 2. 2004 – 2008 *E. coli* levels in Fort Collins key urban creeks versus the stream standard of 126 *E. coli* per 100 milliliters (ml).

#### 2004 - 2008 E. coli Levels in Key Fort Collins Urban Creeks vs 126 / 100 ml Limit

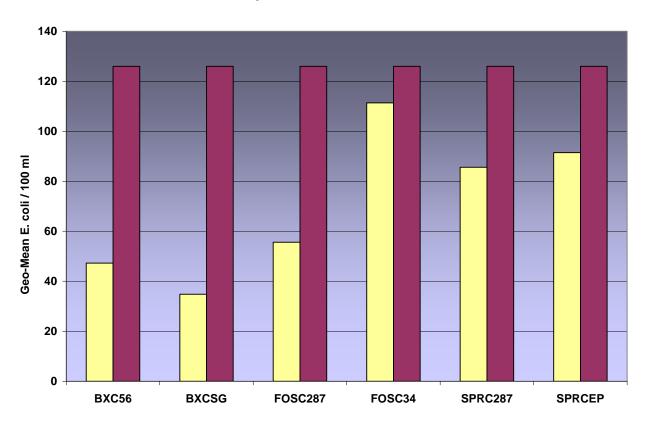


Figure 2 depicts the geometric mean values of *E. coli* levels found in key Fort Collins urban creeks for the 2004 – 2008 timeframe compared to the stream standard. *E. coli* levels were monitored once each calendar quarter for this time period and the geometric mean calculated per Colorado Water Quality Control Division (WQCD) procedures. The geometric mean values (n=20) for each site were all below the 126 *E. coli* / 100 ml limit set by the WQCD. *E. coli* levels are an indicator of the extent of human and animal fecal contamination in water.

#### Exhibit A

### Letter of Appreciation from the Water Quality Control Division

# STATE OF COLORA

Bill Ritter, Jr., Governor James B. Martin, Executive Director

Dedicated to protecting and improving the health and environment of the people of Colorado

4300 Cherry Creek Dr. S. Located in Glendale, Colorado

Laboratory Services Division A300 Cherry Cereb Dr. S. Laboratory Services Division Denver, Colorado 80246-1530 8100 Lowry Blvd. Denver, Colorado 80230-6928 TDD Line (303) 691-7700 (303) 692-3090

http://www.cdphe.state.co.us



May 3, 2007

Carol A. Webb Regulatory & Government Affairs Division City of Fort Collins Utilities 700 Wood St. Fort Collins, CO 80521

Re: City of Fort Collins' Ambient Water Quality Monitoring Program

Dear Ms. Webb:

This letter is written to express the appreciation of the Water Quality Control Division for the effort the City of Fort Collins has made to conduct an ambient water quality monitoring program on the Cache la Poudre River for the past thirty years. This monitoring provides information that is not only valuable to the City in terms of support for the development of its permits but also provides important data to the Division and other stakeholders that is used to make other water quality management decisions. The fact that the City started this program of its own volition is laudable. Furthermore, the efforts made by the City and other participants in Poudre River monitoring over the past year to examine and revise the program will improve the quality and usefulness of the data. As a result of the City and other Poudre River stakeholders' foresight and cooperation, the Division has developed a discharge permit monitoring policy that specifically provides for reduced discharge monitoring where an entity conducts ambient water quality monitoring. This policy will be applied to the City's permits at the time that the Division renews them later this year. The Division wholeheartedly supports the City of Fort Collins continued participation in the regional monitoring effort and we look forward to working with you on this and other initiatives in the future.

Sincerely,

David Akers, Manager

Clean Water Facilities Program Water Quality Control Division

xc: Steve Gunderson, WQCD Director