



Integrated Design Assistance Program (IDAP) Program Manual

June 16th, 2017

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1.1 PROGRAM OVERVIEW

Fort Collins Utilities' (Utilities) Integrated Design Assistance Program (IDAP) provides technical assistance and financial incentives to help architects, engineering professionals, and building owners optimize energy and demand savings and reduce operating costs in eligible new construction and existing building major renovation projects. Building owners are ensured a more integrated design process and overall more energy efficient building through engaging the expertise of an energy consultant (EC) early in the project to provide the energy modeling services required by the IDAP program. Key program milestones, such as an early design charrette (energy workshop) and energy modeling reports help keep energy efficiency integrated in the design.

IDAP employs a whole-building, performance-based strategy that fosters an integrated design approach with the project's design team starting during the conceptual phase. Through this process, the design team (typically the owner, architect, mechanical and electrical engineers, energy consultant, and contractors) considers and analyzes multiple high efficiency design features and their associated economic impacts early in the design process. Early involvement combined with the comprehensive interaction of key project stakeholders affords the opportunity to cost-effectively evaluate and incorporate energy efficiency features while the design is still fluid. The program is designed to be scalable for projects of varying size and flexible to grow with building owner needs.

ECs providing modeling services under the IDAP must be pre-approved by Utilities. If building owners/design teams wish to use a modeling consultant that has not previously been approved, the consultant can submit an energy modeling application to Utilities. Approved ECs will contract directly with the building owner or design team, not with Utilities.

The IDAP energy reduction target is based on the modeling guidelines in ASHRAE 90.1-2016 Appendix G and must exceed the current City of Fort Collins energy code by 10%. The program delivers incentives during the design and construction phases of the project with the option for building owners to earn a performance incentive within the first 2 years of building occupancy based on metered data. See Figure 1-1 for a graphical depiction of the IDAP process and how it coincides with the typical construction phases.

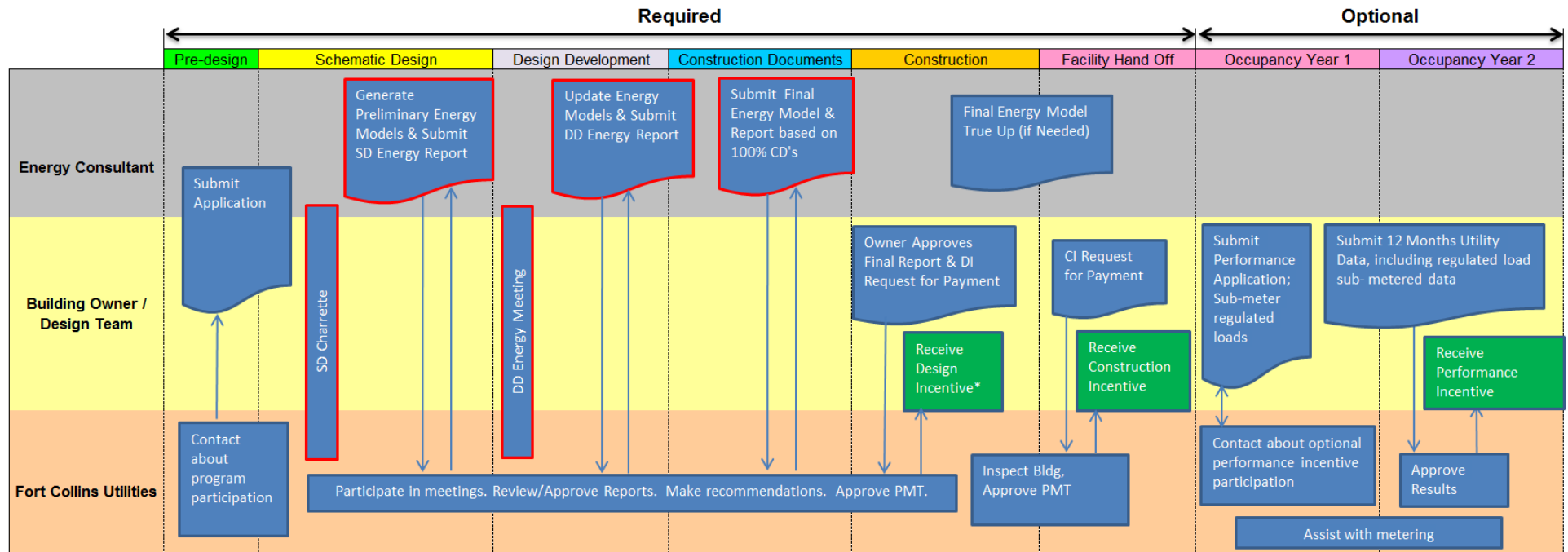


Figure 1-1: IDAP Program Flow through Design, Construction, and Occupancy

The following are key elements of IDAP program participation:

- New construction and major renovation projects may participate
- Application must be submitted early in the design process (Conceptual or early Schematic Design).
- Specific deliverables align with traditional design and construction milestones allowing for a highly integrated, user-friendly, and timely design assistance process.
- Intended for projects with a focus on increased building efficiency and committed design teams using an integrated design process early in the project.
- Utilities will provide the owner with a plaque for projects meeting the energy cost target.
- (Optional) Owners can apply for the performance incentive, which is based on 12 consecutive months of submetered energy use data, within the first 2 years of building occupancy.

For new construction and existing building major renovation projects that do not lend themselves to a comprehensive whole building approach, Utilities and Platte River Power Authority offer the Efficiency Works program, providing prescriptive and custom incentives for qualified building owners. Prescriptive incentives are available for high efficiency heating ventilation and air-conditioning (HVAC) equipment, lighting, motors, refrigeration and compressed air measures that meet or exceed minimum eligibility requirements. Custom incentives are also available for systems that exceed code requirements or standard industry practice. Once a project has been selected for IDAP, incentives cannot be obtained from or combined with other programs offered by Utilities or Platte River Power Authority for the same measures.

IDAP participants may apply for prescriptive rebates for non-regulated loads through Efficiency Works Business (e.g., office and IT equipment, food service) in addition to water efficient equipment.

1.2 CONTACT INFORMATION

Questions about the program can be directed to the Program Administrator via:

Program Website	http://www.fcgov.com/IDAP
Program Manager	Gary Schroeder
Customer informational hotline	(970) 221 6395
Email	gschroeder@fcgov.com
Mail	Gary Schroeder Integrated Design Assistance Program Fort Collins Utilities P.O. Box 580 Fort Collins, Colorado 80522

1.3 MANUAL USE AND ORGANIZATION

This Program Manual outlines the rules and requirements of IDAP and is designed for use by building owners, energy consultants, architecture and engineering firms, energy services companies, contractors, and equipment manufacturers. This manual should be reviewed by all parties and is organized as follows:

- Section 2 - Program Requirements: Addresses building owner, project, and measure eligibility requirements
- Section 3 – Incentive Information: Discusses how to qualify for and calculate incentives
- Section 4 – IDAP Design Process: Outlines the program meetings and report submittal requirements
- Appendix A – Energy Consultant Qualifications, Application, and SOW
- Appendix B – Energy Modeling Guidelines
- Appendix C – Energy Report Guidelines
- Appendix D – Frequently Asked Questions
- Appendix E - Resources

1.4 ADDITIONAL PROGRAM DOCUMENTATION

The IDAP web page will have the most current program application and report template documents including:

- IDAP project application
- Schematic Design Energy Report (SDER) Template
- Design Development Energy Report (DDER) Template
- Final Energy Report (FER) Template
- Blended cost per kWh information for each program year
- IDAP performance incentive application

All of this and more can be found on the IDAP web page at - www.fcgov.com/idap

2.1 BUILDING OWNER ELIGIBILITY

For the purposes of Fort Collins Utilities energy efficiency programs, a project qualifies for an incentive if it receives or will receive electric service from an approved Utilities electric rate schedule. A building owner is a holder of a single account, multiple accounts in aggregate or corporate accounts. Multiple accounts or corporate accounts with a single Utilities building owner identification number will be considered a single owner. An organization of this type can participate in multiple efficiency programs, but will be subject to any applicable incentive caps. Building owners with questions regarding their account should contact their Utilities Account Manager.

2.2 PROJECT ELIGIBILITY

Facilities that fit the following requirements are eligible to participate in the program:

- 1) Projects in conceptual or early schematic design. Flexibility must still be available regarding choices for building design, envelope, HVAC and electrical systems. Early involvement in the design process by the Utilities design assistance team ensures that all energy-saving options can be considered.
- 2) The proposed project has a goal of designing to an energy target with at least 10% regulated energy cost savings compared to the current City of Fort Collins energy code Baseline (using ASHRAE 90.1 2016 Appendix G modeling methodology and applying Building Performance Factors to adjust the model to current code);
- 3) Utilities staff and IDAP program consultants will be invited to attend design meetings for the project related to energy considerations and will be kept apprised of project progress and major energy-related decisions;
- 4) The minimum project size for IDAP is 5,000 SF. The available IDAP design incentive increases with building size (See Section 3 for details). For smaller buildings typically less than 10,000 square feet (SF), it is highly recommended that the owner and design team consider the cost-effectiveness of participating in the IDAP program. A cost-effectiveness assessment should include comparing energy modeling and design team costs to IDAP program benefits (potential design, construction, and optional performance incentives, long-term energy savings and life cycle costs).
- 5) Projects involving commercial or high-rise residential buildings (as defined by ASHRAE 90.1) planned for new construction or existing building major renovation projects. A major renovation is defined as any renovation of a building where (a) the total cost of the renovation related to the building envelope or the mechanical/electrical building systems is higher than 25% of the value of the building, excluding the value of the land upon which the building is situated, or (b) more than 25% of the surface of the building envelope undergoes renovation.
- 6) Low-rise multifamily residential projects may be eligible and are determined on a case by case basis.
- 7) Utilities retains the right to make final determination of project eligibility.

2.3 ENERGY COST SAVINGS TARGET

In order to receive design and construction incentives, the building must exceed the current City of Fort Collins building energy code. The design energy target is based on a minimum 10% energy cost reduction below the energy code using the ASHRAE 90.1-2016 Appendix G energy modeling methodology. The specifics of the energy baseline methodology are detailed in Section 3.2.

The baseline used for the energy target will be set based on the Utilities code cycle that applies at the time building is expected to be permitted.

2.4 IDAP WHOLE BUILDING STRATEGY

IDAP is structured to promote whole building energy efficient design through an integrated systems approach to achieve a target energy reduction goal. Therefore, program design assistance concentrates on facilitating an integrated design process with all stakeholders looking at the building as a system to achieve energy efficiency as opposed to focusing on individual components in isolation. The integrated, whole-building approach provides significant benefit over evaluating each measure individually. The goal is to treat the building as a functionally integrated structure rather than a base building with “add-on” efficient systems. By combining the strategies into a design package, the influence of trade-offs and interactions between systems can be appropriately evaluated. IDAP is designed to encourage integrated high performance building design through:

- Building shape and orientation
- Building envelope thermal design and air tightness
- Daylighting, electric lighting design and controls
- HVAC mechanical systems and duct/pipe design
- Fenestration optimization
- Enhanced control automation

Examples of specific measures often included in integrated design projects are listed in Table 2-1. This list is not exhaustive and program participants are encouraged to incorporate other strategies not included in the table. Renewable energy generation is not counted towards the IDAP energy reduction target, but incentives for such technologies are offered by Utilities

Table 2-1. Examples of New Construction/Major Renovation Energy Efficiency Measures

Category	Measure	
Envelope	Continuous air barrier Improved wall insulation High efficiency glazing	Improved roof insulation Cool roof Reflective window film
Lighting	High efficiency fixtures (Interior) Lower ambient lighting levels Highly reflective ceiling	Occupancy sensors Efficient exterior lighting fixtures
Daylighting	Light conveyors Interior/exterior light shelves Sloped ceiling Reflective ceiling	Stepped daylighting controls Dimming daylighting controls Skylights/roof monitors Tuned glazing
HVAC Systems	High efficiency chiller High efficiency boiler Water side economizer Ground-source heat pump Water-source heat pump Variable refrigerant flow heat pumps Building thermal mass Point-of-use domestic hot-water heaters Evaporative cooling technologies	VFDs on pumps VFDs on supply/return and cooling tower fans Infrared heating Displacement ventilation Radiant heating/cooling Natural ventilation Chilled beams High efficiency refrigeration equipment
Passive design strategies	External overhangs Building orientation Low pressure drop duct & piping design	Optimizing window to wall ratio Trees for shading and wind protection Solar wall systems

IDAP provides the following incentive types to encourage the implementation of whole-building, energy reduction strategies in new construction and existing building major renovation projects. All incentive types are paid to the owner and Figure 3-1 illustrates the IDAP process and milestones:

1. Design incentive
2. Construction incentive
3. Optional Performance incentive

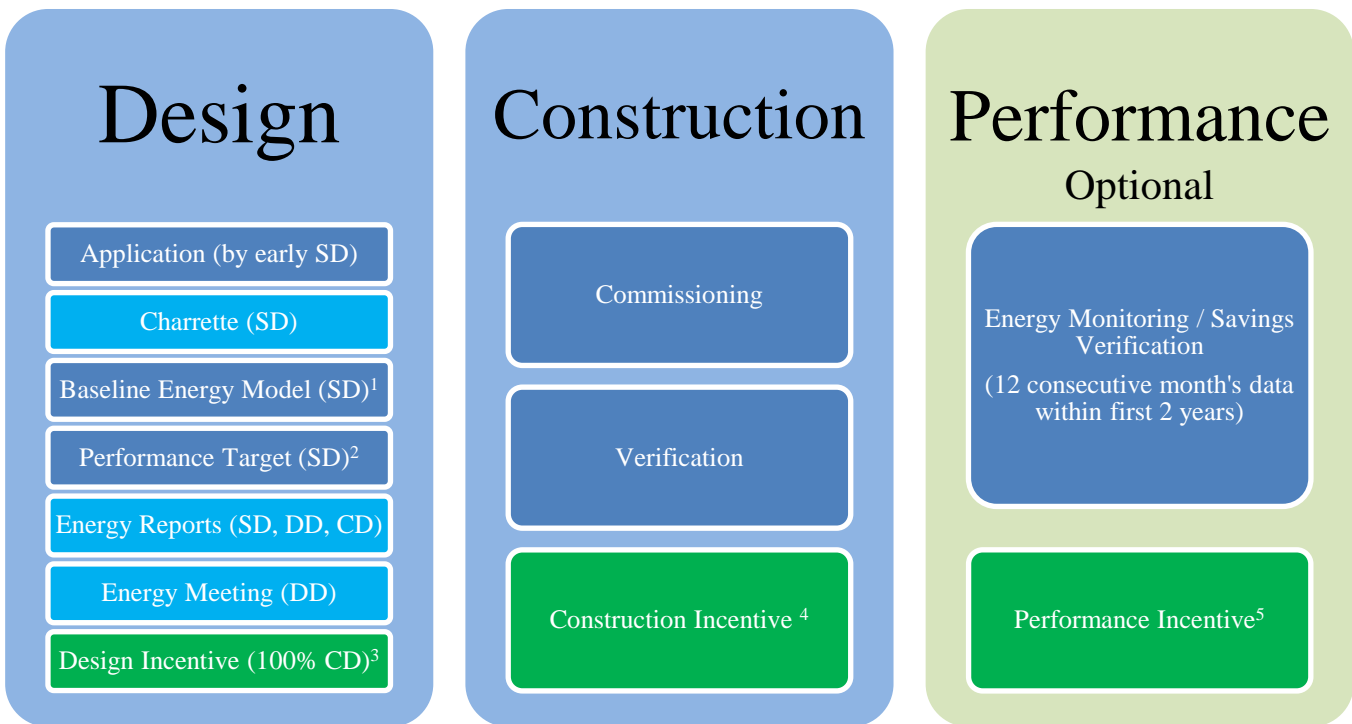


Figure 3-1. IDAP Process and Milestones

¹ Assemble using ASHRAE 90.1 – 2016 Appendix G methodology, based on current City energy code

² Proposed Building Performance Target (PBP_t): at least a 10% regulated energy cost reduction below the Code Baseline Building Performance (BBP_{Code}) at current City of Fort Collins energy code requirements

³ Design Incentive: Paid at the end of design based on meeting 5 deliverables

⁴ Construction Incentive: Paid at the end of construction after a building inspection is completed verifying all energy efficiency upgrades have been installed

⁵ Optional Performance Incentive: Paid within two years of occupancy. 12 consecutive months of energy use data from the regulated loads is submetered to verify the energy costs are below code

3.1 DESIGN INCENTIVE

IDAP provides a design incentive to the owner for a project that will achieve the IDAP Proposed Building Performance Target (PBP_t). The Design Incentive is a fixed value based on the gross floor area of the project. Gross floor area is the total conditioned floor area, expressed in square feet (SF), measured from the principal exterior surfaces of the building, not including parking areas. The incentive is calculated using the formula shown in Table 3-1.

Table 3-1. Design Incentive Schedule

Incentive Receptient	Incentive
Owner	\$5,000 + \$0.10/SF

In order to receive the full design incentive the following five milestones need to be met:

- 1) Hold a schematic design charrette,
- 2) Submit a Schematic Design Energy Report,
- 3) Hold a design development energy meeting,
- 4) Submit a Design Development Energy Report, and
- 5) Submit a Final Energy Report and Construction Documents (CDs) at the end of design.

Completion of all five milestones, with the CDs showing the modeled energy efficiency features that will achieve the IDAP PBP_t (see Section 3.2.2) are required to receive the Design Incentive. The design incentive will be paid at the end of design after the Final Energy Report and drawings have been reviewed by the IDAP Program Manager (or representative) and the Design Incentive Request for Payment has been received.

3.2 CONSTRUCTION INCENTIVE METHODOLOGY

In order to simplify the IDAP incentive and energy modeling process for building owners, design teams, and energy consultants, ASHRAE 90.1 - 2016 Appendix G with Addenda (Appendix G) shall be the guideline for generating the baseline energy model. That baseline energy model (roughly equivalent to ASHRAE 90.1-2004 energy standard) is adjusted using Building Performance Factors (BPFs) by building type to adjust the model's regulated load energy cost to the required code baseline for the project (e.g. 2010, 2013, etc.). Per Appendix G, the EC is also required to separate the regulated (equipment impacted by building energy code such as HVAC, lighting, motors, etc.) and unregulated loads (energy consuming systems that are not impacted by building energy code, such as plug loads and process equipment). The formulas used for these calculations are summarized in the steps below:

3.2.1 BUILD A BASELINE BUILDING MODEL PER APPENDIX G:

This is roughly equivalent to building a model to ASHRAE 90.1 – 2004 Appendix G. The Code Baseline Building Performance (BBP_{Code}) is calculated using blended electricity and natural gas rates that are posted on the IDAP program website (The blended cost will be

provided by the IDAP program administrator based upon the program year during which the incentive will be paid).

$$\mathbf{BBP_{Code} = BBUEC + (BPF_{Code} \times BBREC)}$$

BBP_{Code} = Baseline Building Performance, the annual energy cost of the Baseline Building adjusted to current code.

BBUEC = Baseline Building Unregulated Energy Cost, from Baseline energy model.¹

BPF_{Code} = The Building Performance Factor (BPF), from Table 3-2, of a building meeting the City building code (2015 IECC, represented by ASHRAE 90.1 – 2013²).

BBREC = Baseline Building Regulated Energy Cost, from Baseline Appendix G model.

3.2.2 DETERMINE THE REQUIRED PROPOSED BUILDING PERFORMANCE ENERGY COST TARGET

The PBP_t shall be determined by utilizing the Regulated Energy Cost adjusted using IDAP Building Performance Factor (BPF_{IDAP}) listed in Table 3-2 and conforming to the following calculation methodology.

$$\mathbf{PBP_t = BBUEC + (BPF_{IDAP} \times BBREC)}$$

PBP_t = Proposed Building Performance energy cost target, the maximum total energy cost of Proposed Building (unregulated + regulated costs). Unregulated energy cost will be the same in the proposed and baseline.

BPF_{IDAP} = IDAP BPF, from Table 3-2. These factors represent a 10% savings from the current code.

¹ BBUEC is to be held constant throughout the formulas and Unregulated Energy Cost improvements are to be submitted for rebate through the Custom Program.

² EC is expected to refer to the latest version of the BPF table with each subsequent code cycle adopted by the City of Fort Collins.

3.2.3 CALCULATE CONSTRUCTION INCENTIVE

$$\text{Construction Incentive} = 2 \times (\text{BBP}_{\text{Code}} - \text{PBP}_m)$$

The construction incentive is the difference between baseline building and proposed building modeled energy cost.

PBP_m = Proposed Building Performance, modeled energy cost of proposed building.

PBP_m must be \leq PBP_t to receive the Construction Incentive.

Table 3-2. Building Performance Factors

Building Type	BPF _{Code} *	BPF _{IDAP} **
Multifamily	0.85	0.77
Healthcare/Hospital	0.57	0.51
Hotel	0.66	0.59
Office	0.66	0.59
Restaurant	0.63	0.57
Retail	0.64	0.58
School	0.55	0.50
Warehouse	0.66	0.59
All Others	0.62	0.56

*ASHRAE 90.1 – 2013

** 10% savings from code

In buildings with a variety of space uses, a weighted average of the BPF will be used (e.g. 10,000 SF Multi Family + 5,000 SF Retail = $[(0.85 \times 10,000 + 0.64 \times 5,000) / 15,000] = 0.78$). The same methodology shall be used for both the code baseline model and the IDAP high efficiency model.

3.3 PERFORMANCE INCENTIVE (OPTIONAL)

For a customer to be considered for a Performance Incentive, the customer must submit a separate application within 6 months of receiving the Construction Incentive. The performance period is within the first two years of occupancy and requires submetering the regulated loads for 12 consecutive months within that period in order to determine the Actual Regulated Energy Cost. Both the utility data and the submetered regulated electrical loads need to be submitted for review by the IDAP program administrator and demonstrate that they meet or exceed the PBP_t. Utilities can provide the support to customers to ensure that sub-metering of regulated loads takes place. Regulated loads are associated with building equipment that is regulated by building energy codes (e.g., HVAC equipment, lighting, motors, etc.). The electrical distribution system design must include the ability to easily add sub-metering equipment.

The Performance Incentive will be paid when actual utility data for any 12 consecutive months within the first two years of occupancy is submitted and confirmation that the energy consumption is at or below the PBP_t . The two year period will allow a buffer during early occupancy to get the building working optimally, if necessary.

$$\text{Optional Performance Incentive} = (BPF_{\text{Code}} \times BBREC) - \text{Actual Regulated Energy Cost}$$

This represents the actual annual regulated energy cost savings.

3.4 EXISTING BUILDING PROJECT BASELINES – NO CHANGE OF USE

When the use of a building is not changing, the renovation of or addition to the building will be modeled based upon current space use equipment and associated current energy code requirements for the baseline model. For existing building projects involving only a portion of a building, the modified areas and the unchanged areas will be weighted on a square footage basis. Building area for existing building projects containing unchanged areas will be determined on a case-by-case basis by the IDAP Program Manager. If the project will involve only an addition to an existing building, only the addition will be modeled for the IDAP program.

3.5 EXISTING BUILDING PROJECT BASELINES – CHANGE OF USE

When the use of a building is changing (e.g. building is changing from retail use to restaurant use), then all energy code requirements governing applicable equipment (in this example refrigeration equipment, ventilation, and makeup air requirements) must be incorporated into the energy model and design considerations.

3.6 INCENTIVE CAPS

Participants will be subject to a maximum annual amount of \$100,000 for the Design and Construction Incentives combined. The Performance Incentive is capped at \$50,000 per year, per customer. Utilities will reserve the right to waive or adjust the incentive caps on a case by case basis and determine at their sole discretion the program year to which an incentive is attributed. In some cases the incentive cap may be exceeded depending on funding and the IDAP Program Manager's discretion.

3.7 INCENTIVE AVAILABILITY

Customer applications to participate in IDAP will be reviewed on a first-come, first-served basis until all incentive funding has been committed. Customers seeking participation after reservation of available funding will be given the option to be placed on a waiting list in the order requests were received by Fort Collins Utilities. Current availability of incentive funds can be checked by contacting the IDAP Program Manager.

4.1 IDAP PROCESS OVERVIEW

Providing quality information in a timely fashion is critical to incorporating energy efficient design into buildings. The IDAP design process commences with a design charrette, and completes with a review of the project construction documents to ensure that the final energy efficient design features are included in the final design and Final Energy Report. The schedule and duration of time between each meeting can be varied to accommodate individual design team's needs. However, the key milestone meetings described below are required to ensure that progress towards an energy efficient design is achieved.

4.2 DESIGN TEAM MEETINGS AND REPORTS

4.2.1 PROGRAM INTRODUCTION (OPTIONAL)

This optional (but highly recommended) meeting is an informal opportunity for Utilities staff or representative to learn more about the nature of the project and for the owner/design team to ask questions and learn about details of the IDAP program. Details about IDAP meetings, timeline, incentives, and questions that the design team has regarding the program manual and eligibility will be discussed.

4.2.2 SCHEMATIC DESIGN CHARRETTE AND ENERGY REPORT (REQUIRED FOR DESIGN INCENTIVE)

An integrative design charrette is a collaborative design effort occurring early in the design process. Participants ideally include key project stakeholders such as: the owner and his/her representatives, design team members (building and landscape architects, engineers, energy consultant, daylighting consultant, etc.), contractor, building maintenance staff, building occupants, and others. The typical duration of a charrette is half a day, but depending upon building complexity and size there may be the need for full or multi-day charrettes and/or follow up meetings. During this charrette, the EC will be prepared to discuss several energy efficiency options (see Table 2-1) that can be modeled and packaged to meet the IDAP energy requirements based upon the building type, size, and minimum code requirements.

The charrette format provides the opportunity for true integrative design to take place. Multiple solutions and perspectives can be considered and consented upon in a relatively short period of time leading to more robust design solutions. The process also helps build relationships with the design team and project stakeholders early on, leading to better design collaboration and project execution. The charrette process works best when guided by a facilitator. That role can be filled by a third party or someone from the design team. It is the owner/design team's responsibility to organize and facilitate the charrette. Utilities or their representatives can provide support and guidance.

The IDAP Program Administrator and/or representative plays a role by participating in this charrette and contributing expertise related to high performance building features and lessons-learned from previous IDAP projects. The representative can also provide Utilities, Building Code and general City of Fort Collins perspective, when needed, to inform design decisions.

The EC will participate in technical discussions with the design team and building owner regarding high performance building design strategies and energy simulation modeling. By the end of the charrette, the EC will have direction from the design team regarding the following:

- Three or more high performance building design packages to be modeled. The packages may represent “good”, “better” and “best” design scenarios, based on life cycle costs and energy savings.
- Building characteristics to develop an energy simulation model and to refine target energy performance (if necessary).
- Schedule for the design team to provide costs for each design package to the EC.
- Anticipated integrated design assistance schedule and future meeting dates.

The EC will model these packages, evaluating the capability of each to obtain the PBP_t.

The schematic design charrette also provides an opportunity for the design team and owner to discuss the scope of IDAP. If the customer desires additional services from the EC, they may contract separately for those items (e.g. LEED certification). Table 4-1 below outlines the schematic design charrette roles and responsibilities.

Table 4-1: Schematic Design Phase Roles & Responsibilities

IDAP Program Administrator	Energy Consultant (EC)	Design Team/Owner
Participate in the charrette process	Participate in charrette and create a list potential high performance building features that may generate 10% or more energy cost savings beyond code requirements.	Provide programming documents to EC.
Facilitate questions or concerns with process.		Participate in charrette
Act as liaison with other City of Fort Collins departments (e.g., Building Department, Planning, etc.)	After charette, develop at least 3 energy simulation model packages utilizing documentation from the design team (OPR, BOD, building layouts, design narrative, etc).	Provide estimated measure costs for selected strategies.
Review and comment on SD report.	Prepare Schematic Design (SD) Energy Report (see template on IDAP web site) and submit the report and model for QC review at the end of SD.	Design team to review design strategies and assumptions prior to finalization of SD report.
	Finalize SD report.	

4.2.3 DESIGN DEVELOPMENT ENERGY MEETING AND ENERGY REPORT (REQUIRED FOR DESIGN INCENTIVE)

The purpose of the Design Development (DD) Energy Meeting is to choose a specific direction for energy related building design strategies and further refine them. The IDAP Program Administrator or a representative will attend this meeting to provide support. The EC will facilitate a discussion of the Schematic Design Energy Report containing energy simulation results, potential construction incentive and life cycle costs for each of the high performance building design packages discussed during the schematic meeting.

The design team is challenged to weigh the value of each whole building package and select a single high performance design that meets or exceeds the PBP_i for IDAP as well as the design team savings and economic targets. The solution could be a hybrid of the proposed packages and require further analysis. Once a single high performance design is selected, the EC will develop and refine the model and costs for the selected design based upon input from design team.

By the end of the DD phase, the EC will develop a Design Development Energy Report containing refined modeling results, estimated construction incentive and life cycle costs of the selected design package. A template for the DD Energy Report can be found on the IDAP web site. The approved report will be used as a resource by the design team and owner to incorporate the selected high performance design package into the design development and construction documents. Table 4-2 below outlines design development meeting roles and responsibilities.

Table 4-2: Design Development Roles & Responsibilities

IDAP Program Administrator	Energy Consultant (EC)	Design Team/Owner
Participate in DD Energy Meeting Maintain contact with design team. Facilitate questions or concerns with process. Review and comment on DD Energy report.	Participate in Design Development meeting and technical discussions to acquire direction for the final design package Develop and refine model for selected high performance design package based upon input from design team. Prepare Design Development Energy Report (DDER) for a single design package for the DD design and submit the report and model for review. Incorporate review comments into the DDER and submit report to owner and design team.	Provide refined design features and costs for selected high performance design strategy (if necessary). Design team to review design strategies and assumptions prior to finalization of DD report.

4.3 FINAL ENERGY REPORT AND CONSTRUCTION DOCUMENT REVIEW

The purpose of the Final Energy Report (FER) is to document the designed and budgeted energy efficient features that will be included in the 100% CD package, show the results of the energy model demonstrating that the PBP_t can be achieved or exceeded, and state the inputs and assumptions used for the energy model.

After the high performance design package has been selected and incorporated into the CDs, the EC will review the documents and specifications to ensure the selected energy efficient design features are included and identified as intended. If some measures of the final design selection have been excluded, efforts will be made to encourage the design team to incorporate them at this point. These efforts may include the EC reviewing the energy and financial impact to the integrated design. The energy model will be adjusted to reflect any changes from the Design Development model, which could affect the Construction Incentive.

Following the CD review process, the EC will develop a Final Energy Report (FER) containing refined model results, estimated construction incentive and costs based on the complete 100% CD package provided by the design team. The report will then be sent to the design team, owner, and IDAP Program Manager for review. Both the Design Incentive (paid after acceptance of the FER) and Construction Incentive (paid at the end of construction) will be based on the results of the FER. A template for the FER can be found on the IDAP web site and any deviations from this template must be approved in writing by Utilities. The Design Incentive Request and Construction Incentive Request forms (found in the Program Application) must be signed by the customer and submitted to Utilities to initiate incentive payments. A separate application for the Performance Incentive can also be found in the Program Application. Table 4-3 below outlines Final Energy Report Phase and CD review roles and responsibilities.

Table 4-3: Construction Document Phase Roles & Responsibilities

IDAP Program Administrator	Energy Consultant (EC)	Design Team/Owner
Maintain contact with design team.	Review 100% construction documents (CDs) for inclusion of selected measures.	Correct omissions in construction documents. Communicate changes to EC.
Facilitate questions or concerns with process.		
Review CDs and Final Energy Report	Modify energy model to reflect Energy Efficiency Measures (EEMs) contained in the CDs to ensure that the project is still designed to meet or exceed the PBP.	Design team to review design strategies and assumptions prior to finalizing deliverables.
Review Design Incentive Application		
Pay Design Incentive after satisfactory review of CDs and FER	Write and submit Final Energy Report	Owner to review and sign Final Energy Report.

4.4 POST-CONSTRUCTION ACTIVITIES

4.4.1 COMMISSIONING & BUILDING AIR TIGHTNESS

Commissioning is a City of Fort Collins building code requirement for all buildings 15,000 SF and larger. Building air tightness testing is a City code requirement for all new construction buildings and additions. These requirements apply to all new construction and additions under IDAP, even if they are not under the jurisdiction of City of Fort Collins building code.

For the purposes of this program, air tightness includes the measurement and verification of the building's air barrier system to achieve a total building leakage of less than or equal to 0.25 cfm per square foot of envelope area at 75 Pascal positive and negative pressures, per the City of Fort Collins Building Air Leakage Test Protocol. Different metrics exist for stacked multi-family and attached single family. Consult City of Fort Collins code requirements for details.

Commissioning and air tightness testing is the responsibility of the building owner. The building owner is required to submit electronic copies of the commissioning report and air tightness test results to the IDAP Program Manager in order to remain eligible for the IDAP Construction and optional Performance Incentives.

Buildings failing to meet City of Fort Collins code requirements, including air tightness requirements listed above, will not be eligible to receive the Construction or optional Performance Incentive.

4.4.2 FINAL INSPECTION

Upon review of the customer's Commissioning Report, Utilities will evaluate any variations found for each energy efficient feature as compared to its expected functionality, characteristics, and scope of installation. If variations are found for specific energy efficient features, the energy simulation model shall be refined to match the functionality, characteristics and/or scope of the verified features to determine if the PBP_t for IDAP is still obtainable. If the as-built model shows the PBP_t is obtainable, then the Construction Incentive payment will be calculated using the modeled energy performance of the high efficiency design (PBP_m). If the as-built model shows energy performance does not meet the PBP_t , the owner has the choice to make changes to the building to meet the PBP_t or forfeit payment of the Construction Incentive.

4.4.3 BUILDING OCCUPANCY PHASE

The building owner needs to apply for the optional Performance Incentive within 6 months of receiving the Construction Incentive. Performance Incentive qualification will be evaluated when actual utility and submetered regulated load data for any 12 consecutive months within the first two years of occupancy is submitted. The two year period will allow a buffer during early occupancy to get the building working optimally, if necessary. If the average occupancy during the period for which the 12 months of utility data is submitted is less than 80%, adjustments will be made to the Performance Incentive by the IDAP Program Manager to account for those factors. Sub-metering of regulated loads will be required in order to qualify for this incentive. Support for sub-metering can be provided by Fort Collins Utilities. The building electrical distribution system must be configured such that separate monitoring of regulated and unregulated loads is possible.

During the 12 month utility data collection period, the IDAP Program Manager can assist the building owner to monitor project building energy use (using metered data) to ensure the building is on track for meeting the modeled energy performance and provide support for evaluating and tuning the building if energy use is not projected to exceed the modeled performance goal.

4.5 RECOMMENDATIONS FOR COORDINATION & COMMUNICATION

It is recommended that a formal plan be established to communicate official project information, deadlines and contact persons for the various tasks to all stakeholders. Drawing and modeling files, including specific software viewers, can be accessed by multiple parties via a secure file transfer website. Also, the design team should consider including IDAP project deliverables in their project tracking software.

ENERGY CONSULTANT QUALIFICATIONS

Fort Collins Utilities will evaluate energy consultant (EC) applicants based on the firms' qualifications, experience and ability to meet the requirements of the program. Selection as an EC does not guarantee any minimum level of work. The selection criteria for ECs may include, but not necessarily limited to:

- Demonstrated level of individual and company experience in determining and recommending whole building, energy efficient design strategies to be implemented in the design of new construction and existing building projects.
- Demonstrated level of individual and company experience in the use of an energy simulation program consistent with the guidelines provided in the ASHRAE Standard 140.
- Certification as an ASHRAE Building Energy Modeling Professional (BEMP), AEE Certified Building Energy Simulation Analyst (BESA) and/or have gone through a minimum of 5 reviews with Green Building Certification Institute (GBCI).
- Experience in reviewing construction documents (CDs) for verification of the inclusion of a selected high performance energy design features:
 - Ability to develop reports and lead technical discussions.
 - Verifiable contacts and references for past energy simulation and design assistance projects.
- Demonstrated experience modeling one or more building types and summarizing the results in a clear/concise report to be presented to customer's of various backgrounds.

Heavy emphasis will be placed on the qualifications and experience of the key individual(s) identified to manage and provide quality control of deliverables. Individuals that have not been approved through the program, but are employed by an approved energy modeling firm, are permitted to provide energy modeling services for IDAP when project management and quality assurance are provided by approved staff.

ENERGY CONSULTANT APPLICATION AND REQUIRED TRAINING

IDAP ECs provide valuable resources and technical education to energy design, engineering, and consulting firms. By applying to become an EC, participants can enhance their business offerings for commercial and industrial customers. Approved ECs will become a part of the pool of qualified individuals/firms eligible to provide services under Utilities IDAP program. Other potential benefits may include:

1. ECs may receive marketing materials to aid in the promotion and marketing of the Utilities IDAP program at no charge.
2. Company information may be included on the Utilities web site, www.fcgov.com/IDAP, where consumers will be directed to locate a firm that can help them identify and evaluate potential whole building, energy efficient design strategies.

To apply, please complete an Energy Consultant application and allow 3 weeks for processing and notification. Please contact the IDAP Program Manager, Gary Schroeder for application

materials and further details regarding the application process at (970) 221-6395 or gschroeder@fcgov.com.

Final approval to become a pre-approved IDAP EC is contingent on the attendance by all identified key personnel of an IDAP EC two hour training session. The EC training session will focus on the following topics:

- IDAP program process, timeline and incentives
- Energy modeling consultant's IDAP scope of work
- Roles and responsibilities for ECs supporting IDAP
- Program participation and incentives
- Review program materials and report templates
- Discuss the steps and rigor of the quality control process for deliverables and energy simulation models

These activities will be held at no charge for participating ECs, and Utilities will not reimburse ECs for time spent attending the training sessions.

CONSULTANT SCOPE OF WORK (SOW)

The EC working closely with the design team is required to complete the following 5 elements to receive the Design Incentive:

- Hold a Schematic Design Charrette,
- Submit a Schematic Design Energy Report (Utilities format),
- Hold a Design Development energy meeting,
- Submit a Design Development Energy Report (Utilities format), and
- Submit a Final Energy Report (Utilities format) at the end of design and Construction Documents.

The key deliverables during each phase are detailed as follows:

Key EC Schematic Design Phase Deliverables

- Participate in schematic design phase charrette including technical discussions with the design team and building owner regarding high performance building design features and energy modeling
- During the charrette, the EC shall be prepared to discuss several potential energy efficient features to be analyzed based on the building type, size, and code requirements.
- Conduct simulation modeling for three or more high performance building design packages for Schematic Design Energy Report to evaluate what is necessary to reach the PBP_t
- Submit Schematic Design Energy Report to the design team and IDAP Program Manager for QC

Key EC Design Development Phase Deliverables

- Facilitate a Design Development meeting, and technical discussion regarding the schematic design energy report and energy simulation results to acquire direction for the final design package
- Refine simulation model for selected design package to document that the PBP_t for IDAP is obtainable.
- Submit draft Design Development Energy Report to the design team and IDAP Program Manager for QC

Key EC Construction Document Phase Deliverables

- Review 100% CD package that the design team is responsible to provide the EC
- Revise energy simulation model as necessary to reflect actual Energy Efficiency Measures (EEMs) contained in CDs to ensure that the project is still designed to reach the PBP_t
- Provide necessary support and coordination with design team
- Submit Final Energy Report to the IDAP Program Manager for QC including refined energy model results, estimated Construction Incentive, and life cycle costs based upon the complete 100% CD package
- Support owner in submitting Design Incentive Request

ENERGY SIMULATION PROGRAM SELECTION

A high performance building design strategy that can reduce the overall energy usage (electricity and natural gas) of a building, meets or exceeds PBP_t, while meeting project budgets, can be considered a viable design strategy for IDAP. The objectives of IDAP with regards to energy modeling include:

- Optimize passive building elements, such as shape, orientation, envelope design (roof, wall, windows), insulation type and quantity, thermal mass (i.e., building “fly wheel” effect), and daylighting schemes;
- Identify multiple high performance building design features with regards to HVAC, lighting and other building systems;
- Select the most promising high performance building design package based on life-cycle cost, energy reduction goals, and collaboration with the design team and contractors.

It is up to the EC’s expertise to recommend high performance building design features to the design team that will have a reasonable simple payback period (SPB), life-cycle cost, or meet the expectations of the design team. Since there are limitations in the accuracy that certain energy building simulation programs can provide in modeling high performance building design features, it is up to the EC to choose a program that is appropriate for the anticipated design strategy.

The energy simulation program used by the energy modeling consultant is required to be tested in compliance with ASHRAE 140. Common ASHRAE 140 complaint programs are eQuest, Trane Trace 700, Carrier HAP and EnergyPro. The selected energy simulation program shall be capable of modeling all proposed building systems, outputting annual site energy use (electricity and natural gas).

If the selected energy simulation program cannot explicitly model a particular design feature, the energy modeling consultant may utilize a thermodynamically similar component model that can approximate the expected performance. ECs shall have the flexibility to utilize industry accepted methodologies where such deficiencies in the selected modeling software occur.

ENERGY SIMULATION INPUTS & SETPOINTS

The following inputs shall be used in all energy modeling:

- Weather Input File: Fort Collins TMY3
- Utility Rates:
 - For current City of Fort Collins Utility Blended Electrical Rates and natural gas rates to use in calculations, please visit the program website at <http://www.fcgov.com/IDAP>
- Room temperature set points input into the model shall be specified by the owner or the appropriate member of the design team (Architect or Mechanical Engineer). When room temperature set-points are unknown early in the design phase, Utilities recommends the following default building set points are used, which is consistent with the DOE:
 - 70°F for occupied heating

- 76°F for occupied cooling.
- Unoccupied setback in heating mode is 65° and off for the unoccupied cooling mode. The occupied/unoccupied schedule will be defined by the owner and design team.

QUALITY CONTROL PROCESS

In order to maintain consistency in the energy simulation process and to achieve high quality results, the IDAP has established a quality control checklist in Table B-4 below. This checklist shall be utilized by the energy modelers prior to submitting deliverables to Utilities. *Energy modelers will be expected to follow their company required internal quality control process and quality control measures specific to each project, in addition to utilizing the quality control checklist below.*

Once the EC has gone through their internal quality control process, the deliverables will be sent to Utilities and the design team for review. Utilities will provide a thorough quality control review of the energy simulation model, reports, Construction Incentive estimate and provide review comments back to the energy modeling consultant. This initial review process typically requires 1 week, depending on the project schedule and size of the project. The EC will then be expected to respond to the comments from Utilities and the design team, make necessary changes to the deliverables, and submit back to Utilities for review within 1 week or sooner. Once the review and quality control process is complete and deliverables are approved by the Utilities, the EC will then submit the report deliverable to the design team and building owner.

Table B-4: IDAP Deliverable Quality Control Checklist

Step #	Task to Complete	Completed (X)
1	Early in the design process, verify the design team and customer are considering appropriate high performance building design features for the project.	
2	Verify the PBP _t for IDAP has been met.	
3	Check all incentive calculations, simple payback estimates, life cycle costs, utility rates and appropriate design feature costs are used.	
4	Verify that selected energy simulation model meets program requirements.	
5	Verify model includes all process, plug loads, and exterior lighting.	
6	Check proper weather file is being used – Fort Collins TMY3.	
7	Check peak cooling load is reasonable (sf/ton).	
8	Check for appropriate fan sizing - energy consultants are encouraged to communicate directly with the mechanical design team to insure that they are using similar or the same values (e.g., envelope characteristics, occupant densities and heat gains, equipment and lighting power densities) for sizing the fans. Design airflows are typically input in the model based on sea level conditions (if required by model). Check that modeled airflows and zone temperatures are consistent with design airflows and temperatures.	
9	Check building net area compared to known area.	
10	Check that custom equipment performance curves are used when necessary.	
11	Check lighting density in spaces (check no lights in plenums).	
12	Check building schedules, thermostat settings and other control strategies match design team and owner requirements.	
13	Check that wall/roof thermal performances includes thermal bridging	
14	Check daylighting controls are properly modeled.	
15	Verify that unmet hours cooling and heating hours are not excessive, and comply with project requirements Total unmet hours should be less than 300 for most projects.	
16	Where default values are used, verify that they are appropriate: E.g.1) In eQuest, check whether water loop operation is modeled as “demand” or as “standby” E.g.2) In eQuest, if an IDEC system has been used, verify that an appropriate kW/CFM has been calculated, rather than accepting the default.	
17	Verify that fan energy has been backed out of the SEER rating, if required by model.	
18	Verify that appropriate glass values have been used (assembly vs. center of glass). Remember, the glass U-value entered in eQuest does not include the outside air boundary layer, so this must be removed (see eQuest help files for details). Check window model input VT (Visible Transmittance) matches design window VT.	
19	Proofread report. Check that model inputs and outputs match model data contained in report.	

IDAP has established report templates and calculation methodologies for each design phase of the program. To maintain consistency of deliverables and results, energy modeling consultants will be required to utilize program report templates for the Schematic Design, Design Development and Final Design phases of IDAP (provided on the program website).

SCHEMATIC DESIGN ENERGY REPORT (SDER):

The intent of the SDER is to provide a whole building energy modeling analysis, preliminary energy consumption, Construction Incentive estimate, and Optional Performance Incentive estimate for multiple (3 or more) high performance building design packages discussed in the schematic design charrette meeting. Deviations from the report template must be approved in writing by Utilities.

Each design package modeled for the SDER shall contain varying architectural, mechanical and lighting design features, meeting owner, design, code, and IDAP requirements. Efforts should be focused on reducing energy consumption by taking into account the whole building and not just individual components. An example of this would be investigating how the building orientation affects the heating/cooling loads or how duct size, lengths and configurations impact static pressure and fan motor sizes. The SDER is the first of three reports and is intended to summarize preliminary findings as the design may continue to evolve during this phase.

To properly portray the impacts of each measure within the interactive model, the ideal order in which the EEMs are modeled is based on the EEM type. Modeling ideally should start with measures that affect the building loads, then systems, and conclude with EEMs that affect the central plant. Table C-1 shows examples of the types of EEMs and their hierarchy in determining the energy modeling order.

Table C-1: Example EEMs Measures and Modeling Order

	Loads	Systems	Plant
EEMs	Envelope Measures	Enhanced Efficiency Motors	Chiller Plant
	Cool Roof	Air Handler VFDs	Plant Controls
	Lighting/ Plug Loads	Air Handler Controls	Pumping Arrangements
	Lighting/Equipment Controls	Dedicated Outside Air System	Cooling Tower VFD

In an attempt to provide the design team with useful information that can be incorporated into their design of an energy efficient building, the EC may be required to dissect systems for the overall building down to the zone level. Some examples include modeling different daylighting control strategies for different zones in the building or modeling a varying window type for each building facade.

DESIGN DEVELOPMENT ENERGY REPORT (DDER):

After the design team selects a high performance building design package, the EC develops and refines a single model for the DDER. It is anticipated that this design package will be incorporated into the final construction documents. The DDER documents decisions related to selection of this strategy and details estimate for multiple (2 or more) high performance building

energy efficiency measures (EEMs) that could yield additional savings beyond the core design package.

FINAL ENERGY REPORT (FER) AND CD REVIEW

Upon completion of the 100% CD's should the project closely follow one of the proposed models (including EEMs) in the DD energy report with only minor variations (e.g. only small changes to values and not entirely different building components or energy savings measures), then the FER tabular memo (found in the DD and FER Report Template appendix) shall be filled out and submitted by the consultant to the IDAP program administrator.

-OR-

Upon completion of the 100% CD's should the project have substantial changes that requires additional energy modeling (e.g. major building design components have changed or energy savings measures have changed), then this DD and FER Report Template will have to be completely filled out with the new design modeled and all measures completely described. All references in the report should be updated to "Final" energy report language in red.

The FER serves to ensure that the modeled design is completely reflected in the construction documents and vice-versa. The goal is to identify inconsistencies, inaccuracies, and omissions from the design that could impact the project's energy performance. Following completion of the FER, Utilities will evaluate the report for approval and send the FER and FER Approval Form (located in the back of the program application) to the customer to sign. Once the FER is approved and the Design Incentive Request for Payment is received, the Design Incentive will be paid to the Owner.

The FER will document the high performance design package implemented by the design team in the 100% CD drawing set. If the performance values of a given system (e.g., glazing) are different in the CDs than the values used in the energy simulation model, the report will include both values and make recommendations to adjust the values accordingly before the final set of drawings are issued.

If the Optional Performance Incentive will be pursued, then the EC should include the preliminary submetering plan for the regulated loads, and how the data will be collected either with permanent or temporary metering equipment

Following the submittal of the FER to the owner and design team, the building owner will sign the Design Incentive Request for Payment and submit it to the IDAP Program Manager, to receive the Design Incentive.

POST FER ENERGY SIMULATION MODELING

In rare cases, it may be necessary to revise the energy model at or near the end of construction when the as-built condition differs from that reflected in the FER. In those situations the IDAP Program Manager may request an updated model to ensure the building is still on track to meet or exceed the PBP₁ before authorizing payment of the Construction Incentive. If the post-construction building inspection by the IDAP Program manager and the final commissioning

report show that the as-built condition closely matches that in the FER, the Construction Incentive will be paid.

ESTIMATING DESIGN PACKAGE COSTS

Customer decisions and program cost-effectiveness are based upon accurate costs recorded for each design. As such, project costs shall be reviewed by the EC for accuracy and reasonableness. Costs shall be provided by the appropriate design team member (mechanical, electrical, architect, contractor, etc.). However, if a general contractor (GC) or professional cost estimator is already a part of the team at the schematic design phase of the project, this would be the best resource. If neither has been hired, then the architect shall provide the costs for envelope related measures, the mechanical engineer shall provide mechanically related cost data, and so-forth for the electrical engineer.

- **SDER:** The level of detail that the design team may be able to provide in terms of cost data will likely be based on cost per square foot. Since the project is typically unspecified at this point in time, building size, envelope parameters (e.g. quantity of windows), quantity, type and size of HVAC and lighting systems have not yet been determined. If the design team does not have this cost information at a cost per square foot level, at the minimum, the consultant may recommend the design team refer to data from other previous projects. The rough nature of these initial cost estimates should be considered before rejecting energy efficiency strategies.
- **DDER:** During the DDER phase of the project, the building envelope parameters should be nearing finalization and the mechanical and electrical system types, quantity, and capacities should be defined. The consultant shall ask the design team if the costs from the SDER need to be revised or if they are still accurate. If they do need to be revised, it is the design team's responsibility to provide these revised costs.
- **FER:** The EC should confirm with the project team whether the costs in the DDER are still accurate. The EC should revise the costs in the FER if changes are required

Appendix D

Frequently Asked Questions

Question 1): Background: ASHRAE 90.1-2013 and -2016 require Automatic Receptacle control on 50% of the plug loads in all private offices, conference rooms, rooms used primarily for printing and/or copying functions, breakrooms, classrooms, and individual work stations; and, at least 25% of branch circuit feeders installed for modular furniture shown on the construction documents. Since this is not required per IECC 2015, should the EC treat plug loads and branch feeders serving plug loads directly as a regulated load per this ASHRAE modeling requirement?

Answer 1): No. The baseline and proposed modeling values for plug loads should match each other in order to comply with the ASHRAE 90.1 modeling requirements. If the building owner is interested in pursuing plug load management controls and potential rebates, then the EC should consider prescriptive rebates already offered through Efficiency Works. IDAP will not provide rebates for Automatic Receptacle control.

Question 2): For the Performance Incentive, should the baseline energy model be updated with Actual Meteorological Year (AMY) weather data to match the 12 months of collected utility data?

Answer 2): Yes

Question 3): Before the Construction Incentive request for payment is submitted, should the proposed energy model's infiltration be revised to match the results of the building air leakage test?

Answer 3): If the actual building infiltration determined during the air leakage testing is +/- 20% of the modeled value of 0.25 CFM/SF at 75 Pa, then the proposed model shall be updated with the measured values. This includes if the actual measured infiltration is more than the baseline (i.e., which will have a negative impact on the proposed building's energy use).

Question 4): What is the methodology for establishing baseline electricity (kWh) and natural gas (therms) use?

Answer 4): The baseline model is essentially an ASHRAE 90.1-2004 model. The regulated electricity and natural gas use need to be multiplied in that model by BPF_{Code} to establish code baseline kWh and therms. This is not precise as electricity and natural gas could change disproportionately over code cycles. However, this is needed in order to report energy savings numbers for program metrics. The results will be entered in the request-for-incentive forms (design and construction incentives). Proposed building electric and natural gas use will come directly from the proposed building models.

Electric and natural gas* use for the code baseline is calculated as follows: –

$$E_{Code} = E_u + (BPF_{Code} \times E_r)$$

E_{Code} = Electricity use of code baseline building, kWh

E_u = Unregulated electricity use of baseline model, kWh

E_r = Regulated electricity use of baseline model, kWh

$$\mathbf{NG_{Code} = NG_u + (BPF_{Code} \times NG_r)}$$

NG_{Code} = Natural gas use of code baseline building, therms

NG_u = Unregulated natural gas use of baseline model, therms

NG_r = Regulated natural gas use of baseline model, therms

*Similar approach will be used for other fuels.

A brief listing of energy efficiency resources available on the Web is provided below.

- AHRI Online Directory of Certified Equipment. The Air Conditioning, Heating and Refrigeration Institute (AHRI) is a national trade association of HVAC equipment manufacturers. A publicly available online directory lists detailed equipment information for all certified equipment. (www.ahridirectory.org)
- Air Conditioning Contractors of America (ACCA). The ACCA is a non-profit organization representing HVAC contractors in the U.S. Current industry information and resources are available from their web site. (www.acca.org)
- American National Standards Institute (ANSI) - Whole Systems Integrated Process Guide for Sustainable Buildings & Communities. (www.ansi.org)
- Consortium for Energy Efficiency (CEE). CEE is a non-profit organization that develops national initiatives to promote the manufacture and purchase of energy-efficient products and services. (www.cee1.org)
- Department of Energy – Energy Efficiency and Renewable Energy (EERE). EERE provides information for consumers on a wide range of energy efficiency topics. (www.eere.energy.gov)
- ENERGY STAR®. ENERGY STAR is a government-backed program designed to help consumers increase their energy efficiency. (www.energystar.gov)
- Electrical Apparatus Service Association, Inc. (EASA). EASA provides its members with current information on materials, equipment, and technological advances in the electromechanical industry. (www.easa.com)
- Motor Decisions Matter. Motor Decisions Matter is a national program encouraging proper motor selection and management. The program is supported by a number of industry trade groups and orchestrated by the Department of Energy’s Office of Industrial Technologies. (www.motorsmatter.org)
- National Electrical Manufacturers Association (NEMA). The Motor and Generator section of NEMA has developed an industry standard for premium efficiency motors. (www.nema.org)
- Rocky Mountain Institute (RMI) – “Tunneling Through the Cost Barrier”. (www.rmi.org)

US Green Building Council (USGBC). USGBC is composed of more than 13,500 organizations from across the building industry that are working to advance structures that are environmentally responsible, profitable, and healthy places to live and work. (www.usgbc.org)